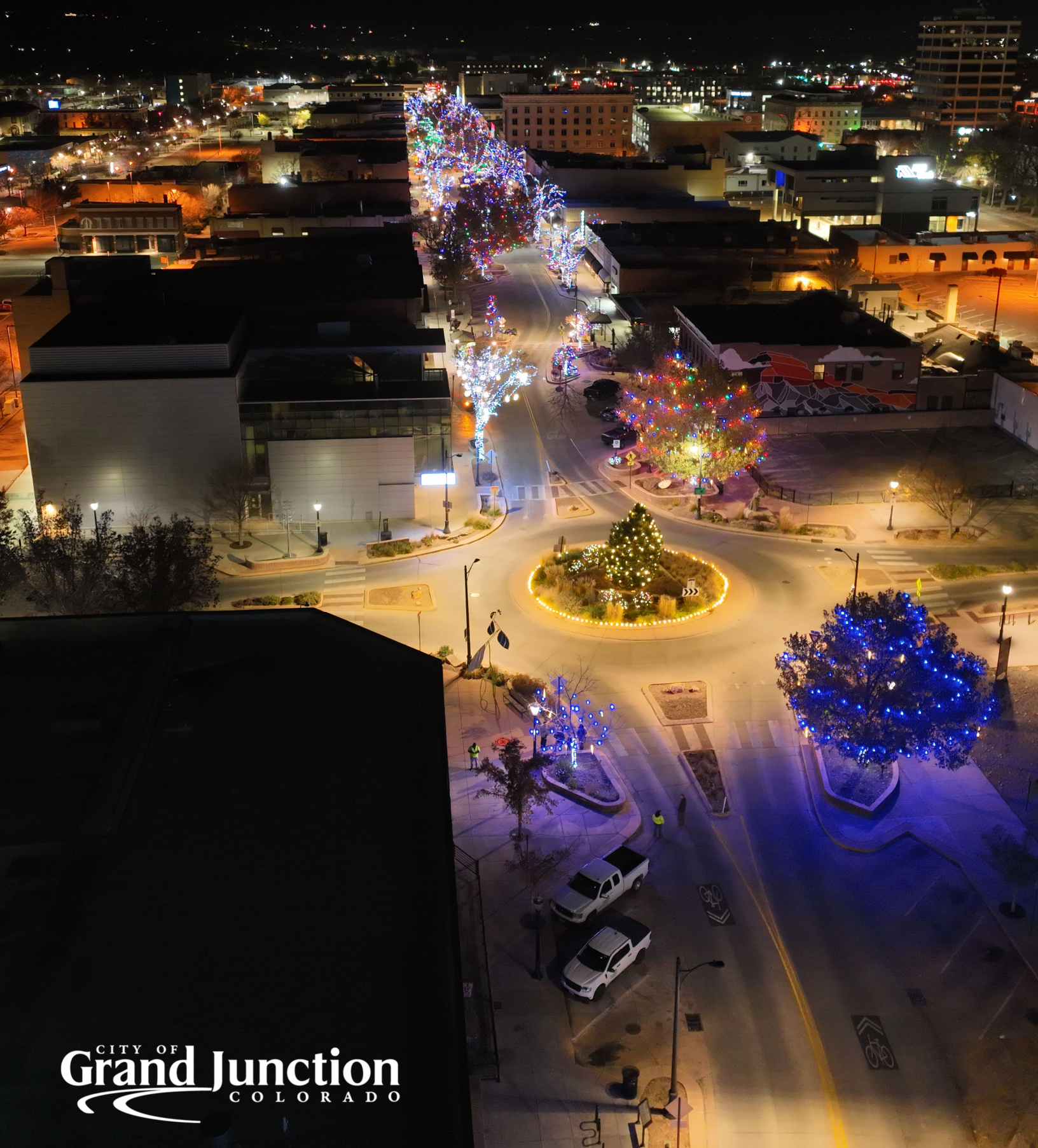


2024 Annual Comprehensive

# FINANCIAL REPORT

FISCAL YEAR ENDED DECEMBER 31, 2024





## **About our cover...**

The 2024 Annual Comprehensive Financial Report cover features a striking image of Downtown Grand Junction illuminated during the holiday season—a time-honored tradition that brings Main Street to life with more than 150,000 lights across 133 trees and 90 bushes. Created with over 1,500 staff hours, the display is a cherished annual celebration that showcases the community’s spirit and pride. Downtown Grand Junction itself is one of the City’s most notable icons and valued assets, serving as a year-round destination for residents and visitors alike. Known for its vibrant, walkable design and community-centered atmosphere, Downtown hosts events, farmers markets, parades, and more. Conceived in the 1950s as a departure from car-centric development, it has become a national model for pedestrian-friendly urban planning, with serpentine traffic-calmed streets, brick-lined walkways, and lush planters bursting with flowers and shrubs grown from seed each year by City staff, alongside a diverse canopy of shade trees that adds to the charm and character of the downtown experience.

Through this Annual Comprehensive Financial Report, we invite you to delve deeper into the financial narrative that supports a thriving community.



# Annual Comprehensive Financial Report

For Fiscal Year Ended December 31, 2024

Prepared by:  
Finance Department  
Jodi Welch, Interim Finance Director







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# **INTRODUCTORY SECTION**









June 23, 2025

To the Honorable Mayor, Members of the City Council,  
City Manager, and Citizens of the City of Grand Junction:

With great pleasure, I present the Annual Comprehensive Financial Report (Annual Report) for the City of Grand Junction (City) for the year ending December 31, 2024. State law requires that all local governments publish, within seven months of the close of each fiscal year, a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards (GAAS) by a firm of licensed public accountants. This Annual Report is hereby issued and submitted for the fiscal year ending December 31, 2024, per these requirements.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all information presented in this report. Management has established an internal control framework to provide a reasonable basis for making these representations that is designed to both protect the assets of the City from loss, theft, or misuse and to allow for the compiling of sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh the benefits, the City's internal control procedures have been designed to provide reasonable, rather than an absolute, assurance that the financial statements will be free from material misstatement. To the best of management's knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Haynie & Company, P.C., a licensed, certified public accounting firm. The goal of the independent audit is to provide reasonable assurance that the City's financial statements for the fiscal year ending December 31, 2024, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based on the audit, the independent auditor has concluded that there is a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ending December 31, 2024, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A) section. This letter of transmittal is designed to complement the MD&A and should be read in conjunction. The City's MD&A is found immediately following the independent auditors' report.

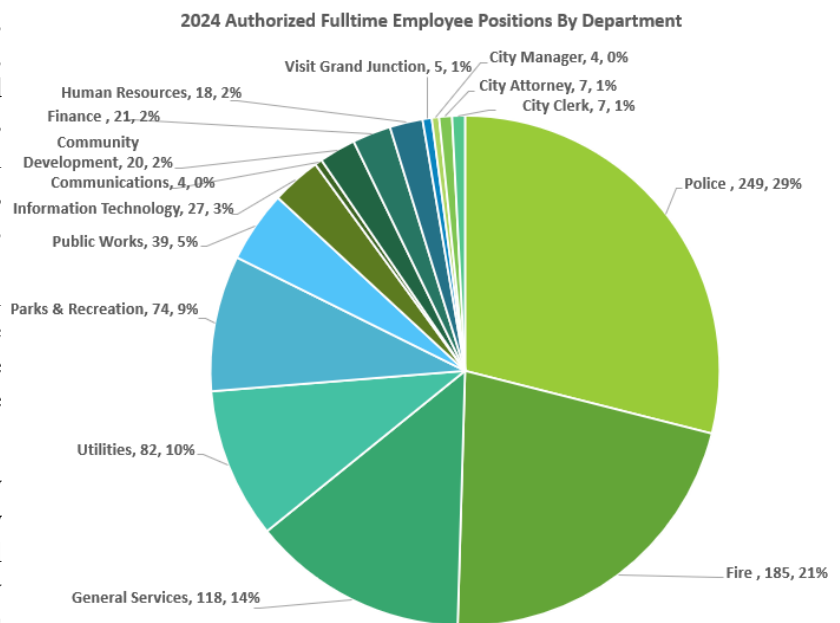
## **PROFILE OF THE GOVERNMENT**

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The City of Grand Junction was first settled in 1881 and incorporated in 1882. It became a home rule city in 1909 by adopting its charter pursuant to Article XX of the Constitution of the State of Colorado. The City operates using the Council-Manager form of government.



The City provides a full range of services, including public safety (police, fire, emergency medical services, and ambulance transport); public works (highways and streets); utilities (sanitation and water); culture and recreation (parks, cemeteries, swimming pools, golf courses, and general recreation); planning; destination marketing; and general administrative services. The relative department sizes in terms of personnel are depicted in the 2024 Authorized Fulltime Employee Positions by Department chart.



Blended component units, although legally separate entities, are part of the primary government's operations in substance and are included as part of the primary government. Accordingly, the Ridges Metropolitan District and Grand Junction Public Finance Corporation are reported as debt service funds of the City. In 2019, the City Council authorized the organization and establishment of the City of Grand Junction Dos Rios General Improvement District (GID) to fund infrastructure improvements for riverfront development. This financial report reports the GID as a blended component unit.

Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position and results of operations from those of the primary government. The Downtown Development Authority is reported as a discretely presented component unit.

The City currently occupies a land area of 42.51 square miles and serves an estimated population of 70,554 people. The City is granted the authority to levy a property tax on real and personal business properties within its boundaries and establish and collect sales, use, and lodging tax. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Council.

The City's policy-making and legislative authority are vested in a City Council of seven members, one of which is elected Mayor each year. The City Council is elected on a non-partisan basis. Council members serve four-year staggered terms, with three or four council members elected every two years. Five council members must live in one of the five districts but are elected city-wide. The two remaining council members are elected at large. The City Council is responsible, among other things, for passing ordinances, adopting the budget, appointing boards and commissions, and hiring the City Manager, City Attorney, and Municipal Court Judge. The City Manager is responsible for carrying out the policies and ordinances of the City Council, overseeing the day-to-day operations of the City, and appointing the directors of the various departments.

As a supplement to internal controls, the City maintains comprehensive budgetary controls. These budgetary controls aim to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. The annually appropriated budget ordinance includes activities of the General Fund, special revenue funds, debt service funds, capital project funds, enterprise funds, and internal service funds. Appropriations for all funds lapse at year-end. The level of budgetary control at which expenditures cannot legally exceed the appropriated amount is established at the individual fund level. Although the budget enacted by the City Council is at the fund level, the City prepares a line item budget by the department for control at the line item level. Department directors have the authority to reallocate the distribution of budget amounts within their department's major categories of operating expenditures. Budget reallocations between significant expenditure categories, including personnel and capital, require City Manager approval. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts

are not an actual use of appropriations. Therefore, open encumbrances at year-end, for which the expenditure has not yet occurred, either become expenditures against the new year's appropriation or are canceled.

Budget to actual comparisons are provided in this report for each major individual governmental fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented on page 38 as part of the basic financial statements for the governmental funds. For other major and non-major governmental funds, this comparison is presented in the other funds' statements subsection of this report, starting on page 111.

## **FACTORS AFFECTING FINANCIAL CONDITION**

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The City is located on the I-70 corridor about 250 miles west of Denver, Colorado, and 27 miles east of the Utah border. The City lies in a valley formed at the junction of the Gunnison and Colorado Rivers, surrounded by a majestic mesa, the desert mountains of the Book Cliffs, and the red rocks of the Colorado National Monument. As the largest city in western Colorado, Grand Junction is the central service center for western Colorado and eastern Utah. Correspondingly, Grand Junction is the regional hub for retail, banking and financial services, healthcare, higher education, social services, and public safety. Established by years of community economic development and private enterprise marketing, the area is home to manufacturing, agriculture, outdoor recreational service, and energy exploration industries providing a diverse economic base.

The mild climate and proximity to outdoor activities year-round have made Grand Junction a vacation destination and retirement community. A 3.0% lodging tax, passed by the voters and implemented in 1990, funds the promotion of the Grand Valley as a tourism destination. The voters approved an additional 3% lodging tax beginning in 2019. This 3.0% is shared between Visit Grand Junction, Grand Junction Regional Air Service Alliance, and Greater Grand Junction Sports Commission to promote marketing for tourism, including sports-related tourism, and in support of direct air service in Grand Junction.

As in the past, City management and leadership continue to support operations with current operating revenues, while debt has been kept to a minimum. The three-quarter cent increase in City sales and use taxes, effective January 1, 1988, provides funds for capital investment, economic development, and essential community programs. The sales and use tax revenues allocated to the General Fund account for 57% of its ongoing revenues and fund general government operations such as police, fire, streets, parks, and non-profit and community partnerships.

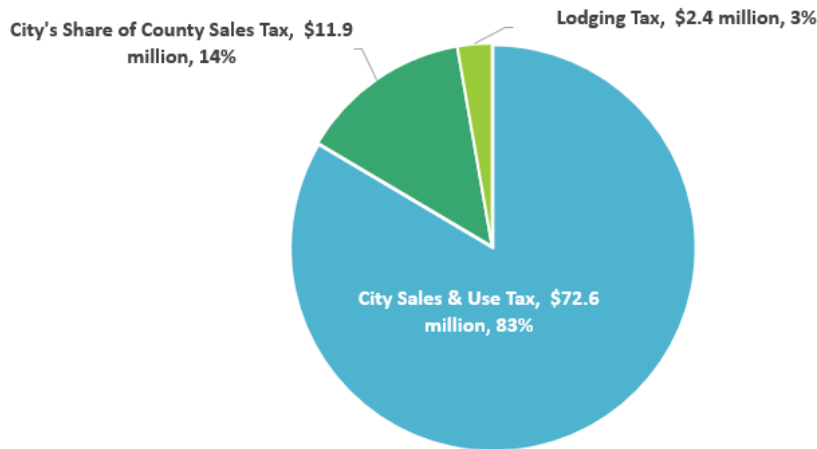
In April 2019, the voters approved a 0.5% First Responder tax to support expanding first responder services and capital investment for police, 9-1-1 dispatch, fire, and emergency medical services. The increase was effective January 1, 2020.

In April 2019, the voters authorized the City to impose a special tax on the retail sale of Cannabis and an excise tax on the transfer of unprocessed regulated Cannabis. The taxes are restricted for administering and enforcing cannabis regulations and building, operating, and maintaining the highest priorities of the City's adopted Parks and Recreation Open Space Plan (PROS Plan). One of the highest priorities of the PROS Plan is a Community Recreation Center (CRC). In April 2022, City Council passed an ordinance enacting a 6% special tax on the retail sale of Cannabis. Retail licensing regulations were established, and applications were processed in 2022, with a randomized selection of 10 qualifying applicants for licensure in the first quarter of 2023. By the end of 2024, all 10 applicants were operating.

In April 2023, the voters approved a 0.14% sales tax and authorized debt for constructing the CRC at Matchett Park. The 0.14% tax is restricted to the CRC's construction, debt service, equipment, furnishings, and operations.



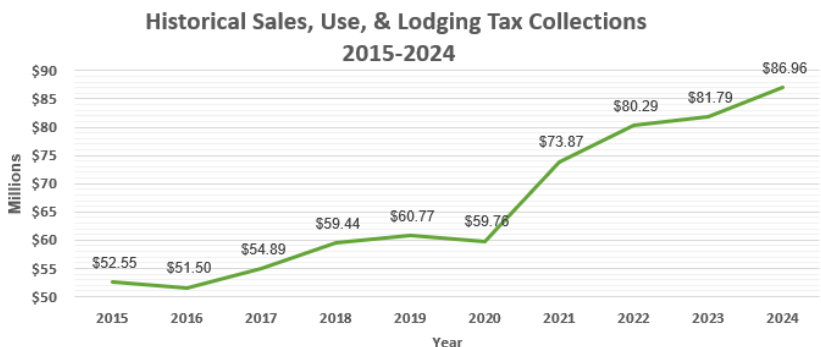
**2024 Sales, Use, & Lodging Tax Collections**  
Total \$86.9 million



The 2024 Sales, Use, & Lodging Tax Revenue chart shows the City's sales, use, and lodging taxes (accrual basis). The City's share of County sales tax includes the City's share of the Mesa County Public Safety Tax. The 3% lodging tax share beginning in 2019 and the 0.5% First Responder Tax beginning in 2020, and the Community Recreation Center tax beginning in 2023 are not included in the collections chart and historical graph to maintain consistency with prior years. The Historical Sales, Use, & Lodging Tax Revenue graph shows the historical collections and growth since 2015. As seen below, tax revenues show a slight decrease from 2019 to 2020, attributed to the

COVID-19 Pandemic, followed by a strong rebound in 2021 and 2022, and continued growth through 2024.

The Grand Junction Metropolitan Statistical Area (MSA), which includes the greater metro area inside Mesa County, has experienced population growth since its inception in 1995. However, Grand Junction experienced a 14% job loss between October 2008 and January 2010 due to the national recession, a significant oil and gas exploration reduction, and a substantial decline in development and construction. Since then, job recovery has been intermittent. By the end of 2024 and 2023, unemployment was 4.6% and 3.5%, respectively.



The City has continued to work toward diversifying its economic base and business climate. The quality of life offered in Grand Junction, critical to attracting, motivating, and retaining skilled and talented workers, appeals to businesses, individuals, and tourists alike. Spectacular scenery and recreational opportunities, excellent climate and air quality, higher education opportunities, and quality medical services make the Grand Junction area a good choice for relocation.

The City has historically leveraged public and private partnerships and grant dollars to make significant capital investments each year in the community. The citizens of Grand Junction have authorized several sources of revenue and debt issuance to continue building the necessary infrastructure and providing critical services in Grand Junction:

- Following voter authorization for a new First Responder Tax, the City completed one of three new fire stations in 2020. The construction of the next fire station began in 2021 and was completed and opened for operation in late 2022. The third fire station will be completed in 2025.
- In the fall of 2019, voters authorized the City to issue new debt to fund \$70 million in projects to expand and improve the City's transportation infrastructure. The initial debt issuance occurred in 2020, with several projects starting that year. The second debt issuance is expected in 2025, with most projects completed by 2026.

- In 2022, the planning for the new CRC began with a community survey and a comprehensive feasibility study with extensive community engagement. This work culminated in the City Council authorizing a ballot question asking voters for a new 0.14% sales tax and debt authorization to construct and operate the CRC at Matchett Park. The ballot question passed in April 2023. The sales tax was effective beginning July 1, 2023. The design of the CRC started in late 2023, with construction in 2024 and 2025, for a 2026 opening.

## **FUTURE OUTLOOK**

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The City of Grand Junction remains committed to providing high-quality services and investing in the community's future. The City aims to serve its citizenry long-term while maintaining a sound financial position. As a result of strong financial leadership and management, the City's credit rating is a solid AA on revenue and general obligation bonds and AA- on certificates of participation as assigned by S&P Global. Priorities shaping the future are economic development, public safety, investments in infrastructure, and planned growth and development. The City continues to foster strong community partnerships in pursuing these priorities.

In August 2017, the City Council adopted the initial City of Grand Junction Strategic Plan (the Plan). The Plan is updated after each Council election in the spring of odd years and is used by elected officials to develop and implement high-level policies and focus efforts. The Plan aims to inform and direct decision-making and budget priorities. The most recent update was in the summer of 2023 and built off the vision of the 2020 One Grand Junction Comprehensive plan. The City Council established the five strategic priorities of *Placemaking, Safe and Healthy, Thriving and Vibrant, Resource Stewardship, and Welcoming, Livable, and Engaging*. The City's 2024 budget was developed by allocating resources to these strategic priorities. Over the years, many aspects of the strategic priorities have been practiced through extensive partnerships and investment in this community. For example, the City has and continues to work closely with community partners in economic development, including the Grand Junction Economic Partnership, the Grand Junction Area Chamber of Commerce, the Business Incubator, the Greater Grand Junction Sports Commission, Colorado Mesa University, and the Grand Junction Regional Air Service Alliance.

The Economic Development Plan, which was adopted in 2014, serves as a decision-making guide for City Council and firmly establishes City Council's commitment to taking a lead role in promoting and funding economic development in the area. This plan sets a strategy for improving business conditions and attracting and retaining employers while confirming the City's standing as a viable, healthy, and safe community. As part of the strategy, the City has put into motion several action steps, including a branding and marketing analysis and an exploration of foreign trade opportunities. The City Council authorized a limit on the vendor's fee paid to businesses to collect City sales tax and dedicated the resulting available resources as a sustainable funding source for economic development. An example of one of the recent economic development opportunity involves the completion of the infrastructure at the Dos Rios riverfront development and the sale of the property to a private developer who will provide a mix of recreational, retail, and residential uses. This follows the opening of the business park on the riverfront at Las Colonias, including the construction of privately owned commercial buildings and a highly popular recreational river park. For years, the community has called for the revitalization of the riverfront; through the leadership of the community, the City Council, staff, and partners, the City has begun to take full advantage of the many amenities of the river.

The higher educational opportunities provided by Colorado Mesa University (CMU) are pivotal to the economic diversity and quality of life enjoyed by the residents of Grand Junction and the surrounding community. Over the last decade, CMU has embarked on a multi-year, multimillion-dollar campus expansion and renovation project. The City has supported this project through economic development contributions of \$15.3 million through 2024, significantly contributing to the growth of the CMU campus. As funds are available and appropriated, the City has committed to the ongoing support of \$500,000 per year for financing a classroom building through 2026, then \$250,000 for ten years beginning in 2027 for the healthcare provider academic building. In 2018, the City started a pilot program with CMU for a local scholarship program developed to provide the opportunity for a higher education degree for local high school graduates. That support has continued with an annual contribution of



\$550,000. The City is committed to partnering with CMU to develop future City employees and keep graduates in Grand Junction by funding CMU interns working for all departments of the City. Several interns and other CMU graduates have started their careers in Grand Junction by being hired as full-time City employees.

As indicated by surveys and through dialogue with the Grand Junction community, public safety is recognized as one of the foundations of a livable community, the primary responsibility of local government, and a key to economic health. The City Council remains committed to addressing future public safety needs and improving fire and emergency medical services coverage. In April 2019, the voters approved a 0.5% First Responder Tax. The tax was effective January 1, 2020, and is funding the construction, staffing, and operation of three new fire stations identified as a need since 2004. The third new fire station will be completed in 2025. The tax will fund additional sworn police positions to increase proactive policing and reduce response times, as well as telecommunicator positions in the communication center that serves all law enforcement and fire services in Mesa County.

One of the City's ongoing and significant priorities is the preservation and improvement of the transportation infrastructure. The City has over 1,100 lane miles of street infrastructure to maintain and a sophisticated pavement management program that evaluates the condition of the roadways and designs an overlay schedule accordingly. In 2022, the City completed a five-year maintenance and reconstruction plan to improve existing City streets, significantly increasing the quality of the street infrastructure network. The City's continuing infrastructure improvements are funded to a great extent by the three-quarter percent increase in the sales tax rate in 1988. This dedicated revenue stream is used for long-range capital planning efforts; however, because the City is still growing and the related infrastructure is incomplete, the capital needs far outweigh the capital resources. In November 2019, voters authorized the City to issue up to \$70 million in debt to fund transportation expansion projects without new taxes. Most of those major expansion projects are expected to be completed by 2026. A critical component of all street and transportation projects includes multimodal transportation options.

The most significant capital project in the history of the City is the Riverside Parkway. The project entailed building a loop around the City extending from 24 Road/Redlands Parkway to the intersection of 29 Road and D Road. The lower section of the Parkway extends from 4th Avenue to the junction of 27½ Road and D Road. The most recently completed area extends from Highway 50 on Orchard Mesa over the I-70 Business Loop with the 29 Road viaduct. The final connection will extend to a new interchange at I-70. In 2019, the City and Mesa County partnered on a Planning and Environmental Linkages study, the first phase of environmental documentation, to construct the interchange at I-70 at 29 Road. The next step is completion of an environmental assessment, a joint endeavor with Mesa County, which will be expected to be completed in 2025. The loop is designed to provide interconnectivity to and around the City and between different demographic areas of the valley, effectively connecting residential areas with jobs and services. Additional transportation capacity improvement projects are needed to ensure that citizens, businesses, and visitors can easily move around the community.

Historically, City Council has committed funding for major maintenance and improvement projects for the City's existing 30 developed parks. The purchase and development of the 114-acre regional Canyon View Park began in 1996 with significant softball and soccer facilities. Improvements continued with the addition of a baseball field, tennis courts, several restroom facilities, and a complete playground renovation. This park serves as the main venue for athletic events for school and community leagues of all ages, with an average of 45,000 hours reserved annually. In addition, community members use the park nearly every day of the year, utilizing the dog park, walking trails, basketball courts, and other non-competitive amenities. With over one million visits to the park facility each year, it is a significant asset to the regional community and the City's park system.

After significant community involvement and dialogue, a master plan was developed and adopted by City Council for the 207-acre Matchett Park in the northeast area of the City, representing the City's third regional park. In addition, the City has over 20 miles of developed trails and has partnered with Mesa Land Trust to acquire land to facilitate the development of walking and bike trails along Monument Road. In 2018, as part of a "grass-roots" effort, a community/recreation center feasibility study (fully funded through private donations and grant dollars) was conducted. It resulted in a recommendation to City Council from a community advocacy group to place a funding question on the April 2019 ballot. The voters did not authorize this measure. In 2021, the City

completed an update to the PROS Plan. The PROS Plan has served the community well, with many completed components. The latest update of the PROS Plan had significant involvement from citizens and stakeholders and provides clear direction for services, facilities, and amenities for the next 5 to 8 years. In April 2021, voters authorized the City to allow retail sales of Cannabis, authorizing the dedicated use of those resources to fund the construction, operation, and maintenance of the highest priorities of the PROS plan. The community, the City Council, and staff continued efforts to build a Community Recreation Center (CRC) with a community survey and a feasibility study in 2022, culminating in a successful April 2023 ballot question for new taxes and debt to construct and operate the CRC at Matchett Park. The City is in full gear planning for this project, with an anticipated opening in 2026.

The City is actively committed to sustainability through energy efficiency and water conservation efforts and continually strives to implement strategies that preserve resources and increase efficiencies. One area of particular focus is the City's Compressed Natural Gas (CNG) Program. The City's CNG Program is threefold: transitioning the City's fleet into natural gas vehicles, expanding the City's CNG fueling station, and utilizing the Persigo Wastewater Treatment Plant component to convert excess digester gas (methane) into compressed natural gas to be used as a vehicle fuel (biogas). The system became operational in 2015 and has gained national recognition for innovation. The system also serves the Grand Valley Transit (GVT), which partnered with the City to expand fueling stations significantly. Currently, the equivalent of 400 gallons of gasoline is produced onsite daily and has offset the same volume of diesel fuel. This has resulted in a carbon emission reduction of several million pounds annually. At this time, 77 CNG vehicles realize the cost savings and other additional benefits from using the biogas, and the City will continue to partner with GVT to enhance the investment in the CNG Program. The City is also actively pursuing fleet replacement with electric vehicle options. The City subscribes to several solar gardens and has installed solar at several facilities, including the Water Treatment Plant, Persigo Wastewater Treatment Plant, Grand Junction Convention Center, and the Visitor's Center. These combined efforts result in a significant reduction in energy usage and annual cost savings. Several other conservation programs have been successfully implemented, including installing LED lights in facilities, traffic signals, pedestrian lights, and streetlights. Water conservation efforts in the City's parks and green spaces include transitioning many areas from turf to native landscaping.

The Comprehensive Plan was formally adopted in 2010 after a three-year staff and community effort and reflected the community's values and vision at that time. A complete update of this plan began in 2019 and was completed in 2020. A City Council-appointed Advisory Committee guided staff and a consultant team throughout the 22-month process, which engaged the community at all levels, to articulate the community's values and visions of today. City Council formally adopted the One Grand Junction Plan, and it serves as a guiding document for the City in decision-making, policy-making, and spending priorities. The plan establishes goals and policies critical in guiding land use, directing growth, and establishing a unified vision that focuses the community on maintaining and enhancing the quality of life that all residents desire and expect.

The City has a long-standing record of collaborative management and resource sharing with other agencies in the community and is committed to continuing and growing those relationships in the future. Numerous examples of these alliances result in added value to services and the highest and best use of resources. Public Safety: the City is the manager and a significant partner agency in the E911 Regional Communication Center, which serves all law enforcement, fire, and emergency medical service responder agencies in Mesa County; the City of Grand Junction Police Department joins forces with the Mesa County Sheriff's Office and the Federal Drug Enforcement Agency on the Western Colorado Drug Task Force, a partnership designed to fight the battles of drugs and drug-related crimes on the frontlines; the City, Mesa County, the City of Fruita, and School District #51 provide a School Resource Officer Program to the schools in the valley; the Police Department provides all police services for Colorado Mesa University. Public Utility: the City and Mesa County have a jointly owned and managed sewer system that provides wastewater services to the larger urban area. Public Parks: the City of Grand Junction, Mesa County, School District #51, and Colorado Mesa University make use of and contribute to improvements of the sports complex and stadium in the heart of Grand Junction. Public Transportation: the City assists Mesa County in support of the Grand Valley Transit system, a limited fixed route "circulator" that began servicing the core areas of the Grand Valley and outlying municipalities in 2000. The City is contracted to

provide maintenance and repair services for the CNG transit buses. Building Services: Mesa County is contracted by the City to offer professional services, contractor licensing, building permitting, and inspection services

The COVID-19 Pandemic presented many fiscal challenges to the City, including a significant reduction in sales tax revenue during the months of business closures. Yet, due to years of prudent planning, fiscal responsibility, and building the City's General Fund reserves, the City was in a strong financial position going into the Pandemic. This enabled the City to avoid staff reductions and interruptions of service to the community and also allowed the City to provide significant financial assistance to businesses, non-profits, and citizens during the downturn. Fortunately, because of the many advantages of living in Grand Junction, the City did not experience as much of a severe revenue loss as expected. This, combined with the immediate action taken to reduce expenses, allowed the City to add to the General Fund reserve balance in 2020. In 2021 and 2022, the City continued to budget conservatively while adding needed positions to increase services to the community. Through prioritized spending, the City managed the unprecedented inflation in 2022 due to the continued economic development investments and population growth impacting revenue streams and increased the General Fund reserve again in 2021 through 2024. Looking forward, while the city faces challenges with increasing service demands and limited resources, with continued strong leadership and sound fiscal responsibility, the City is in a good financial position moving into future years and is poised to benefit from many years of planned and proactive economic development.

## **FINANCIAL POLICIES**

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The City Council provides policy direction to the City Manager, who guides the organization's financial decisions. The City Council's policy direction is to further economic development by taking a more proactive role while continuing to coordinate with all community partners, invest in public infrastructure, provide the essential services of public safety, improve sustainability, address community housing challenges, operate within existing revenues in the General Fund, and reserve at least 25% of the current year's adopted budget. City management has followed the City Council's policy direction through responsive, conservative, and sound financial decisions. The City has financial policies and practices that guide budget, investments, debt, revenue, purchasing, risk management, and reserves.

## **COMPLIANCE WITH THE TAXPAYER BILL OF RIGHTS**

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The Colorado Constitutional Amendment passed in November 1992, also known as the Taxpayer Bill of Rights Amendment (TABOR), restricts governmental and property tax revenue growth to amounts adjusted for inflation and a local growth factor. In April 2007, Grand Junction voters approved the retention by the City of all revenues exceeding the spending limit for 2006 and subsequent years until the bonded debt for the Riverside Parkway is paid in full. Therefore, the excess has been transferred to a debt service fund designated to pay the Riverside Parkway bonds. In 2017, City voters authorized those funds to be dedicated to street infrastructure improvements through 2022. In November 2019, the voters approved using TABOR excess to pay debt for transportation expansion projects from 2023 through 2037. In November 2020, voters authorized the City to collect, retain, and spend revenue the City receives for current and future governmental purposes without applying the TABOR revenue limitation. Per recitals in the resolution adopted by the City Council setting the ballot question, the City will continue to fulfill its commitment to construct and maintain transportation improvements, invest in City infrastructure, and deliver City services as previously approved by voters.

The City remains subject to other TABOR requirements. For example, TABOR requires that the City has elections if it wishes to change its tax policy or issue general government debt and that the City reserve 3% of its spending as an emergency reserve. The City complies with these provisions.



## AWARDS

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The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Grand Junction for its Annual Comprehensive Financial Report (Annual Report) for the fiscal year ending December 31, 2023. This was the 40th consecutive year the City received this prestigious award. The City must publish an easily readable and efficiently organized Annual Report to be awarded a Certificate of Achievement. The City's submitted report satisfied GAAP and applicable legal requirements.

The Certificate of Achievement is valid for one year. The City believes that our current Annual Report meets the Certificate of Achievement program's requirements, and the report will be submitted to the GFOA to determine its eligibility for another certificate.

In 2024, the City was awarded the Distinguished Budget Presentation Award from the GFOA for the 2024 Budget Book. To receive this award, the City must prepare a budget book that reflects the guidelines established by the National Advisory Council on State and Local Budgeting and the GFOA's best practices on budgeting. The City has also received this award for the 2024 Budget book, which makes it the seventh consecutive award since the City first applied in 2019.

## ACKNOWLEDGEMENTS

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The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I would like to express my appreciation to Brandon Hinze, Controller, as well as all members of the Finance Department who assisted in and contributed to its preparation. It should be noted that staff from other departments greatly help in preparing the report, and their work is also appreciated. I thank the Mayor, the City Council, and the City Manager, Mike Bennett, for their direction and support of responsible financial stewardship for the citizens of Grand Junction.

The City's external auditors, Haynie & Company, P.C., are also commended for their comprehensive and efficient examination of the City's various funds for the fiscal year ending December 31, 2024.

Respectfully submitted,



Jodi Welch  
Interim Finance Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Grand Junction  
Colorado**

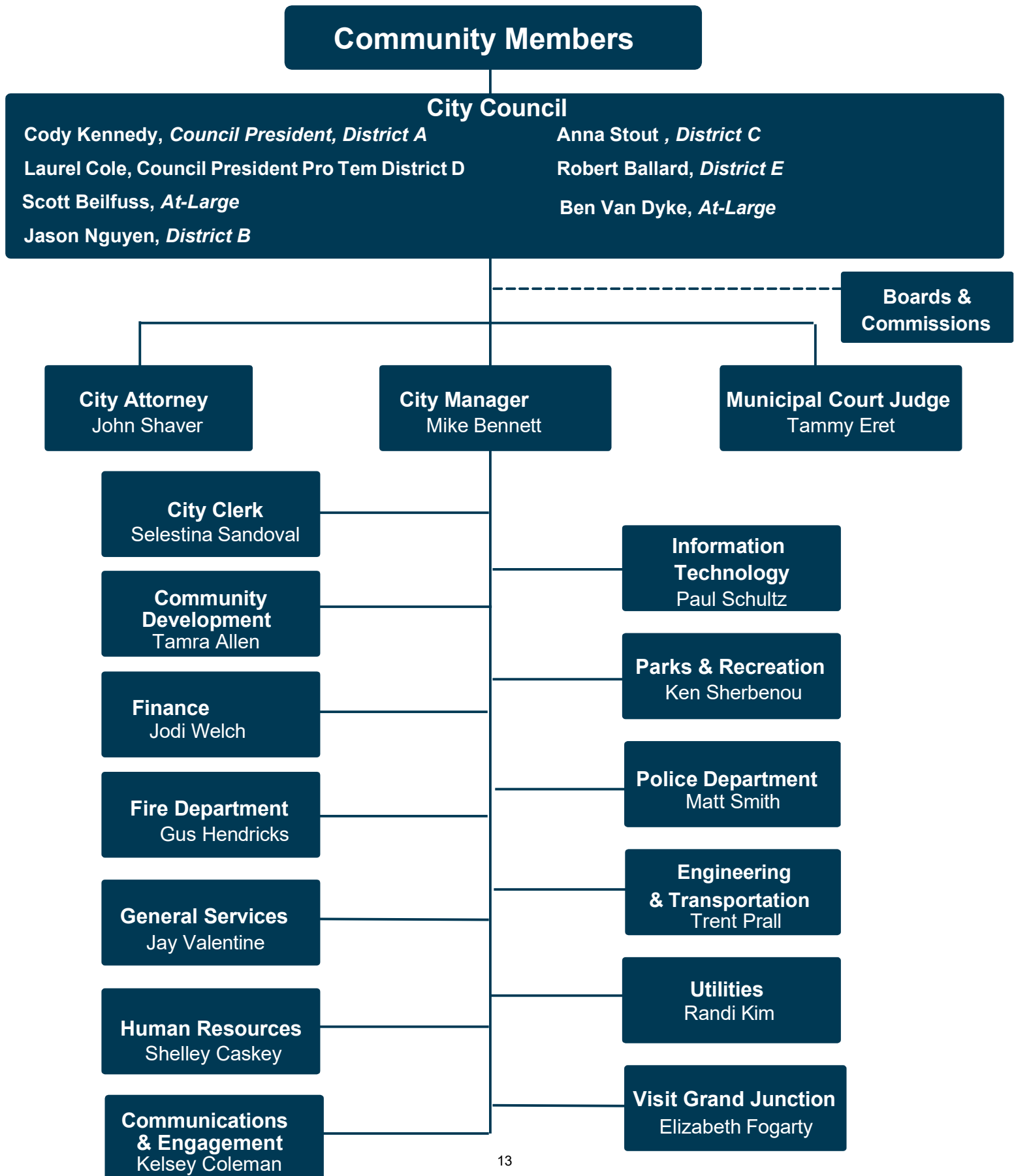
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

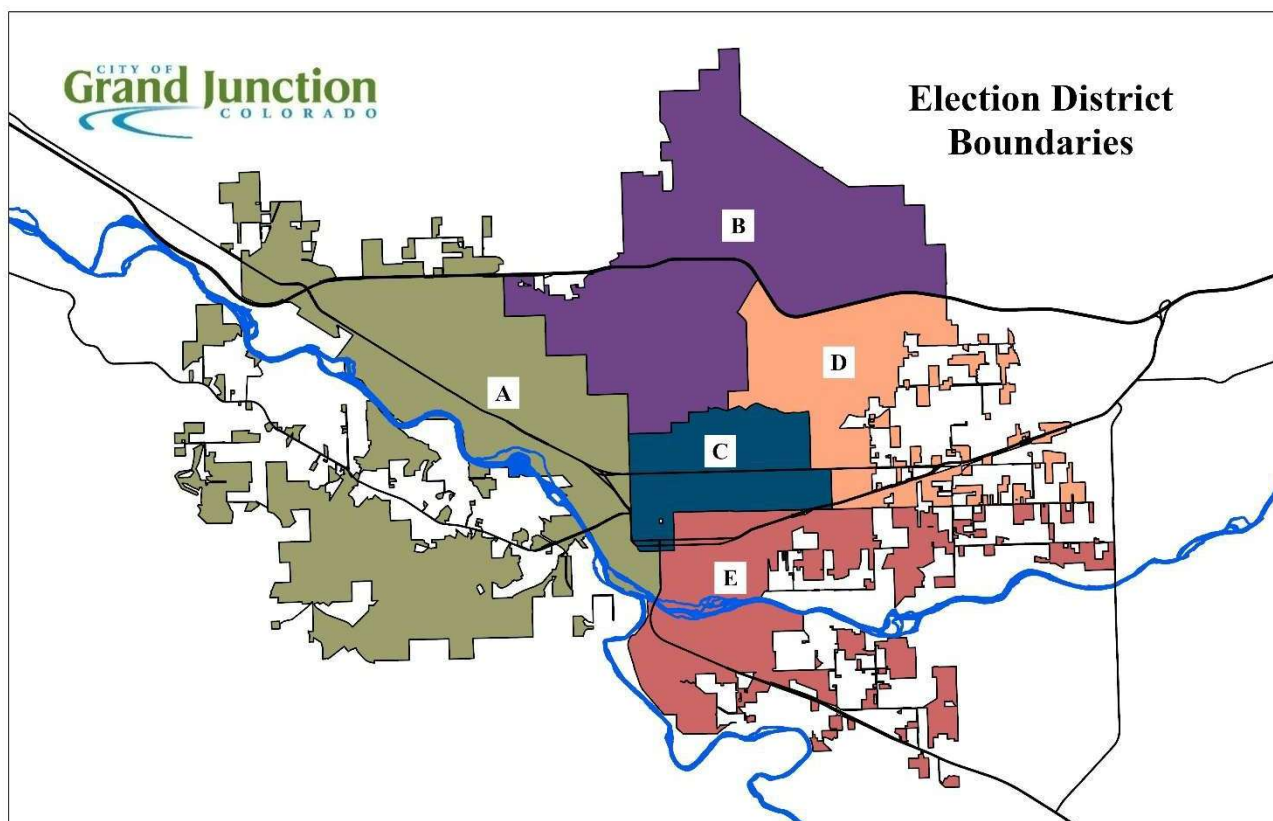
*Christopher P. Morill*

Executive Director/CEO

## City of Grand Junction Organizational Chart







### **Elected Officials**

<b><u>City Council</u></b>	<b><u>District</u></b>	<b><u>Expires</u></b>
Cody Kennedy, Council President	A	Nov 2029
Jason Nguyen	B	Nov 2027
Anna Stout	C	Nov 2027
Laurel Cole, Council President <i>Pro Tem</i>	D	Nov 2029
Robert Ballard	E	Nov 2029
Scott Beilfuss	At Large	Nov 2027
Ben Van Dyke	At Large	Nov 2029

### **Appointed Officials**

Mike Bennett, City Manager  
 John Shaver, City Attorney  
 Tammy Eret, Municipal Court Judge


# **FINANCIAL SECTION**




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## **Independent Auditors' Report**

To the City Council  
City of Grand Junction, Colorado

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Grand Junction, Colorado (the "City"), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Grand Junction, Colorado, as of December 31, 2024, and the respective changes in financial position, the respective budgetary comparisons for the General Fund and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules, and Pension Schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, schedule of debt service requirements to maturity, Local Highway Finance Report, component unit financial statements and schedule of expenditures of federal awards as required by *Title 2*



*U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, schedule of debt service requirements to maturity, Local Highway Finance Report, component unit financial statements, and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

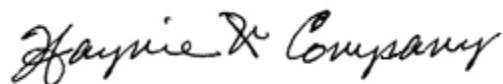
### **Other Information**

Management is responsible for the other information included in the report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2025, on our consideration of City of Grand Junction, Colorado's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Grand Junction, Colorado's internal control over financial reporting and compliance



Littleton, Colorado  
June 23, 2025



## MANAGEMENT'S DISCUSSION & ANALYSIS

Our discussion and analysis of the City of Grand Junction's (City) financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2024. Please read it in conjunction with the transmittal letter and the City's financial statements.

### FINANCIAL HIGHLIGHTS

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- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of 2024 by 1.1 billion (*net position*), primarily due to investments in annexations, infrastructure, and capital construction.
- The City's total net position increased by \$46.0 million or 4.4%. The City's governmental activities net position increased \$43.8 million or 4.5%, and the business activities net position increased \$2.2 million or 2.8%.
- Total City expenses increased by 9.1% compared to 2023. The City's expenses for government activities increased by 8.8% compared to 2023, and expenses for business activities increased by 11.2% compared to 2023.
- As of December 31, 2024, the City's governmental funds reported a combined ending fund balance of \$174.0 million, with 73.5% restricted through voter authorization for predominantly parks and recreation, transportation projects, general capital improvements, and first responder spending.
- The City's General Fund revenues (excluding transfers from other funds) increased by 5.9% in 2024. Sales and use taxes are the largest revenue source for the General Fund, comprising 57.1% of the \$110.2 million in total revenues (not including transfers in).
- As of December 31, 2024, the General Fund's unrestricted fund balance (the total of the *committed*, *assigned*, and *unassigned* components of the *fund balance*) was \$41.1 million, which accounts for 89.7% of the total fund balance and 37.6% of the total General Fund expenditures (excluding transfers out).
- The City invested \$97 million in capital projects in 2024. These projects included expansion and rehabilitation of the wastewater treatment plant, construction of the new community recreation center, construction of a fire station, street maintenance, expansion of transportation infrastructure, facility improvements, parks and trail improvements, vehicles and equipment, and sewer and water line replacements.
- In April 2021, voters authorized the City to impose a special tax on the retail sale of Cannabis. The taxes are restricted for the administration and enforcement of cannabis regulations and for building, operating, and maintaining the highest priorities of the City's adopted Parks and Recreation Open Space Plan. One of the highest priorities of that plan is a Community Recreation Center. Retail licensing regulations were established, and applications were processed in 2022, with a randomized selection of 10 qualifying applicants for licensees in the first quarter of 2023. At the end of 2023, four of the ten licensees were in operation. The remaining storefronts were opened in 2024.
- In 2021 and 2022, the City was allocated \$10.4 million from the American Rescue Plan State and Local Fiscal Recovery Fund. The City has used the funding for \$1.4 million in revenue replacement for lodging tax losses incurred during the pandemic and \$9 million has been used for land and building acquisition and construction of affordable housing units, temporary housing for victims of domestic violence, and establishing a resource center for the unhoused and other vulnerable persons. The remaining \$1.5 million of the \$9 million committed for housing, has been designated to fund additional housing efforts in 2025.

### OVERVIEW OF FINANCIAL STATEMENTS

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The discussion and analysis provided here are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) the government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.



## Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

**The Statement of Net Position** presents information on the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a helpful indicator of whether the City's financial position is improving or deteriorating.

**The Statement of Activities** presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, some revenues and expenses reported in this statement will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused paid time off).

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*Governmental Activities*) from other functions intended to recover all or a significant portion of their costs through user fees and charges (*Business-type Activities*). The City's *Governmental Activities* include general government, public safety (police and fire), public works, parks and recreation, and urban development and housing. The *Business-type Activities* of the City include water, convention center, solid waste, golf courses, parking, and irrigation.

Additionally, the government-wide financial statements include financial information for the Grand Junction Downtown Development Authority, a legally separate entity for which the City is financially accountable. The financial data for this component is reported separately from the financial information presented for the City.

The government-wide financial statements are on pages 32 and 33 of this report.

## REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

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A fund is a grouping of related accounts used to control resources that have been segregated for specific activities or objectives. The City also uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

1. **Governmental Funds** – These funds account for the same functions reported as governmental activities in the government-wide financial statements. Fund statements focus on how money flows in and out of these funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the essential services it provides. Governmental fund information helps users determine whether the financial resources can be spent in the near future to finance the City's programs. There is a description of the relationship and differences between governmental activities, reported in the Statement of Net Position and the Statement of Activities, and governmental funds in a reconciliation included with the fund financial statements.

The City maintains 24 governmental funds. As determined by generally accepted accounting principles (GAAP), 5 of the funds are classified as major funds. The major funds are the General Fund, Sales Tax Capital Improvements Fund, Transportation Capacity Capital Fund, Major Capital Projects Fund, and General Debt Service Fund. The balances of the other 19 governmental funds are determined to be non-major and are included in the combining statements within this report.

The City adopts an annual appropriated budget for all governmental funds. A budgetary comparison statement has been provided for each fund to demonstrate compliance with this budget. The General Fund comparisons are presented as part of the basic governmental fund financial statements, which can be found on page 38 of this report. All other budgetary comparisons, including the Sales Tax Capital Improvement Fund, Transportation Capacity Capital Fund, Major Projects Capital Fund, and the General Debt Service Fund, can be found on pages 125 through 127 and 130 of this report.

2. **Proprietary Funds** – The City maintains two types of proprietary funds. The first type is enterprise funds, which report the same functions as business-type activities in government-wide financial statements. The City uses enterprise funds for its water utility, convention center, solid waste, golf courses, parking, and irrigation.

As determined by GAAP, the Water Utility and Grand Junction Convention Center enterprise funds meet the criteria for major fund classification. All other funds are classified as non-major and included in this report's combining statements.

The second type of proprietary funds is internal service funds, an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds for information technology, fleet and equipment, insurance, communication center operations, and facilities management. Because these services primarily benefit governmental activities, they have been included with governmental activities in government-wide financial statements.

The basic proprietary fund financial statements are on pages 39 through 41.

3. ***Fiduciary Funds*** – These funds account for resources held to benefit parties outside of the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's programs. The accounting method used for these funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements are on pages 42 through 43.

**Notes to the financial statements.** The notes provide additional information essential to understanding the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45 through 89 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's Old Hire Police Pension Plan, Old Hire Fire Pension Plan, Fire Pension Plan - Statewide Defined Benefit Plan, Fire Pension Plan - Statewide Hybrid Plan - Defined Benefit Component, and Other Post-Employment Benefits (OPEB) plan starting on page 91 of this report. In 2024, the Statewide Defined Benefit Plan and the Statewide Hybrid Plan were consolidated into the Statewide Retired Plan (SRP). Other supplemental information concerning the City's Local Highway Finance Report is also presented. This supplementary information can be found on pages 192 through 194 of this report.

The combining statements referred to earlier in connection with non-major governmental funds, non-major proprietary funds, internal service funds, and fiduciary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules begin on page 103 of this report.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted previously, net position may serve, over time, as a helpful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1.1 billion at the close of the 2024 fiscal year.

By far, the most significant portion, 89.8% (assuming all long-term debt associated with capital), of the City's total net position reflects its investment in capital assets (e.g., land, buildings, infrastructure, and machinery and equipment) less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

### STATEMENT OF NET POSITION (in Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2024	2023	2024	2023	2024	2023
Current and other assets	\$ 227,185	\$ 165,394	\$ 12,789	\$ 15,347	\$ 239,974	\$ 180,741
Capital assets	1,014,168	955,615	86,347	84,064	1,100,515	1,039,679
<b>Total assets</b>	<b>1,241,353</b>	<b>1,121,009</b>	<b>99,136</b>	<b>99,411</b>	<b>1,340,489</b>	<b>1,220,420</b>
<b>Total deferred outflows of resources</b>	<b>11,459</b>	<b>11,988</b>	<b>-</b>	<b>-</b>	<b>11,459</b>	<b>11,988</b>
Long-term debt outstanding	198,984	125,657	17,105	18,937	216,089	144,594
Other liabilities	20,830	16,526	710	1,253	21,540	17,779
<b>Total liabilities</b>	<b>219,814</b>	<b>142,183</b>	<b>17,815</b>	<b>20,190</b>	<b>237,629</b>	<b>162,373</b>
<b>Total deferred inflows of resources</b>	<b>17,266</b>	<b>18,900</b>	<b>968</b>	<b>1,044</b>	<b>18,234</b>	<b>19,944</b>
Net position:						
Net investment in capital assets	914,164	885,744	70,028	66,233	984,192	951,977
Restricted	52,176	50,900	-	-	52,176	50,900
Unrestricted	49,392	35,270	10,324	11,945	59,716	47,215
<b>Total net position</b>	<b>\$ 1,015,732</b>	<b>\$ 971,914</b>	<b>\$ 80,352</b>	<b>\$ 78,178</b>	<b>\$ 1,096,084</b>	<b>\$ 1,050,092</b>

An additional portion of the City's net position, 4.8%, represents resources subject to external restrictions on how they may be used.



## Changes in Net Position

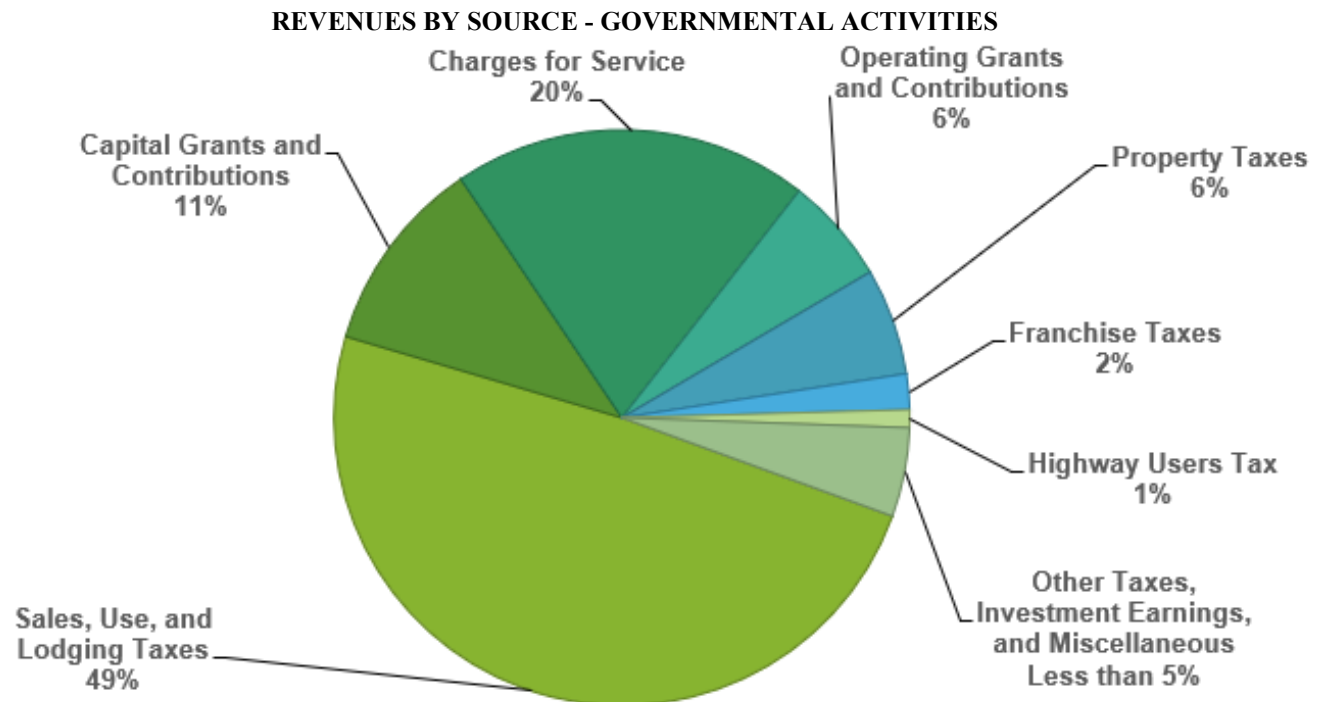
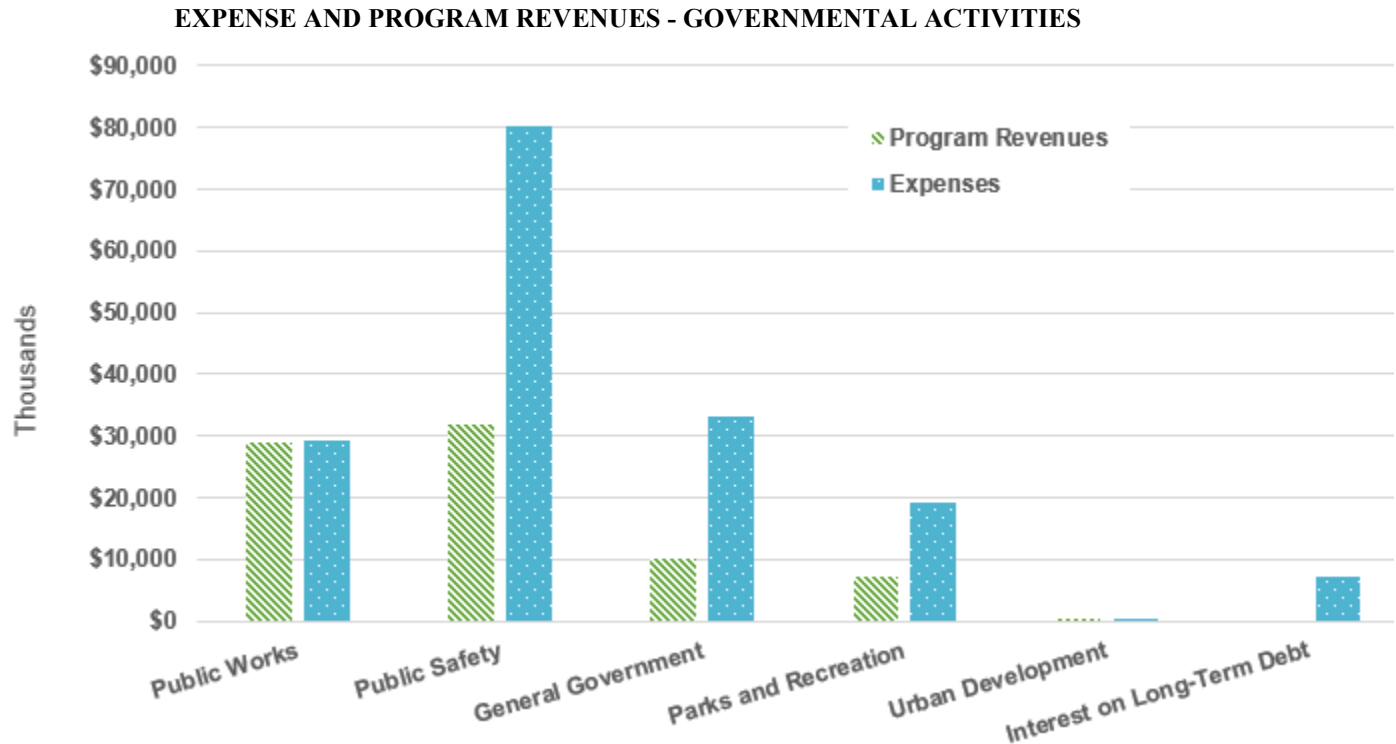
The City's total revenues of \$238.9 million exceeded program expenses of \$192.9 million for an increase in net position of \$46.0 million.

### CHANGES IN NET POSITION (in Thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2024	2023	2024	2023	2024	2023
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 42,087	\$ 35,637	\$ 21,886	\$ 19,410	\$ 63,973	\$ 55,047
Operating grants	12,586	15,018	801	793	13,387	15,811
Capital grants	23,719	39,547	207	220	23,926	39,767
General revenue:						
Property taxes	13,504	10,677	-	-	13,504	10,677
Sales, use, and lodging taxes	104,499	96,790	-	-	104,499	96,790
Other taxes	8,268	8,586	-	-	8,268	8,586
Other general revenues	10,595	6,900	732	606	11,327	7,506
<b>Total revenues</b>	<b>215,258</b>	<b>213,155</b>	<b>23,626</b>	<b>21,029</b>	<b>238,884</b>	<b>234,184</b>
<b>Expenses</b>						
General government	34,877	38,206	-	-	34,877	38,206
Public safety	80,320	70,249	-	-	80,320	70,249
Public works	29,447	28,214	-	-	29,447	28,214
Parks and recreation	19,356	16,671	-	-	19,356	16,671
Urban development and housing	314	363	-	-	314	363
Interest on long-term debt	7,226	3,915	-	-	7,226	3,915
Water	-	-	9,351	8,369	9,351	8,369
Convention center	-	-	807	1,248	807	1,248
Solid waste removal	-	-	6,918	5,708	6,918	5,708
Golf	-	-	3,044	2,779	3,044	2,779
Parking	-	-	919	697	919	697
Irrigation systems	-	-	313	401	313	401
<b>Total expenses</b>	<b>171,540</b>	<b>157,618</b>	<b>21,352</b>	<b>19,202</b>	<b>192,892</b>	<b>176,820</b>
Increase (decrease) in net position before transfers	43,718	55,537	2,274	1,827	45,992	57,364
Transfers	100	(100)	(100)	100	-	-
Increase (decrease) in net position	43,818	55,437	2,174	1,927	45,992	57,364
<b>Net position - January 1</b>	<b>971,914</b>	<b>918,511</b>	<b>78,178</b>	<b>74,217</b>	<b>1,050,092</b>	<b>992,728</b>
<b>Prior period adjustment</b>	<b>-</b>	<b>(2,034)</b>	<b>-</b>	<b>2,034</b>	<b>-</b>	<b>-</b>
<b>Net position - December 31</b>	<b>\$ 1,015,732</b>	<b>\$ 971,914</b>	<b>\$ 80,352</b>	<b>\$ 78,178</b>	<b>\$ 1,096,084</b>	<b>\$ 1,050,092</b>

## Governmental Activities

Governmental activities increased the City's net position by \$43.8 million. Following are illustrative charts of governmental activities summarizing expenses and program revenues (general revenues not included):



In 2024, sales tax revenue for the City's 3.39% tax increased by \$7.6 million or 10% compared to 2023. Use tax revenue decreased by \$(109) thousand or (4.8)% , and lodging tax revenue from the 6% lodging tax increased by \$2 thousand compared to 2023. Most use tax revenues come from the energy, construction, and development industries which continue to experience varying levels of activity yearly. Property tax revenue increased by \$2.83 million, or 26.5%, in 2024 compared to 2023 due to an increase in assessed valuation and new construction. The mill levy has

remained constant since 1992. Other tax revenues, including franchise fees and highway users tax, have decreased by \$(3.18) thousand, or (3.7)%, compared to 2023.

Capital grants and contributions decreased by \$(15.8) million, or (40.0)%, compared to 2023, primarily resulting from a decrease in capital annexations and development impact agreements.

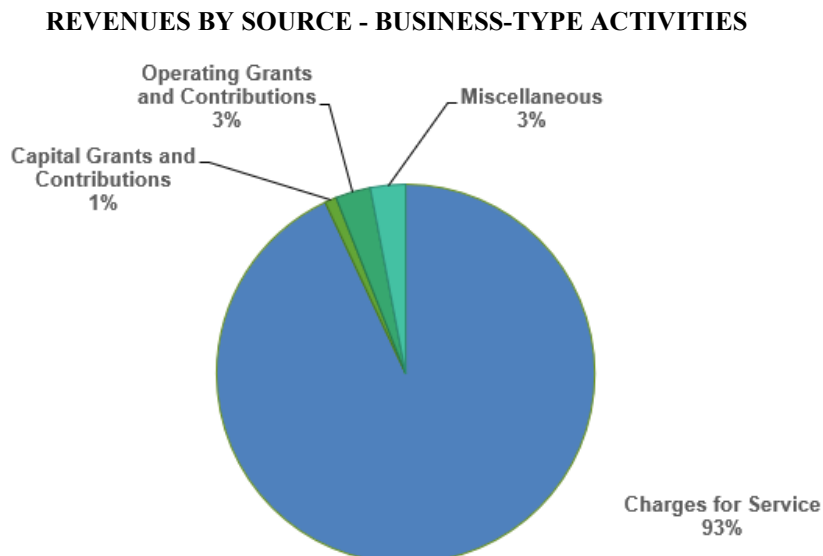
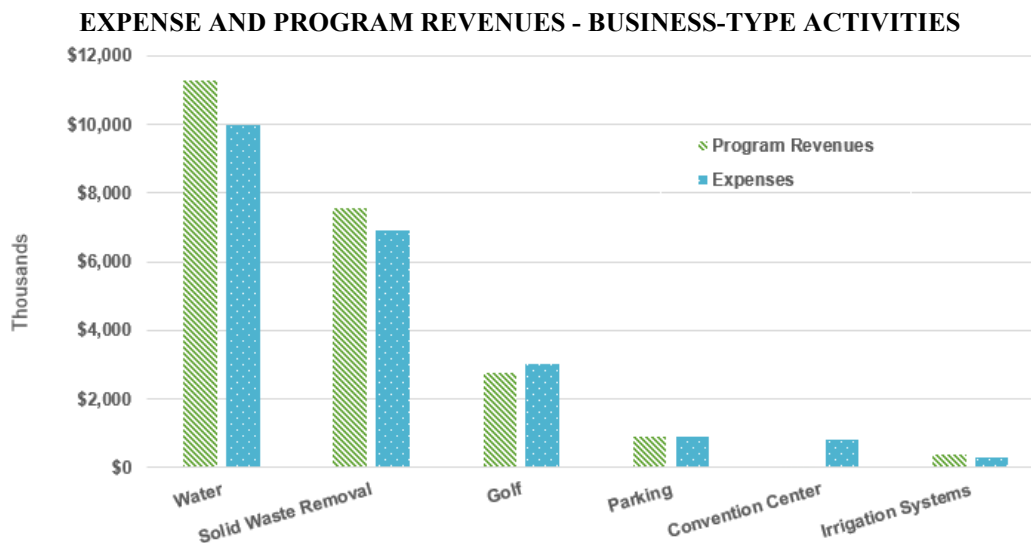
### Business-type Activities

The net position of business-type activities increased by \$2.2 million. Business-type activities include water utility, convention center, solid waste, golf courses, parking, and irrigation.

The Grand Junction Convention Center received a transfer from the Visit Grand Junction Fund for the convention center's management contract. The Golf Fund received a transfer from the Conservation Trust Fund, which are State Lottery monies, restricted for certain uses, to help fund the Golf Fund's debt service and specific operations. These transfers are not included in program revenues.

Unrestricted net position at the end of the year for business-type activities amounted to \$10.3 million. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

The following chart demonstrates the current level of recovery for the City's business-type activities:





## **FINANCIAL ANALYSIS OF GOVERNMENT'S FUNDS**

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As stated earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information helps assess the City's financing requirements.

As of December 31, 2024, the City's governmental funds (general, special revenue, debt service, capital projects, and permanent) reported combined fund balances of \$174.0 million. This represents an increase of \$54.5 million over last year's ending balances. The primary reasons for changes in fund balances are described below:

Revenues in the General Fund increased by 5.9% over 2023 primarily due to an increase in sales and property tax revenues, as well as, charges for services. Expenditures in the General Fund increased by 8.0% (excluding transfers) due to labor increases. The General Fund's total fund balance increased by \$521.7 thousand from 2023. The City has continued to manage its expenditures to operate within its current financial resources.

The fund balance in the Sales Tax Capital Improvements Fund increased by \$5.7 million during the year ended December 31, 2024. The increase was due to transfers in from other resources to cover future capital expenditures.

The fund balance in the Major Capital Projects Fund increased by \$62.3 million due to debt proceeds received for the construction of the Community Recreational Center.

The fund balance in the Transportation Capacity Capital Improvements Fund decreased by \$(10.7) million during the year ended December 31, 2024. The decrease was due to planned capital spending on projects for roadway expansion.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

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During the year, the General Fund budget was amended from an original appropriation total of \$109.9 million to a final budget of \$115.6 million, primarily for council directed contributions for water right acquisition, housing projects, and property acquisition. All recommended revisions for budget increases are approved through the Finance Department and City Manager to City Council, as required. Any budget revisions that require supplemental appropriations at the fund level are presented to City Council via ordinance. During this time, a public hearing is held, allowing the opportunity for public input. The original and final adopted budgets for the General Fund are presented on page 38.

In the General Fund, the original revenue budget, including transfers, was \$107.7 million, while the final budgeted amount was \$107.9 million. This net \$200 thousand increase in revenue was a result of an increase to projected grants and charges for services less a decrease in expected property tax revenues. Actual revenues, on a budgetary basis, for 2024 came in \$3.97 million higher than the final budget due to higher than expected sales and property tax revenues, as well as, charges for services.

Taxes continue to be the largest source of revenue in the General Fund and represent 76.9% of total General Fund revenues, excluding transfers. Sales and use tax represent 74.3% of total tax revenues and 57.1% of total General Fund revenues.

Actual General Fund expenditures, on a budgetary basis and including transfers, totaled \$111.8 million, approximately \$3.8 million or 3.3% lower than the final budget. The year-end budgetary basis fund balance of \$48.4 million was \$7.8 million above the final budgeted fund balance.

The General Fund is the chief operating fund of the City. All activities not required to be accounted for in separate funds, either by state or local ordinance or by a desire to maintain the matching of revenues and expenses, are accounted for in this fund. Actual GAAP basis revenues exceeded actual GAAP basis expenditures in the General Fund by \$521.7 thousand during the year.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of 2024, the City had invested in a broad range of capital assets, including police and fire equipment, roads, parks, water systems, storm drainage, and other infrastructure.

The following table provides a summary of total capital assets on December 31:

#### CAPITAL ASSETS AT YEAR-END (Net of Depreciation, in Thousands)

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 456,400	\$ 446,933	\$ 4,933	\$ 4,933	\$ 461,333	\$ 451,866
Buildings and systems	81,463	81,236	64,046	50,177	145,509	131,413
Improvements other than buildings	62,350	46,442	8,810	8,532	71,160	54,974
Vehicles, machinery, and equipment	25,281	20,812	1,765	1,964	27,046	22,776
Infrastructure	339,995	322,907	-	-	339,995	322,907
Right-of-use lease asset	705	931	193	537	898	1,468
Construction in progress	46,626	35,006	6,409	17,731	53,035	52,737
Intangible assets	1,348	1,348	191	191	1,539	1,539
<b>Total</b>	<b>\$ 1,014,168</b>	<b>\$ 955,615</b>	<b>\$ 86,347</b>	<b>\$ 84,065</b>	<b>\$ 1,100,515</b>	<b>\$ 1,039,680</b>

Major capital additions during 2024 include:

Community Recreation Center Project	\$ 15,544,221
Roadway Expansion F 1/2 Parkway, Market to Patterson	12,542,131
Finance & HR ERP System	4,370,655
Emerson Skate Park	3,006,094
Fire Station #7	2,284,059
Contract Street Maintenance Projects	2,216,368
Waterline Replacement Projects	3,042,063
Fire Ladder Truck	1,578,563
Dos Rios Improvements	1,296,563

The City remains committed to the upkeep and maintenance of the City's most significant assets. More detailed information about the City's capital assets is presented in *Note 5* on pages 59 through 61.

### Debt Administration

The City has traditionally adhered to a conservative debt management policy that carefully controls the amount of outstanding debt. Due to a substantial capital improvement budgeting process, the City has maintained and improved its infrastructure while avoiding significant debt. To take advantage of favorable rates, the City issued \$30.6 million in General Fund Revenue Refunding Bonds in 2012 to advance refund part of the outstanding 2004 General Fund Revenue Bonds issued to finance the construction of the Riverside Parkway project. After authorization by voters in November 2019 to issue \$70 million in debt to fund the expansion of the transportation network, the City refinanced the 2012 Parkway bonds at a lower rate first quarter of 2020 and issued \$50 million in new bonds for transportation expansion. In 2021, the City issued \$13.6 million in revenue bonds for infrastructure improvements at Dos Rios and \$11 million in certificates of participation for the Lincoln Park Stadium capital improvements. The 2010 certificates of participation were refinanced during this transaction. In 2024, the City issued \$68.5 million of General Fund Revenue Bonds, Series 2024 to finance the construction of a Community Recreation Center. The City's current rating from Standard and Poor's Rating Group is AA on revenue and general obligation bonds and AA- on certificates of participation.

As of December 31, 2024, the City had \$190.7 million in outstanding debt. Of this amount, \$174.8 million represents general government debt. The most significant portion, \$73.9 million, is the liability from the issuance of revenue bonds and the premium for the Community Recreation Center. The liability related to the Dos Rios issuance represents

\$13.6 of the liability. The liability related to the certificates of participation for the stadium improvements and public safety buildings and transportation projects are \$34.4 million and \$52.7 million, respectively. The remaining outstanding debt consists of loans to be repaid by fee revenue and appropriated funds. Total debt service payments of \$5.5 million budgeted in 2024 represented 4.00% of total 2024 budgeted expenditures. Additional information on the City's long-term debt can be found in *Note 7* on pages 65 through 72.

The table below provides a summary of total debt on December 31, 2024:

<b>OUTSTANDING DEBT AT YEAR-END</b>						
<b>(in Thousands)</b>						
	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>
Revenue bonds and notes (backed by tax and fee revenue)	\$ 140,277	\$ 68,742	\$ -	\$ -	\$ 140,277	\$ 68,742
Certificates of participation (backed by the constructed assets)	34,491	35,913	-	-	34,491	35,913
Loans (backed by fee revenue)	-	-	16,005	17,721	16,005	17,721
<b>Total</b>	<b>\$ 174,768</b>	<b>\$ 104,655</b>	<b>\$ 16,005</b>	<b>\$ 17,721</b>	<b>\$ 190,773</b>	<b>\$ 122,376</b>

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The local economy has shown varying signs of recovery from year to year since the national recession in 2009 and 2010. Despite the unprecedented turn of events in the form of a global pandemic, Grand Junction continues to be the educational, retail, and medical center for most of Western Colorado and Eastern Utah. Due to significant economic development and the excellent quality of life in Grand Junction, growth continues as businesses and employees relocate to the area. The City is beginning to see the impact of population movement from larger to smaller cities. Those factors, coupled with tourism, the abundance of outdoor recreational opportunities, the continued expansion of Colorado Mesa University, and the ability to attract new businesses and retirees, all contribute to the local economy.

Sales tax revenues for 2025 were budgeted at 3.00% above 2024. By implementing fiscally responsible policies, City-wide reserves are well above levels currently directed by City Council. General Fund balances are above amounts set by City Council with the General Fund Minimum Reserve Policy formally adopted in 2018. The City's investment in capital, transportation infrastructure, public safety, utility systems, parks, and economic development continues to be a significant portion, 36%, of the 2025 budget, due to the Community Recreation Center project.

Rates in the Utility Funds will be set to cover operating and future capital investment. In 2025, utility revenues will be increased by 8.0% for residential water rates, and a 6.0% increase in sewer fees.

## **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the City of Grand Junction's citizens, taxpayers, customers, investors, and creditors with a general overview of its finances and its accountability for the funds and assets it receives. If you have questions about this report or need additional financial information, contact the City's Finance Department at City of Grand Junction, 250 N. 5<sup>th</sup> Street, Grand Junction, CO 81501.

# **BASIC FINANCIAL STATEMENTS**



City of Grand Junction  
**STATEMENT OF NET POSITION**  
December 31, 2024

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Downtown Development Authority
<b>ASSETS</b>				
Cash and investments	\$ 119,200,763	\$ 7,525,795	\$ 126,726,558	\$ 4,595,645
Other receivables, net of allowance for uncollectibles	28,713,305	1,715,980	30,429,285	2,646,959
Note receivable	-	1,844,795	1,844,795	300,000
Lease receivable	2,357,204	992,704	3,349,908	-
Internal balances	(540,683)	540,683	-	-
Prepaid items	2,059,999	3,483	2,063,482	2,735
Inventories	285,783	165,562	451,345	-
Restricted cash and investments	73,535,673	-	73,535,673	1,400,000
Net pension asset	1,572,245	-	1,572,245	-
Capital assets (net of accumulated depreciation):				
Land	456,400,111	4,933,013	461,333,124	1,496,979
Buildings and systems	81,463,182	64,046,453	145,509,635	1,170,290
Improvements other than buildings	62,350,436	8,810,446	71,160,882	502,084
Equipment	25,280,934	1,764,829	27,045,763	212,721
Infrastructure	339,994,311	-	339,994,311	-
Right-of-use lease asset	704,637	192,806	897,443	-
Construction in progress	46,626,090	6,408,675	53,034,765	-
Intangible assets	1,348,093	190,464	1,538,557	-
Total assets	1,241,352,083	99,135,688	1,340,487,771	12,327,413
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	7,690,634	-	7,690,634	-
Deferred outflows related to OPEB	3,768,493	-	3,768,493	-
Total deferred outflows of resources	11,459,127	-	11,459,127	-
<b>LIABILITIES</b>				
Accounts payable and other current liabilities	17,122,415	590,838	17,713,253	24,628
Accrued interest payable	1,933,788	104,372	2,038,160	18,167
Unearned revenue	1,772,424	14,900	1,787,324	-
Noncurrent liabilities:				
Due within one year	9,290,496	1,046,170	10,336,666	1,274,014
Due in more than one year	189,694,794	16,058,802	205,753,596	10,214,912
Total liabilities	219,813,917	17,815,082	237,628,999	11,531,721
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property taxes	11,546,696	-	11,546,696	2,488,880
Deferred inflows related to pensions	110,668	-	110,668	-
Deferred inflows related to OPEB	3,341,818	-	3,341,818	-
Deferred inflows related to leases	2,266,928	968,879	3,235,807	-
Total deferred inflows of resources	17,266,110	968,879	18,234,989	2,488,880
<b>NET POSITION</b>				
Net investment in capital assets	914,164,027	70,027,545	984,191,572	3,382,074
Restricted for:				
Debt service	1,223,836	-	1,223,836	2,957,436
Emergency reserves	3,000,000	-	3,000,000	-
General capital improvements	14,440,614	-	14,440,614	-
Legends historical sculptures project	-	-	-	3,060
Parks and recreation	4,048,162	-	4,048,162	-
Pension benefits	1,572,245	-	1,572,245	-
Public safety	14,208,839	-	14,208,839	-
Street improvements and expansion	11,122,508	-	11,122,508	-
Tourism marketing and promotion	457,935	-	457,935	-
Urban development and housing	2,100,590	-	2,100,590	-
Unrestricted	49,392,427	10,324,182	59,716,609	(8,035,758)
Total net position	\$ 1,015,731,183	\$ 80,351,727	\$ 1,096,082,910	\$ (1,693,188)

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**STATEMENT OF ACTIVITIES**  
For the year ended December 31, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component unit Downtown Development Authority
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	
<b>Primary Government:</b>								
Governmental Activities:								
General government	\$ 34,876,278	\$ 7,136,966	\$ 2,912,278	\$ -	\$ (24,827,034)	\$ -	\$ (24,827,034)	\$ -
Public safety	80,320,002	26,979,391	4,842,686	-	(48,497,925)	-	(48,497,925)	-
Public works	29,447,250	4,288,989	857,929	23,719,322	(581,010)	-	(581,010)	-
Parks and recreation	19,355,596	3,681,478	3,468,475	-	(12,205,643)	-	(12,205,643)	-
Urban development	313,941	-	504,093	-	190,152	-	190,152	-
Interest on long-term debt	7,225,891	-	-	-	(7,225,891)	-	(7,225,891)	-
Total Governmental Activities	171,538,958	42,086,824	12,585,461	23,719,322	(93,147,351)	-	(93,147,351)	-
Business-type Activities:								
Water	9,351,363	10,827,103	256,371	206,446	-	1,938,557	1,938,557	-
Convention center	807,476	395	4,743	-	-	(802,338)	(802,338)	-
Solid waste removal	6,918,143	7,017,136	540,646	-	-	639,639	639,639	-
Golf	3,044,403	2,745,594	-	-	-	(298,809)	(298,809)	-
Parking	919,277	903,824	-	-	-	(15,453)	(15,453)	-
Irrigation systems	312,991	391,746	-	1,141	-	79,896	79,896	-
Total Business-type Activities	21,353,653	21,885,798	801,760	207,587	-	1,541,492	1,541,492	-
Total Primary Government	\$ 192,892,611	\$ 63,972,622	\$ 13,387,221	\$ 23,926,909	\$ (93,147,351)	\$ 1,541,492	\$ (91,605,859)	\$ -
<b>Component Units:</b>								
Downtown Development Authority								
Total Component Units	\$ 2,411,195	\$ 1,093,770	\$ 1,272,266	\$ -	-	-	-	(45,159)
<hr/>								
General revenues:								
Sales, use, & lodging taxes					104,498,536	-	104,498,536	-
Property taxes					13,504,308	-	13,504,308	2,523,175
Franchise taxes					3,846,683	-	3,846,683	-
Highway users tax					2,960,040	-	2,960,040	-
Other shared taxes					1,461,256	-	1,461,256	-
Miscellaneous					68,131	271,028	339,159	41,070
Investment earnings					9,546,405	397,764	9,944,169	184,427
Gain on sale of capital assets					978,731	63,437	1,042,168	-
Transfers					100,000	(100,000)	-	-
Total general revenues and transfers					136,964,090	632,229	137,596,319	2,748,672
Change in net position					43,816,739	2,173,721	45,990,460	2,703,513
Net position - January 1					971,914,444	78,178,006	1,050,092,450	(4,396,701)
Net position - December 31					\$ 1,015,731,183	\$ 80,351,727	\$ 1,096,082,910	\$ (1,693,188)

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
December 31, 2024

		Capital Projects			Debt Service			
	General Fund	Sales Tax Capital Improvements Capital Projects Fund	Major Projects Capital	Transportation Capacity Capital Projects Fund	General Debt Service Fund	Other Governmental Funds	Total Governmental Funds	
<b>ASSETS</b>								
Cash and investments	\$ 36,275,385	\$ 18,334,436	\$ 7,177,273	\$ 17,703,737	\$ 3,188	\$ 21,069,753	\$ 100,563,772	
Interest receivable	774,728	-	-	-	-	-	774,728	
Accounts receivable, net of allowance	4,201,606	400,875	149,746	157,396	-	713,211	5,622,834	
Taxes receivable	16,609,019	1,896,210	-	-	-	2,293,698	20,798,927	
Special assessments receivable	-	16,781	-	-	-	-	16,781	
Intergovernmental receivable	743,719	-	-	-	-	-	743,719	
Lease receivable	1,172,731	-	-	-	-	-	1,172,731	
Due from other funds	365,025	-	-	-	-	-	365,025	
Prepaid items	174,778	250,000	-	-	-	4,897	429,675	
Inventories	285,783	-	-	-	-	-	285,783	
Restricted cash and investments	200,000	-	59,302,355	12,925,816	61	1,107,441	73,535,673	
Advances to other funds	1,048,303	-	-	-	-	-	1,048,303	
Total assets	<u>\$ 61,851,077</u>	<u>\$ 20,898,302</u>	<u>\$ 66,629,374</u>	<u>\$ 30,786,949</u>	<u>\$ 3,249</u>	<u>\$ 25,189,000</u>	<u>\$ 205,357,951</u>	
<b>LIABILITIES</b>								
Accounts payable	\$ 1,342,523	\$ 3,302,268	\$ 4,307,464	\$ 5,237,082	\$ -	\$ 554,398	\$ 14,743,735	
Accrued liabilities	1,899,398	-	-	-	-	288,835	2,188,233	
Due to other funds	-	-	-	-	-	29,598	29,598	
Unearned revenue	178,727	37,912	-	-	-	1,555,785	1,772,424	
Total liabilities	<u>3,420,648</u>	<u>3,340,180</u>	<u>4,307,464</u>	<u>5,237,082</u>	<u>-</u>	<u>2,428,616</u>	<u>18,733,990</u>	
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Property taxes	11,546,696	-	-	-	-	-	11,546,696	
Leases	1,106,921	-	-	-	-	-	1,106,921	
Total deferred inflows of resources	<u>12,653,617</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,653,617</u>	
<b>FUND BALANCES</b>								
Nonspendable:								
Advances	1,048,303	-	-	-	-	-	1,048,303	
Inventories and prepaid items	460,561	250,000	-	-	-	4,897	715,458	
Permanent fund principal	-	-	-	-	-	1,703,911	1,703,911	
Restricted for:								
Debt service	-	-	-	-	3,249	1,220,587	1,223,836	
Emergency reserves	3,000,000	-	-	-	-	-	3,000,000	
General capital improvements	-	14,113,916	-	-	-	326,698	14,440,614	
Open space, parkland and improvements	-	-	-	-	-	160,896	160,896	
Parks and recreation	-	694,206	62,321,910	-	-	4,280,875	67,296,991	
Public safety	193,950	-	-	-	-	14,014,889	14,208,839	
Street improvements and expansion	-	-	-	25,549,867	-	-	25,549,867	
Tourism marketing and promotion	-	-	-	-	-	457,935	457,935	
Urban development and housing	-	1,000,000	-	-	-	589,696	1,589,696	
Committed to:								
Urban development and housing	510,894	-	-	-	-	-	510,894	
Open space, parkland, and improvements	-	1,500,000	-	-	-	-	1,500,000	
Assigned to:								
Subsequent years expenditures	522,360	-	-	-	-	-	522,360	
Unassigned:	40,040,744	-	-	-	-	-	40,040,744	
Total fund balances	<u>45,776,812</u>	<u>17,558,122</u>	<u>62,321,910</u>	<u>25,549,867</u>	<u>3,249</u>	<u>22,760,384</u>	<u>173,970,344</u>	
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 61,851,077</u>	<u>\$ 20,898,302</u>	<u>\$ 66,629,374</u>	<u>\$ 30,786,949</u>	<u>\$ 3,249</u>	<u>\$ 25,189,000</u>	<u>\$ 205,357,951</u>	

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION**  
December 31, 2024

Amounts reported for governmental activities on the Statement of Net Position (page 32) are different because:

Total fund balance - governmental funds (page 34)	\$ 173,970,344
Capital assets used in governmental activities, excluding internal service funds referenced below, are not financial resources and, therefore, are not reported in the funds.	994,144,062
Lease assets used in governmental activities, excluding internal service funds referenced below, are not financial resources and, therefore, are not reported in the funds.	219,606
The net pension asset is not an available resource and, therefore, is not reported in the funds.	1,572,245
Deferred outflows related to pensions are not current assets or financial resources.	7,690,634
Deferred inflows related to pensions are not current liabilities or financial uses.	(110,668)
Deferred outflows related to OPEB are not current assets or financial resources.	3,768,493
Deferred inflows related to OPEB are not current liabilities or financial uses.	(3,341,818)
Internal service funds are used by management to charge the costs of data processing, equipment acquisition, operation and maintenance, insurance activities, communication services, and facilities management to individual funds. The assets \$42,012,230, liabilities (\$7,173,954), and deferred inflows (\$1,160,007) of the internal service funds are included in governmental activities on the Statement of Net Position.	33,678,269
Interfund for internal service fund allocated to business-type activities.	(1,924,414)
Long-term liabilities, including bonds and notes payable, financed purchases, net pension liability, leases, compensated absences, and accrued interest are not due and payable in the current period. Therefore, these items are not reported in the funds.	
Revenue bonds	\$ (129,005,000)
Bond premium (to be amortized over the life of debt)	(11,272,840)
Certificates of participation	(32,915,000)
Certificates of participation premium (to be amortized over the life of debt)	(1,576,793)
Lease liability, excluding internal service funds referenced above	(224,971)
Net pension liability	(3,565,625)
Accrued interest payable	(1,933,786)
Compensated absences	(5,853,809)
Other post-employment benefit liability	(7,587,746)
	(193,935,570)
Total net position - governmental activities (page 32)	<u>\$ 1,015,731,183</u>

The notes to the financial statements are an integral part of this statement.



City of Grand Junction  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the year ended December 31, 2024

		Capital Projects			Debt Service			
	General Fund	Sales Tax Capital Improvements Capital Projects Fund	Major Projects Capital	Transportation Capacity Capital Projects Fund	General Debt Service Fund	Other Governmental Funds	Total Governmental Funds	
REVENUES								
Taxes:								
Property taxes	\$ 13,502,140	\$ -	\$ -	\$ -	\$ -	2,168	\$ 13,504,308	
Sales and use taxes	62,890,812	19,175,557	-	-	-	17,624,823	99,691,192	
Lodging taxes	-	-	-	-	-	4,807,344	4,807,344	
Franchise	3,846,683	-	-	-	-	-	3,846,683	
Highway users	2,960,040	-	-	-	-	-	2,960,040	
Severance	774,561	-	-	-	-	-	774,561	
Other	686,695	-	-	-	-	-	686,695	
Licenses and permits	395,640	-	-	-	-	58,500	454,140	
Intergovernmental	2,949,617	1,302,146	174,431	328,337	-	5,524,941	10,279,472	
Charges for services	19,066,263	250,337	-	3,014,062	-	7,554,648	29,885,310	
Fines and forfeitures	343,504	-	-	-	-	1,495	344,999	
Special assessments	-	130,485	-	-	-	-	130,485	
Investment earnings	1,998,285	142,030	2,290,300	999,923	-	1,368,048	6,798,586	
Other income	531,994	43,248	-	-	-	-	575,242	
Other contributions	205,989	200,000	1,500,000	-	-	400,000	2,305,989	
Total revenues	110,152,223	21,243,803	3,964,731	4,342,322	-	37,341,967	177,045,046	
EXPENDITURES								
Current:								
General government	22,234,973	4,318,111	-	-	-	6,638,195	33,191,279	
Public safety	58,044,710	28,972	-	-	-	10,983,913	69,057,595	
Public works	13,239,354	1,368,080	-	-	-	206,943	14,814,377	
Parks and recreation	14,471,034	1,546	2,211	-	-	53,508	14,528,299	
Urban development and housing	-	-	-	-	-	157,691	157,691	
Debt service:								
Principal retirement	-	-	-	-	3,025,000	305,000	3,330,000	
Interest and fiscal charges	-	-	400,369	158,922	4,568,506	1,012,750	6,140,547	
Capital outlay:								
Construction	-	22,344,178	15,544,221	14,917,250	-	-	52,805,649	
Total expenditures	107,990,071	28,060,887	15,946,801	15,076,172	7,593,506	19,358,000	194,025,437	
Excess (deficiency) of revenues over (under) expenditures	2,162,152	(6,817,084)	(11,982,070)	(10,733,850)	(7,593,506)	17,983,967	(16,980,391)	
OTHER FINANCING SOURCES (USES)								
Transfers in	2,388,631	17,160,716	694,206	-	7,595,007	1,899,440	29,738,000	
Transfers out	(4,099,935)	(5,594,342)	(500,000)	-	-	(23,175,546)	(33,369,823)	
Bond issuance	-	-	68,565,000	-	-	-	68,565,000	
Refunding bond premium	-	-	5,541,729	-	-	-	5,541,729	
Sale of capital assets	70,896	907,835	-	-	-	-	978,731	
Total other financing sources and (uses)	(1,640,408)	12,474,209	74,300,935	-	7,595,007	(21,276,106)	71,453,637	
Net change in fund balances	521,744	5,657,125	62,318,865	(10,733,850)	1,501	(3,292,139)	54,473,246	
Fund balances - beginning	45,255,068	11,900,997	3,045	36,283,717	1,748	26,052,523	119,497,098	
Fund balances - ending	\$ 45,776,812	\$ 17,558,122	\$ 62,321,910	\$ 25,549,867	\$ 3,249	\$ 22,760,384	\$ 173,970,344	

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
 IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
 For the year ended December 31, 2024

Amounts reported for governmental activities in the statement of activities (page 33) are different because:

Net change in fund balances - total governmental funds (page 36)	\$ 54,473,246	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$55,285,300 exceeded depreciation (\$22,434,503) and amortization related to lease assets (\$54,902) in the current period.		32,795,895
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trades, and disposals) is to decrease net position.		(143,213)
The net effect of the donation of capital assets is to increase net position.		23,719,322
The repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, this transaction has no effect on the net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Debt principal payments	\$ 3,330,000	
Debt proceeds from issuance of new debt	(74,106,729)	
Bond premium (to be amortized over the life of debt)	531,268	
Certificates of participation premium (to be amortized over the life of debt)	131,378	
Leases	52,549	
Increase in accrued interest	(1,085,344)	
Increase in compensated absences	(1,228,712)	
		(72,375,590)
In the Statement of Activities, certain expenses - other post-employment benefits and pension expenses - are measured by the amounts incurred during the year. In governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). These amounts represent the net effect of other post-employment benefits and pension-related amounts on the Statement of Activities.		
Change in pension items	\$ 848,693	
Change in other post-employment benefit liability	1,027,394	
		1,876,087
Internal service funds are used by management to charge the costs of data processing, equipment acquisition, operation and maintenance, insurance activities, communication services, and facilities management to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.		
Revenues from external customers	\$ 6,852,937	
Expenses due to external customers	(8,255,567)	
Gain (loss) on the disposition of property	272,756	
Investment income (loss)	802,961	
Operating (loss) from operations	3,797,905	
		3,470,992
Change in net position of governmental activities (page 33)		<u>\$ 43,816,739</u>

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
For the year ended December 31, 2024

	<u>Budgeted Amounts</u>		<u>Actual GAAP Basis Amounts</u>	<u>Adjustment to Budgetary Basis</u>	<u>Actual on Budgetary Basis</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>				
<b>REVENUES</b>						
Taxes:						
Property taxes	\$ 13,185,860	\$ 12,599,376	\$ 13,502,140	\$ -	\$ 13,502,140	\$ 902,764
Sales and use taxes	61,712,881	61,712,881	62,890,812	207,186	63,097,998	1,385,117
Franchise	4,238,409	4,238,409	3,846,683	-	3,846,683	(391,726)
Highway users	2,499,108	2,499,108	2,960,040	-	2,960,040	460,932
Severance	548,139	548,139	774,561	-	774,561	226,422
Other	708,000	708,000	686,695	-	686,695	(21,305)
Licenses and permits	254,124	254,124	395,640	-	395,640	141,516
Intergovernmental	2,710,460	3,118,234	2,949,617	-	2,949,617	(168,617)
Charges for services	17,557,283	17,742,573	19,066,263	-	19,066,263	1,323,690
Fines and forfeitures	315,000	349,176	343,504	-	343,504	(5,672)
Investment earnings	1,368,036	1,368,036	1,998,285	(840,556)	1,157,729	(210,307)
Other income	160,325	160,325	531,994	(78,113)	453,881	293,556
Other contributions	19,375	169,375	205,989	-	205,989	36,614
Total revenues	<u>105,277,000</u>	<u>105,467,756</u>	<u>110,152,223</u>	<u>(711,483)</u>	<u>109,440,740</u>	<u>3,972,984</u>
<b>EXPENDITURES</b>						
Current:						
General government:						
Administration	17,266,892	19,249,739	18,593,841	(300,053)	18,293,788	955,951
Community development	4,180,539	4,540,000	3,641,132	-	3,641,132	898,868
Total general government	<u>21,447,431</u>	<u>23,789,739</u>	<u>22,234,973</u>	<u>(300,053)</u>	<u>21,934,920</u>	<u>1,854,819</u>
Public safety:						
Police protection	33,463,493	33,849,457	33,694,250	-	33,694,250	155,207
Fire protection	23,459,866	23,645,156	24,350,460	-	24,350,460	(705,304)
Total public safety	<u>56,923,359</u>	<u>57,494,613</u>	<u>58,044,710</u>	<u>-</u>	<u>58,044,710</u>	<u>(550,097)</u>
Public works	13,175,251	13,175,251	13,239,354	-	13,239,354	(64,103)
Parks and recreation	14,143,703	14,365,633	14,471,034	-	14,471,034	(105,401)
Capital outlay:						
Construction	119,922	745,064	-	-	-	745,064
Total expenditures	<u>105,809,666</u>	<u>109,570,300</u>	<u>107,990,071</u>	<u>(300,053)</u>	<u>107,690,018</u>	<u>1,880,282</u>
Excess (deficiency) of revenues over (under) expenditures	(532,666)	(4,102,544)	2,162,152	(411,430)	1,750,722	5,853,266
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	2,435,211	2,435,211	2,388,631	-	2,388,631	(46,580)
Transfers out	(4,099,935)	(6,056,380)	(4,099,935)	-	(4,099,935)	1,956,445
Sale of capital assets	7,000	7,000	70,896	-	70,896	63,896
Total other financing sources and (uses)	<u>(1,657,724)</u>	<u>(3,614,169)</u>	<u>(1,640,408)</u>	<u>-</u>	<u>(1,640,408)</u>	<u>1,973,761</u>
Net change in fund balances	(2,190,390)	(7,716,713)	521,744	(411,430)	110,314	7,827,027
Fund balances - beginning	<u>48,364,394</u>	<u>48,364,394</u>	<u>45,255,068</u>	<u>3,109,326</u>	<u>48,364,394</u>	<u>-</u>
Fund balances - ending	<u>\$ 46,174,004</u>	<u>\$ 40,647,681</u>	<u>\$ 45,776,812</u>	<u>\$ 2,697,896</u>	<u>\$ 48,474,708</u>	<u>\$ 7,827,027</u>

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
December 31, 2024

	Business-Type Activities - Enterprise Funds				Governmental Activities- Internal Service Funds
	Water Fund	Grand Junction Convention Center Fund	Other Enterprise Funds	Total Enterprise Funds	
<b>ASSETS</b>					
Current assets:					
Cash and investments	\$ 5,610,497	\$ 22,077	\$ 1,893,221	\$ 7,525,795	\$ 18,636,991
Accounts receivable, net of allowance	686,947	239	1,022,781	1,709,967	443,116
Due from other funds	13,318	-	-	13,318	-
Intergovernmental receivable	-	-	-	-	313,200
Lease receivable	839,137	-	153,567	992,704	1,184,473
Notes receivable	1,844,795	-	-	1,844,795	-
Other receivables	4,911	-	1,102	6,013	-
Prepaid items	1,508	-	1,975	3,483	1,630,324
Inventory	-	-	165,562	165,562	-
Total current assets	9,001,113	22,316	3,238,208	12,261,637	22,208,104
Noncurrent assets:					
Advances to other funds	176,284	-	-	176,284	-
Capital assets:					
Land	2,506,211	197,993	2,228,809	4,933,013	322,284
Buildings, improvements, plant and system	78,844,370	26,716,165	16,920,134	122,480,669	6,051,622
Equipment	2,909,433	593,074	1,202,709	4,705,216	48,051,485
Construction in progress	5,932,577	-	476,098	6,408,675	794,100
Intangible assets	190,464	-	-	190,464	-
Less accumulated depreciation	(29,555,360)	(11,312,670)	(11,696,128)	(52,564,158)	(35,900,396)
Right-of-use assets	11,000	-	349,585	360,585	798,453
Less accumulated amortization	(440)	-	(167,339)	(167,779)	(313,422)
Total capital assets (net of accumulated depreciation and amortization)	60,838,255	16,194,562	9,313,868	86,346,685	19,804,126
Total noncurrent assets	61,014,539	16,194,562	9,313,868	86,522,969	19,804,126
Total assets	70,015,652	16,216,878	12,552,076	98,784,606	42,012,230
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	275,937	-	162,744	438,681	873,400
Accrued liabilities	74,468	-	77,688	152,156	253,926
Accrued interest payable	102,704	-	1,668	104,372	-
Lease liability	78	-	90,901	90,979	93,583
Compensated absences payable	61,742	-	55,961	117,703	132,109
Claims payable	-	-	-	-	2,850,797
Current portion of promissory notes payable	837,488	-	-	837,488	-
Due to other funds	-	-	348,746	348,746	-
Unearned revenues	-	-	14,900	14,900	-
Total current liabilities	1,352,417	-	752,608	2,105,025	4,203,815
Noncurrent liabilities:					
Noncurrent lease liability	10,566	-	152,476	163,042	389,401
Compensated absences payable	344,185	-	383,359	727,544	848,600
Claims payable	-	-	-	-	1,732,138
Advances from other funds - General Fund	-	-	1,048,303	1,048,303	-
Advances from other funds - Water Fund	-	-	176,284	176,284	-
Promissory notes payable	15,168,216	-	-	15,168,216	-
Total noncurrent liabilities	15,522,967	-	1,760,422	17,283,389	2,970,139
Total liabilities	16,875,384	-	2,513,030	19,388,414	7,173,954
<b>DEFERRED INFLOW OF RESOURCES</b>					
Deferred inflow of resources - leases	815,343	-	153,536	968,879	1,160,007
Total deferred inflow of resources	815,343	-	153,536	968,879	1,160,007
<b>NET POSITION</b>					
Net investment in capital assets	44,762,492	16,194,562	9,070,491	70,027,545	19,321,140
Assigned for:					
Retiree health benefits	-	-	-	-	290,757
Unrestricted	7,562,433	22,316	815,019	8,399,768	14,066,372
Total net position	\$ 52,324,925	\$ 16,216,878	\$ 9,885,510	\$ 78,427,313	\$ 33,678,269
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.				1,924,414	
Net position of business type activities				\$ 80,351,727	



City of Grand Junction  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
For the year ended December 31, 2024

	Business-Type Activities - Enterprise Funds				
	Water Fund	Grand Junction Convention Center Fund	Other Enterprise Funds	Total Enterprise Funds	Governmental Activities-Internal Service Funds
<b>Operating revenues:</b>					
Charges for sales and services	\$ 10,825,986	\$ 395	\$ 11,058,300	\$ 21,884,681	\$ 53,129,313
Other income	1,117	-	-	1,117	623,793
Total operating revenues	10,827,103	395	11,058,300	21,885,798	53,753,106
<b>Operating expenses:</b>					
Personnel services	4,275,141	-	4,491,786	8,766,927	12,494,076
Costs of sales and services	3,547,507	-	6,603,975	10,151,482	38,328,449
Depreciation and amortization	1,687,357	830,568	510,390	3,028,315	3,840,376
Total operating expenses	9,510,005	830,568	11,606,151	21,946,724	54,662,901
Operating income (loss)	1,317,098	(830,173)	(547,851)	(60,926)	(909,795)
<b>Nonoperating revenues (expenses):</b>					
Intergovernmental	256,371	4,743	540,646	801,760	-
Investment earnings	286,777	-	110,987	397,764	802,961
Gain (loss) on disposition of property and equipment	131,019	-	(67,582)	63,437	272,756
Interest expense	(102,949)	-	(36,536)	(139,485)	(10,839)
Miscellaneous	163,386	-	107,642	271,028	318,635
Total nonoperating revenues (expenses)	734,604	4,743	655,157	1,394,504	1,383,513
<b>Income (loss) before contributions and transfers:</b>	2,051,702	(825,430)	107,306	1,333,578	473,718
Capital grants and contributions	206,446	-	(850)	205,596	-
Transfers in	-	-	120,000	120,000	3,731,823
Transfers out	-	-	(220,000)	(220,000)	-
Change in net position	2,258,148	(825,430)	6,456	1,439,174	4,205,541
Net position - beginning	50,066,777	17,042,308	9,879,054	76,988,139	29,472,728
Net position - ending	<u>\$ 52,324,925</u>	<u>\$ 16,216,878</u>	<u>\$ 9,885,510</u>	<u>\$ 78,427,313</u>	<u>\$ 33,678,269</u>
Change in net position				1,439,174	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds				734,547	
Change in net position of business-type activities				<u>\$ 2,173,721</u>	

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For the Year Ended December 31, 2024

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	Water Fund	Grand Junction Convention Center Fund	Other Enterprise Funds	Total Enterprise Funds	
<b>Cash flows from operating activities:</b>					
Cash received from interfund	\$ 1,051,052	\$ -	\$ -	\$ 1,051,052	\$ 49,034,296
Cash received from (paid to) customers and users	9,929,531	236,024	10,924,458	21,090,013	4,582,697
Cash paid to interfund	(1,975,851)	-	(3,397,912)	(5,373,763)	(3,410,470)
Cash paid to suppliers	(2,016,573)	-	(3,282,018)	(5,298,591)	(33,091,226)
Cash paid to employees	(4,259,767)	-	(4,326,760)	(8,586,527)	(12,184,982)
Miscellaneous receipts	1,117	-	107,642	108,759	174,894
Net cash provided (used) by operating activities	2,729,509	236,024	25,410	2,990,943	5,105,209
<b>Cash flows from noncapital financing activities:</b>					
Transfers from other funds	-	-	120,000	120,000	3,731,823
Transfers to other funds	-	-	(221,991)	(221,991)	-
Increase (decrease) in amount due to other funds	(197)	-	-	(197)	-
Intergovernmental non-operating revenues provided	256,371	4,743	540,646	801,760	-
Net cash provided by noncapital financing activities	256,174	4,743	438,655	699,572	3,731,823
<b>Cash flows from capital and related financing activities:</b>					
Tap fees	206,446	-	1,141	207,587	-
Principal payments:					
Promissory notes	(1,715,682)	-	-	(1,715,682)	-
Repayment of interfund capital loans	-	-	(52,644)	(52,644)	-
Advance from (to) other funds	13,317	(218,690)	(242,794)	(448,167)	-
Interest paid	(102,949)	-	(34,868)	(137,817)	(11,288)
Proceeds from sale of capital assets	131,019	-	-	131,019	293,494
Repayment of long term notes receivable	2,563,949	-	-	2,563,949	-
Purchase of capital assets	(4,509,655)	-	(1,058,665)	(5,568,320)	(6,046,017)
Leases	162,394	-	(122,389)	40,005	3,521
Net cash provided (used) by capital and related financing activities	(3,251,161)	(218,690)	(1,510,219)	(4,980,070)	(5,760,290)
<b>Cash flows from investing activities:</b>					
Investment income (loss)	286,777	-	110,987	397,764	802,961
Net cash provided by investing activities	286,777	-	110,987	397,764	802,961
<b>Net increase (decrease) in cash and cash equivalents</b>	21,299	22,077	(935,167)	(891,791)	3,879,703
Cash and investments, January 1	5,589,198	-	2,828,388	8,417,586	14,757,288
Cash and investments, December 31	\$ 5,610,497	\$ 22,077	\$ 1,893,221	\$ 7,525,795	\$ 18,636,991
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>					
Operating income (loss)	\$ 1,317,098	\$ (830,173)	\$ (547,851)	\$ (60,926)	\$ (909,795)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation and amortization expense	1,687,357	830,568	510,390	3,028,315	3,840,376
(Increase) decrease in accounts receivable	163,112	235,629	(135,389)	263,352	(129,008)
(Increase) decrease in lease receivable and deferred inflows of resources	(8,515)	-	(2,003)	(10,518)	(26,170)
Miscellaneous receipts	-	-	107,642	107,642	174,894
(Increase) decrease in inventory	-	-	(26,549)	(26,549)	-
(Increase) decrease in prepaid items	14,970	-	21,769	36,739	(23,603)
Increase (decrease) in accounts payable	(459,887)	-	(71,175)	(531,062)	193,173
Increase (decrease) in claims payable	-	-	-	-	1,676,248
Increase (decrease) in accrued liabilities and compensated absences payable	15,374	-	165,026	180,400	309,094
Increase (decrease) in deferred revenues	-	-	3,550	3,550	-
Total adjustments	1,412,411	1,066,197	573,261	3,051,869	6,015,004
Net cash provided (used) by operating activities	\$ 2,729,509	\$ 236,024	\$ 25,410	\$ 2,990,943	\$ 5,105,209
<b>Noncash investing, capital, and financing activities</b>					
Gain (Loss) on disposal of capital assets	\$ 131,019	\$ -	\$ (67,582)	\$ 63,437	\$ 272,756

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
December 31, 2024

	Private Purpose Trust Funds	Joint Sewer Investment Trust Funds	Custodial Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 189,262	\$ 90,889,800	\$ 820,711
Accounts receivable, net of allowance	-	-	3,262
Prepaid items	-	-	25,915
Total assets	<u>189,262</u>	<u>90,889,800</u>	<u>849,888</u>
<b>LIABILITIES</b>			
Accounts payable	-	-	9,225
Total liabilities	<u>-</u>	<u>-</u>	<u>9,225</u>
<b>NET POSITION</b>			
Held for:			
Individuals, organizations, and others	189,262	90,889,800	840,663
Total net position	<u>\$ 189,262</u>	<u>\$ 90,889,800</u>	<u>\$ 840,663</u>

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
For the year ended December 31, 2024

	Private Purpose Trust Funds	Joint Sewer Investment Trust Fund	Custodial Funds
<b>ADDITIONS</b>			
Additions by participants	\$ 90,160	\$ 86,565,224	\$ 628,693
Investment earnings	41,046	3,746,014	40,200
Total additions	<u>131,206</u>	<u>90,311,238</u>	<u>668,893</u>
<b>DEDUCTIONS</b>			
Distributions to participants	3,617,045	39,103,634	542,515
Administrative expenses	-	-	9,954
Total deductions	<u>3,617,045</u>	<u>39,103,634</u>	<u>552,469</u>
Change in net position	(3,485,839)	51,207,604	116,424
Net position - beginning	3,675,101	39,682,196	724,239
Net position - ending	<u>\$ 189,262</u>	<u>\$ 90,889,800</u>	<u>\$ 840,663</u>

The notes to the financial statements are an integral part of this statement.







# **NOTES TO FINANCIAL STATEMENTS**





## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The City of Grand Junction, Colorado (the City) was incorporated on July 19, 1882, under the provisions of Article XX of the Constitution of the State of Colorado, as amended (Home Rule City). The City operates under a Council-Manager form of government with seven elected Council members (City Council).

The City's financial statements include the accounts and operations of all City functions including, but not limited to, public safety (police and fire protection), street construction and maintenance, water and sanitation, planning and zoning, parks and recreation, and general administration as provided by the City charter. The City owns a meeting and convention center and owns and operates swimming pools, golf courses, a recycling center, and parking facilities. In 2024, the City started construction on a Community Recreation Center that it will own and operate. The estimated completion date is summer of 2026. The City also provides ambulance transport services for Mesa County, Colorado. The City maintains information technology, fleet services, insurance services, facilities management, and communication center operations. The communications center and fleet services provide services to other local governments in Mesa County, Colorado.

The accounting policies of the City conform to generally accepted accounting principles (GAAP) as applicable to governments and have been consistently applied in the preparation of financial statements. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

As required by GAAP, these financial statements present the City (the primary government) and its component units, entities for which the government is considered financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separated from the City.

Blended Component Units. The financial data for the following entities are reported as part of the primary government because the City's Council acts as the Board of Directors for each entity.

The ***Ridges Metropolitan District (District)*** was annexed into the City and dissolved as a separate district in 1992. The District served the sole purpose of providing for the payment of the District's outstanding debt with a special levy of property taxes collected within the District only. That debt has been fully paid, and the District will be dissolved.

The financial data of the ***Grand Junction Public Finance Corporation (Corporation)*** is reported as part of the primary government because it is fiscally dependent upon the City and provides financing solely to the City. The Corporation was incorporated as a nonprofit corporation in the State of Colorado in 1996. The purpose of the Corporation is to facilitate financing for the City (see *Note 7*). Although the Corporation is a separate legal entity, it is considered part of the City for financial reporting purposes. Therefore, it is reported in the Grand Junction Public Finance Debt Service Fund.

The ***City of Grand Junction Dos Rios General Improvement District (GID) Fund*** accounts for all revenues and expenditures associated with operating the City of Grand Junction Dos Rios GID. The City of Grand Junction Dos Rios GID Fund is fully dependent upon the City, which has complete operational responsibility.

Discretely Presented Component Unit. The component unit column in the government-wide financial statements includes the financial data of the City's only discretely presented component unit. It is reported in a separate column to emphasize that it is legally separated from the City.

The ***Downtown Development Authority (DDA)*** was formed to improve the City's downtown area. The DDA has a nine-member board appointed by the Council of the City. The City Council also

approves the DDA's budget and property tax levy and issues any debt for DDA projects. Financial statements for all funds and activities of the DDA are included in the City's Annual Comprehensive Financial Report because the DDA does not issue separate financial statements.

## **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements summarize information on governmental and business-type activities of the primary government and its component units. These statements do not include fiduciary activities; for the most part, eliminations have been made to minimize the double-counting of interfund activities. Governmental activities, generally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely significantly on fees and charges for support. Likewise, the primary government is reported separately from the DDA, the City's legally separate component unit for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which program revenues offset the direct expenses of a given function or segment. Direct expenses are clearly identifiable by a specific function or segment. Program revenues include:

- a. charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- b. grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Taxes and other items not properly included in program revenues are reported as general revenues.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major governmental and enterprise funds are reported individually as separate columns in the fund financial statements.

## **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Measurement focus determines what is measured in financial statements, including economic or current financial resources. It refers to revenues and expenditures, or expenses, being recognized in the accounts and reported in the financial statements. The basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

### ***Government-Wide, Proprietary, and Fiduciary Financial Statements:***

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund, custodial fund, and fiduciary fund financial statements. All assets, liabilities, and deferred outflows/inflows of resources, including capital assets and long-term liabilities, are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### ***Governmental Fund Financial Statements:***

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues available if they are collected within 60 days of the end of the current fiscal period. Major revenues determined to be susceptible to accrual include sales, use, and lodging taxes, property taxes, utility franchise fees,

interest, and charges for services. Grant revenue is considered available if it is expected to be collected within one year and all eligibility requirements are met. Only the portion of special assessments receivable due within the current fiscal year is considered susceptible to accrual as revenue of the current period. Major revenues not susceptible to accrual because they are either not available to pay liabilities of the current period or are not objectively measurable, include licenses, permits, fines, and forfeitures.

Expenditures are generally recorded when the liability is incurred, as required under accrual accounting. However, debt service expenditures and expenditures related to compensated absences, claims, and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources.

The City reports the following major governmental funds:

The **General Fund** is the general operating fund of the City. It accounts for all general government activities except those required to be accounted for in another fund.

The **Sales Tax Capital Improvements Capital Projects Fund** accounts for the financing and construction of projects financed wholly or partially with the 0.75% portion of the City's 3.25% sales and use tax. The 0.75% portion is currently dedicated to general capital improvements, economic development, and debt service on major capital projects.

The **Major Projects Capital Fund** is a capital projects fund used to account for the construction of the Community Recreation Center.

The **Transportation Capacity Fund** (*f.k.a. Street Assessment Projects Fund*) accounts for the reconstruction and replacement of existing roads, construction of new major road systems, and payment of debt service on transportation system improvements funded partially or in whole with transportation capacity and street improvement payments from land developers.

The **General Debt Service Fund** is a debt service fund used to account for all resources which are being accumulated for general long-term debt principal and interest payments maturing in future years, other than long-term debt accounted for in enterprise and internal service funds, or where a separate debt service fund is legally mandated.

The City reports the following major proprietary funds:

The **Water Fund** accounts for all activities associated with providing water services to customers within the water service area.

The **Grand Junction Convention Center Fund** (*f.k.a. Two Rivers Convention Center Fund*) accounts for the convention center and Avalon Theater.

Additionally, the City reports the following fund types:

The **Permanent Fund** accumulates resources to provide future maintenance of municipal cemeteries.

The **Internal Service Funds** account for information technology, fleet and equipment acquisition, insurance activities, communication services, and facilities management provided to other departments or agencies of the City, or other governments, on a cost reimbursement basis.

The **Private-Purpose Trust Funds** account for resources legally held in trust for use by the local school district to purchase land and other uses specified by parties outside the City government.

The **Investment Trust Fund** accounts for the net position held on behalf of the City of Grand Junction/Mesa County Joint Sewer System in the City's cash pool. The Joint Sewer System is not part of the City's financial reporting entity.



The ***Custodial Funds*** account for custodial functions in the operations of an advisory board and collecting and forwarding special assessment debt payments for property owners.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this rule are payments to the General Fund by various enterprise funds for providing administrative and billing services for such funds and charges between the City's water and solid waste removal fund and various other functions of the City. Eliminating these charges would distort the direct costs and program revenues reported for the various functions involved. Interfund activity has not been eliminated from the fund financial statements.

Amounts reported as program revenues include:

1. charges to customers for goods and services
2. operating grants and contributions
3. capital grants and contributions, including special assessments

Internally dedicated resources are reported as general revenues rather than program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods connected to a proprietary fund's principal ongoing operation. The principal operating revenues of all the City's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for enterprise and internal service funds include the cost of sales and services, personnel services, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Ambulance transports have agreements with third-party payers, Medicaid and Medicare, providing payments to the City at amounts different from its established rates. Net patient service revenue is reported at estimated net realizable amounts.

#### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

##### *1. Cash and Investments*

The City's cash and cash equivalents include cash on hand, demand deposits with banks and other financial institutions, and short-term investments with original maturities of three months or less from the date of acquisition.

Colorado State Statutes limit local governments to the following types of investments unless others are specifically identified by home rule cities, such as the City of Grand Junction:

- a. Obligations of the United States or obligations unconditionally guaranteed by the United States*
- b. Bonds of the State of Colorado and its political subdivisions*
- c. Certain obligations secured by mortgages*
- d. Bankers acceptances*
- e. Commercial paper*
- f. State investment pools*
- g. Repurchase agreements*
- h. Money market funds*
- i. Guaranteed investment contracts*

The City Council has formally established an investment policy allowing investments to have maturities beyond five years and to include mutual funds composed of U.S. Government obligations and collateralized mortgage obligations. Some additional restrictions apply to the various investments.

Assets of pension plans may be invested by the Fire and Police Pension Association of Colorado (FPPA) in publicly traded common and preferred stock, convertible bonds, venture capital, and real estate. Investments are presented at fair value, except real estate, which is recorded at estimated fair value based upon periodic appraisals and valuations;

investments in limited partnerships, which are recorded at estimated fair value as derived from financial statements; and guaranteed investment contracts, which are recorded at contract value.

Investments are stated at fair value determined from quoted market prices. The state investment pools exist under the laws of the State of Colorado and are registered with the Securities Commissioner of the State of Colorado. The state investment pools and mutual funds are similar to money market funds, with each share valued at \$1.

Investments in joint ventures by governmental funds are recorded as expenditures when the investment is made.

## *2. Interfund Receivables and Payables*

Receivables and payables classified as “due from other funds” or “due to other funds” on the balance sheet arise from negative equity in pooled cash and investments and current portions of long-term interfund loan receivables. Non-current portions of long-term interfund loan receivables are reported as “advances.” These receivables are offset equally by a fund balance reserve account, indicating that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Any residual balances outstanding between governmental and business-type activities are reported in the governmental-wide financial statements as “internal balances.”

## *3. Property Taxes*

Property taxes, as set by the City Council, are collected by the County Treasurer. The County Treasurer remits property taxes collected to the City by the 10th day of the month following collection. Property taxes receivable represent 2024 taxes collectible in 2025 and are also shown as unavailable revenue. Following are details of the property tax calendar:

Levy date: November 15 (prior year)  
Lien date: January 1 (current year)  
First 1/2 installment due: February 28  
Second 1/2 installment due: June 15  
If paid in full: April 30

## *4. Special Assessments Receivable*

Special assessments receivable are recorded for the property owner's share of street or utility improvement costs within special improvement districts. Corresponding unavailable revenue is recorded until the assessments meet the revenue recognition availability criteria. Special assessments receivable for projects initially financed with existing governmental resources are recorded together with the corresponding deferred inflow of resources in the fund which provided the resources.

## *5. Inventories and Prepaid Items*

All inventories are valued at cost using the moving average method. Inventories in governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain vendor payments reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items in governmental funds are recorded as expenditures when consumed rather than when purchased.

## *6. Restricted Cash and Investments*

Certain proceeds of the Governmental Funds certificates of participation and revenue bonds are classified as restricted assets on the balance sheet since applicable bond covenants limit their use.

## *7. Capital Assets*

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., streets, bridges, alleys, traffic signal systems, and storm drainage), and intangible assets (e.g., water rights and permanent easements) are reported

in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial individual cost of \$25,000 or more and an estimated life greater than one year. However, assets purchased with grant funds, regardless of the granting entity, have an initial individual cost of \$5,000 or more and an estimated life greater than one year. All assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are valued at their acquisition value on the date donated.

Maintenance, repairs, and renewals that neither materially add to the value of the property nor appreciably prolong its life are charged to expense as incurred. Gains or losses on dispositions of property and equipment are included in income.

Improvements are capitalized and depreciated over the remaining useful lives of the capital asset, as applicable. Infrastructure assets are capitalized as a separate category.

Property, plant, and equipment of the primary government, as well as the component unit, are depreciated using the straight-line method. Depreciation expense is reflected as an operating expense in the government-wide statement of activities.

Estimated useful lives for asset types are as follows:

<u>Asset type</u>	<u>Estimated lives</u>
Building and improvements	10 to 50 years
Utility plant and systems	50 years
Equipment	5 to 10 years
Infrastructure	20 to 40 years
Right-of-use leases	5 to 10 years

## 8. Leases

### *Lessee:*

The City is a lessee for noncancellable leases of equipment and land. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the appropriate governmental or business-type activities on the government-wide and proprietary fund financial statements. The City recognizes lease liabilities with an initial individual value of \$5,000 or more.

At the commencement of the lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments. The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes are expected to affect the lease liability amount significantly.

Lease assets are reported with capital assets, and lease liabilities are reported with other liabilities on the Statement of Net Position.

### *Lessor:*

The City is a lessor for noncancellable leases of land and buildings. The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of the lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of the lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments related to leases include how the City determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts. The City uses the implicit borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes are expected to affect the lease receivable amount significantly.

### *9. Deferred Outflows/Inflows of Resources*

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows of resources for pension and OPEB related amounts for the City's share of the difference between projected and actual earnings, for changes of assumptions or other inputs, and contributions subsequent to the measurement date.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City reports deferred inflows of resources for pension and OPEB related amounts due to the City's share of the difference between expected and actual experience and the difference between projected and actual earnings. The City also reports unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City also reports deferred inflows of resources for leases.

### *10. Compensated Absences*

A significant majority of compensated absences reported are derived from paid time off (PTO) and sick time. The PTO policy was implemented in 1992 and integrates holidays, vacation leave, and sick leave into a single leave time accrual. An employee may accrue a maximum of 256 to 988.8 hours of PTO, depending upon years of service and job type.

The City pays a terminating employee for all accumulated PTO up to 80 to 246.4 hours, depending on years of service and job type. One-half of accumulated PTO in excess of this base amount will be paid to a terminating employee. In addition, employees hired prior to 1992 may have vacation and sick leave balances. The City pays a terminating employee for all accumulated vacation time and one-third of accumulated sick leave in excess of 720 hours.

Starting January 1st, 2021, per the Colorado Health Families and Workplaces Act, employees who are not eligible to accrue PTO will accrue paid sick leave at the rate of one hour for every 30 hours worked, up to 48 hours per year. The paid sick leave accruals will be paid out upon termination, resignation, retirement, or other separation from employment at a ratio of one hour of pay for one hour of sick time.

Other amounts included in the calculation of compensated absences relate to military leave and short-term and long-term disability spanning the year ended December 31st.

Compensated absences are recognized as a liability when earned if two criteria are met. The leave must be attributable to services already rendered and it must be more likely than not that the leave will either be used for time paid off or

paid out in cash. The term leave includes all types of compensated time off such as paid time off, parental leave, military leave, and jury duty leave.

#### *11. Encumbrances*

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditure are recorded during the year as an extension of formal budgetary integration to reserve that portion of the applicable appropriation, is not included for financial reporting purposes at year-end because unused appropriations and encumbrances lapse at year-end and must be reappropriated in the following year to be expended.

#### *12. Long-Term Liabilities*

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective-interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts and bond issuance costs during the current period. The face amount of the debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources, while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### *13. Net Position Flow Assumption*

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, followed by unrestricted resources as they are needed.

#### *14. Fund Balance Policies and Flow Assumptions*

In the fund financial statements, governmental funds report non-spendable, restricted, committed, assigned, or unassigned fund balances. When funds from more than one classification are available, the order of spending of resources will be restricted, committed, assigned, and unassigned.

Fund balances are classified as non-spendable when they are non-spendable in form or legally or contractually required to be maintained intact.

Fund balances are classified as restricted when constraints placed on the use of resources are externally imposed by creditors, grantors, contributors, laws, and regulations of other governments or by law through constitutional provisions or enabling legislation.

Fund balances are classified as committed when constraints placed upon the use of resources are adopted by the City Council through ordinance prior to the end of the calendar year. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (i.e., the adoption of another ordinance) to remove or revise the limitation.

Fund balances are classified as assigned when the City Council imposes constraints on the use of resources through the adoption of the City's annual budget. Assigned fund balances represent the City's intent for future use of financial resources that are subject to change. An intended use of any amount may also be expressed by the City Council and recorded in the minutes of a Council meeting. Assigned fund balances in special revenue funds will include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.

The residual fund balance that does not meet the above criteria is classified as unassigned. The City will only report a positive unassigned fund balance in the General Fund.



## NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### **A. Budgetary Information**

The budget is prepared under the direction of the City Manager. Annual appropriated expenditure budgets are adopted for all governmental, proprietary, and applicable fiduciary funds on a budgetary basis that differs from generally accepted accounting principles (GAAP). The appropriations are adopted by City Council and may not be exceeded on a total fund basis.

The term "basis" in reference to accounting is used to describe the timing of recognition, that is when the effects of transactions or events should be recognized. Some of the significant differences between the budgetary basis and GAAP basis presented may include:

- Revenues are recognized when cash is received on the budgetary basis. In contrast, they are recognized when the revenues are both measurable (able to be calculated) and available (able to be collected) under the GAAP basis.
- Expenditures for pension, OPEB, and other long-term obligations are recorded under the budgetary basis when they are paid. However, they are recorded under the GAAP basis when they are due and payable.
- Debt service principal payments, capital outlays, and long-term debt proceeds are reported as expenditures and revenues under the budgetary basis, whereas they are not reported under the GAAP basis for proprietary funds. Instead, depreciation and amortization expense are recorded under the GAAP basis for proprietary funds.
- Changes in investment income due to recording investments at fair value are not included in the budgetary basis. Under the GAAP basis of accounting, these changes are treated as adjustments to revenue.
- Accrued employee benefits, such as PTO and sick leave, are recorded when paid on the budgetary basis and earned under the GAAP basis.
- No expenditure or other financing source is recognized under the budgetary basis of accounting when a government enters into a lease involving a governmental fund. However, an expenditure and other financing source are recognized for the present value of any expected lease payments under the GAAP basis.

A reconciliation of the budgetary basis to the GAAP basis for all governmental funds and several others are provided in this report.

The details of the budget calendar follow:

- December 15: Statutory deadline for certification of all mill levies to the Board of County Commissioners
- December 22: Statutory deadline for the Board of County Commissioners to levy all taxes and certify the levies

On or before December 31, the City Council enacts an ordinance appropriating the budgets for the ensuing fiscal year. The City Council may amend the appropriation ordinance at any time during the year as a result of any casualty, accident, or unforeseen contingency.

The level of budgetary control, the level at which expenditures cannot legally exceed the appropriated amount, is established at the individual fund level. Although the budget enacted by the City Council is at the fund level, the City prepares a line item budget by department and cost center for control at the line item level. Department directors have the authority to reallocate the distribution of budget amounts within the major categories of personnel expenditures, operating expenditures, and capital expenditures within their fund and department. Budget reallocation between

major expenditure categories within a fund requires City Manager approval. Budget reallocation between funds requires City Council approval. Supplemental appropriation ordinances during 2024 resulted in changes to the original budget as follows:

<b>Fund</b>	<b>Original Appropriation</b>	<b>Adjusted Appropriation</b>
<b><i>Primary Government - City of Grand Junction:</i></b>		
<b><i>Governmental Activities</i></b>		
General Fund	\$ 109,909,601	\$ 115,626,680
Special Revenue Funds:		
Enhanced 911	2,830,498	3,343,498
Community Development	482,428	762,288
Parkland Expansion	2,364,792	2,557,502
Community Recreation Center	122,990	1,843,655
Capital Projects Fund:		
Sales Tax Capital	54,998,439	60,519,717
Transportation Capacity Capital	17,404,094	31,865,794
Debt Service Fund:		
General Debt Service	5,874,342	7,595,007
<b><i>Business-type Activities</i></b>		
Enterprise Funds:		
Water	13,664,310	17,873,261
Solid Waste	8,658,026	9,866,280
Internal Service Funds:		
Information Technology	12,618,091	12,828,241
Communications Center	9,204,225	10,122,901
Equipment	9,507,146	13,080,746

### **NOTE 3. DEPOSITS AND INVESTMENTS**

Substantially all the City's cash and investments are part of the City's sponsored cash pool, which includes both internal and external participants. The pool is not registered with the Securities and Exchange Commission as an investment company. Authority to manage the investment program is granted to the General Services Director (Investment Officer). The Investment Officer shall act in accordance with established written procedures and internal controls for the operation of the investment program consistent with the City's Investment Policy. The Investment Officer carries out their responsibilities through the issuance of procedures and internal controls that are established by the Finance Director. The Finance Director also authorizes and monitors all investment activity.

Cash and investments held for the City of Grand Junction/Mesa County, Colorado Joint Sewer System are included in and inseparable from the City's pooled cash and investments. Since the Joint Sewer System is not part of the City's reporting entity, they are considered involuntary external participants of the City's cash pool. Under GASB Statement No. 31, the Joint Sewer System's pool share value is reported as an Investment Trust Fund in the City's financial statements. See *Note 12* for more information on the Joint Sewer System.

#### **Cash Deposits**

Colorado State Statutes require that all deposits be secured by federal deposit insurance or secured by collateral. Statutes require a financial institution to deposit collateral with another financial institution securing 102% of the fair value of public funds held, which exceed the amount insured by federal deposit insurance. All deposits of the City are insured or collateralized with government securities held by or for the entity.

The Colorado Divisions of Banking and Financial Services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The composition of all cash held by the City cash pool at December 31, 2024, was as follows:

	<b>Bank Balance</b>	<b>Carrying Balance</b>
Cash on hand	\$ -	\$ 12,796
Insured deposits	500,000	500,000
Deposits collateralized in single institutional pools	9,764,830	9,367,494
	<b>\$ 10,264,830</b>	<b>\$ 9,880,290</b>

*Interest rate risk.* In accordance with its investment policy, the City manages its exposure to declines in fair value by maintaining a minimum of 30% of the portfolio in short-term securities (less than one year) and employing a buy-and-hold strategy.

The City voluntarily participates in the state investment pools. The state investment pools exist under the laws of the State of Colorado and are registered with the Securities Commissioner of the State of Colorado. The state investment pools and mutual funds are similar to money market funds, with each share valued at \$1. The designated custodial banks provide safekeeping and depository services, and securities owned by the trusts are held by the Federal Reserve Bank in the accounts maintained for the custodian banks. Investments consist of U.S. Treasury bills and notes and repurchase agreements collateralized by U.S. Treasury securities. The investment in the FPPA investment pool is set by Colorado statute for funding of police and fire defined benefit pension plans. Investments consist of publicly traded common and preferred stock, convertible bonds, venture capital, and real estate. Investments in state investment pools, mutual funds, and FPPA are not categorized by risk, as they are not evidenced by securities that exist in physical or book entry form. The fair value of the position in the state investment pools and FPPA approximate the value of the City's investment in the pools.

As of December 31, 2024, the City had the following investments:

<b>Investment Type</b>	<b>S&amp;P Rating</b>	<b>Fair Value</b>	<b>Duration to Maturity</b>
Federal agency securities	AA+	\$ 40,275,991	1.88
Treasury coupon securities	AAA	7,105,678	1.69
Certificates of deposit	FDIC Ins.	2,216,424	1.39
Municipal securities	AA	57,039,517	1.64
Corporate holdings	AA	3,448,978	0.76
Money market accounts	NR	3,761,765	0.00
State investment pools	AAA <sub>m</sub>	174,429,005	0.00
<b>Total</b>		<b>\$ 288,277,358</b>	<b>1.05</b>

	<b>Investment Balance</b>
Restricted investments	\$ 119,703,438
Unrestricted investments	168,573,920
<b>Total investments</b>	<b>\$ 288,277,358</b>

*Credit risk.* The City's investment practices are governed by the City of Grand Junction Charter, Article IX paragraph 72, the Colorado Revised Statutes 24-75-601 to 605, and the City's investment policy as approved by the City Manager. These controls limit investments to U.S. Government and Agency obligations, collateralized deposits, and commercial paper with the highest rating issued by one of the nationally recognized statistical rating organizations (NRSROs).

*Concentration of credit risk.* The City's investment policy dictates diversification and does not allow for an investment in any one issuer that is in excess of five percent of the City's total investments.

*Custodial credit risk.* State law requires financial institutions to collateralize deposits of government funds. By City policy, all marketable securities shall be deposited in a safe keeping account with an independent third-party state or national bank having an office in Colorado.

*Foreign Currency Risk.* The City’s investment policy, excluding the FPPA pension plans, does not allow for investment in foreign currency.

**NOTE 4. ACCOUNTS RECEIVABLE ALLOWANCE FOR UNCOLLECTIBLE ACCOUNTS**

The allowance for uncollectible accounts receivable of the City’s various funds at December 31, 2024, was as follows:

<b>General Fund</b>	<b>\$ 459,596</b>
<b>Enterprise Funds:</b>	
Water	\$ 12
Solid Waste Removal	2
<b>Total Enterprise Funds</b>	<b>\$ 14</b>
<b>Internal Service Funds:</b>	
Insurance	\$ 2,832
<b>Total Internal Service Funds</b>	<b>\$ 2,832</b>

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## NOTE 5. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2024, was as follows:

### Primary Government - City of Grand Junction:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 446,932,883	\$ 9,505,499	\$ 38,271	\$ 456,400,111
Construction in progress	35,006,028	40,093,703	28,473,641	46,626,090
Intangible assets	1,348,093	-	-	1,348,093
<b>Total capital assets, not being depreciated</b>	<b>483,287,004</b>	<b>49,599,202</b>	<b>28,511,912</b>	<b>504,374,294</b>
<i>Capital assets, being depreciated</i>				
Buildings	126,797,450	3,729,634	-	130,527,084
Improvements other than buildings	77,139,531	19,437,347	-	96,576,878
Equipment	66,514,020	9,624,949	3,586,284	72,552,685
Infrastructure	543,278,270	31,071,134	-	574,349,404
<b>Total capital assets, being depreciated</b>	<b>813,729,271</b>	<b>63,863,064</b>	<b>3,586,284</b>	<b>874,006,051</b>
<i>Capital assets, being amortized:</i>				
Lease assets:				
Land	488,336	-	-	488,336
Equipment	658,591	-	19,065	639,526
<b>Total capital assets, being amortized</b>	<b>1,146,927</b>	<b>-</b>	<b>19,065</b>	<b>1,127,862</b>
<b>Total capital assets, being depreciated and amortized</b>	<b>814,876,198</b>	<b>63,863,064</b>	<b>3,605,349</b>	<b>875,133,913</b>
<i>Less accumulated depreciation for:</i>				
Buildings	45,561,457	3,502,445	-	49,063,902
Improvements other than buildings	30,697,405	3,529,037	-	34,226,442
Equipment	45,701,525	5,088,458	3,518,232	47,271,751
Infrastructure	220,371,669	13,983,424	-	234,355,093
<b>Total accumulated depreciation</b>	<b>342,332,056</b>	<b>26,103,364</b>	<b>3,518,232</b>	<b>364,917,188</b>
<i>Less accumulated amortization for:</i>				
Lease assets:				
Land	106,026	97,281	-	203,307
Equipment	109,845	129,138	19,065	219,918
<b>Total accumulated amortization</b>	<b>215,871</b>	<b>226,419</b>	<b>19,065</b>	<b>423,225</b>
<b>Total accumulated depreciation and amortization</b>	<b>342,547,927</b>	<b>26,329,783</b>	<b>3,537,297</b>	<b>365,340,413</b>
<b>Total capital assets</b>	<b>1,298,163,202</b>	<b>113,462,266</b>	<b>32,117,261</b>	<b>1,379,508,207</b>
<b>Total accumulated depreciation and amortization</b>	<b>342,547,927</b>	<b>26,329,783</b>	<b>3,537,297</b>	<b>365,340,413</b>
<b>Governmental activities capital assets, net</b>	<b>\$ 955,615,275</b>	<b>\$ 87,132,483</b>	<b>\$ 28,579,964</b>	<b>\$ 1,014,167,794</b>



	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type Activities:</b>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 4,933,013	\$ -	\$ -	\$ 4,933,013
Construction in progress	17,730,643	4,183,702	15,505,670	6,408,675
Intangible assets	190,464	-	-	190,464
<b>Total capital assets, not being depreciated</b>	<b>22,854,120</b>	<b>4,183,702</b>	<b>15,505,670</b>	<b>11,532,152</b>
<i>Capital assets, being depreciated:</i>				
Buildings and systems	91,337,787	15,964,120	868,619	106,433,288
Improvements other than buildings	15,197,715	849,666	-	16,047,381
Equipment	5,734,751	74,525	1,104,060	4,705,216
<b>Total capital assets, being depreciated</b>	<b>112,270,253</b>	<b>16,888,311</b>	<b>1,972,679</b>	<b>127,185,885</b>
<i>Capital assets, being amortized:</i>				
Lease assets:				
Equipment	814,503	-	453,917	\$ 360,586
<b>Total capital assets, being amortized</b>	<b>814,503</b>	<b>-</b>	<b>453,917</b>	<b>360,586</b>
<b>Total capital assets, being depreciated and amortized</b>	<b>113,084,756</b>	<b>16,888,311</b>	<b>2,426,596</b>	<b>127,546,471</b>
<i>Less accumulated depreciation and amortization for:</i>				
Buildings and systems	41,160,459	2,094,995	868,619	42,386,835
Improvements other than buildings	6,665,590	571,345	-	7,236,935
Equipment	3,770,379	208,465	1,038,457	2,940,387
Lease assets:				
Equipment	277,976	153,510	263,706	167,780
<b>Total accumulated depreciation and amortization</b>	<b>51,874,404</b>	<b>3,028,315</b>	<b>2,170,782</b>	<b>52,731,937</b>
<b>Total capital assets</b>	<b>135,938,876</b>	<b>21,072,013</b>	<b>17,932,266</b>	<b>139,078,623</b>
<b>Total accumulated depreciation/amortization</b>	<b>51,874,404</b>	<b>3,028,315</b>	<b>2,170,782</b>	<b>52,731,937</b>
<b>Business-type activities capital assets, net</b>	<b>\$ 84,064,472</b>	<b>\$ 18,043,698</b>	<b>\$ 15,761,484</b>	<b>\$ 86,346,686</b>

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities:</b>	Depreciation	Amortization	Total
General government	\$ 1,253,133	\$ 54,902	\$ 1,308,035
Public safety	2,595,466	-	2,595,466
Public works	15,540,880	-	15,540,880
Parks and recreation	3,045,026	-	3,045,026
Capital assets held by the government's internal service funds are charged to various functions based on their usage of assets	3,668,859	171,517	3,840,376
<b>Total depreciation expense – governmental activities</b>	<b>\$ 26,103,364</b>	<b>\$ 226,419</b>	<b>\$ 26,329,783</b>

<b>Business-Type Activities:</b>	Depreciation	Amortization	Total
Water	\$ 1,687,137	\$ 220	\$ 1,687,357
Solid waste	82,589	-	82,589
Grand Junction Convention Center	830,568	-	830,568
Golf courses	159,404	153,290	312,694
Parking	98,143	-	98,143
Irrigation	16,964	-	16,964
<b>Total depreciation expense – business-type activities</b>	<b>\$ 2,874,805</b>	<b>\$ 153,510</b>	<b>\$ 3,028,315</b>

### ***Discretely Presented Component Unit***

Activity for the ***Downtown Development Authority (DDA)*** for the year ended December 31, 2024, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<i>Capital assets, not being depreciated:</i>				
Land	\$ 1,496,979	\$ -	\$ -	\$ 1,496,979
<b>Total capital assets, not being depreciated</b>	<b>1,496,979</b>	<b>-</b>	<b>-</b>	<b>1,496,979</b>
<i>Capital assets, being depreciated:</i>				
Buildings and systems	2,062,901	-	-	2,062,901
Improvements other than buildings	1,045,026	-	-	1,045,026
Equipment	1,634,685	102,102	-	1,736,787
<b>Total capital assets, being depreciated</b>	<b>4,742,612</b>	<b>102,102</b>	<b>-</b>	<b>4,844,714</b>
Less accumulated depreciation for:				
Buildings and systems	841,034	51,577	-	892,611
Improvements other than buildings	489,799	53,143	-	542,942
Equipment	1,507,935	16,131	-	1,524,066
<b>Total accumulated depreciation</b>	<b>2,838,768</b>	<b>120,851</b>	<b>-</b>	<b>2,959,619</b>
<b>Total capital assets, being depreciated, net</b>	<b>1,903,844</b>	<b>(18,749)</b>	<b>-</b>	<b>1,885,095</b>
<b>DDA capital assets, net</b>	<b>\$ 3,400,823</b>	<b>\$ (18,749)</b>	<b>\$ -</b>	<b>\$ 3,382,074</b>

### ***Construction Commitments***

The City's governmental and business-type activities have entered into construction and other significant commitments as of December 31, 2024, composed of the following:

#### **Governmental activities:**

General Fund	\$ 1,744,600
Sales Tax Capital Improvements Capital Projects Fund	12,067,633
Major Capital Projects Fund	56,068,693
Transportation Capacity Fund	25,711,027
Other Non-Major Funds	20,000
Internal Service Funds	3,690,624
<b>Total governmental activities</b>	<b>\$ 99,302,577</b>

#### **Business-type activities:**

Water Fund	\$ 1,893,419
<b>Total business-type activities</b>	<b>\$ 1,893,419</b>

The commitments for these funds are not reflected in the accompanying financial statements. Only the unpaid amounts incurred to date for these contracts are included as liabilities in the financial statements.

## **NOTE 6. LEASES**

### **As Lessor:**

The City leases some of its land and buildings. Leases have initial terms greater than 1 year, but not greater than 46 years, and may contain one or more renewals at the City's and lessee's option. The City has generally included these renewal periods in the lease term when it is reasonably certain that the City will exercise the renewal option. The City's lease arrangements do not contain any material residual value guarantees. The City utilizes its incremental borrowing rate to discount the lease payments.

The statement of net position includes the following amounts relating to leases:

## City as a Lessor

As of December 31, 2024, the City has 18 active leases. The leases have receipts that range from \$100 to \$43,500 and interest rates that range from 0% to 3.7%. As of December 31, 2024, the total combined value of the lease receivable is \$3,349,908, and the combined value of the deferred inflow of resources is \$3,235,807.

### City as a Lessor - Governmental Activities Leases

Various land leases with revenue totaling \$63,372 during the year, at interest rates ranging from 0.43% to 1.70%, with remaining lease terms ranging from 1.83 to 40 years.	\$ 1,223,135
Various building leases with revenue \$70,183 during the year, at interest rates ranging from 1.16% to 1.52% with remaining lease terms of 18.75 years.	1,134,069
Total lease receivable for governmental activities	<u>\$ 2,357,204</u>

The City expects to receive the following lease receivable amounts for governmental activities in subsequent years as follows:

Fiscal Year	Principal Payments	Interest Payments	Total Payments
2025	\$ 106,691	\$ 36,136	\$ 142,827
2026	109,486	34,471	143,957
2027	111,434	32,762	144,196
2028	115,749	31,000	146,749
2029	118,746	29,179	147,925
2030-2034	645,485	116,798	762,283
2035-2039	743,243	62,827	806,070
2040-2044	379,883	13,293	393,176
2045-2049	6,673	2,019	8,692
2050-2054	7,112	1,445	8,557
2055-2059	7,737	820	8,557
2060-2064	4,965	170	5,135
	<u>\$ 2,357,204</u>	<u>\$ 360,920</u>	<u>\$ 2,718,124</u>

The balance of the deferred inflows of resources related to the governmental activities lease payments receivable was \$2,266,928 as of December 31, 2024. The total amount of inflows of resources relating to leases recognized in the current fiscal year is as follows:

Inflows of Resources	Governmental Activities
Lease revenue	<u>\$ 133,555</u>

### City as a Lessor - Business-Type Activities Leases

As of December 31, 2024, the City's business-type activities leases receivable balances of \$992,704 was comprised of the following:

Various land leases with revenue totaling \$48,870 during the year, at interest rates ranging from 0.43% to 1.75%, with remaining lease terms ranging from 3.33 to 46.25 years.	\$ 839,138
Various building lease with revenue totaling \$26,081 during the year, at interest rates ranging from 1.08% to 2.70% with a remaining lease terms ranging 7 to 18.58 years.	153,566
Total lease receivable for business-type activities	<u>\$ 992,704</u>

The City expects to receive the following lease receivable amounts for business-type activities in subsequent years as follows:

<b>Fiscal Year</b>	<b>Principal Payments</b>	<b>Interest Payments</b>	<b>Total Payments</b>
2025	\$ 59,822	\$ 16,275	\$ 76,097
2026	61,464	15,281	76,745
2027	63,147	14,258	77,405
2028	64,872	13,206	78,078
2029	66,637	12,124	78,761
2030-2034	218,068	48,537	266,605
2035-2039	239,448	30,243	269,691
2040-2044	48,866	17,281	66,147
2045-2049	41,232	13,350	54,582
2050-2054	45,447	9,743	55,190
2055-2059	49,568	5,622	55,190
2060-2064	26,471	1,605	28,076
2065-2069	7,662	338	8,000
	<b>\$ 992,704</b>	<b>\$ 197,863</b>	<b>\$ 1,190,567</b>

The balance of the deferred inflows of resources related to business-type activities lease payments receivable was \$968,879. The total amount of inflows of resources relating to leases recognized in the current fiscal year is as follows:

<b>Inflow of Resources</b>	<b>Business-type Activities</b>
Lease revenue	\$ 74,951

#### **As Lessee:**

The City has entered into various lease agreements as a lessee for land and equipment. Most leases have initial terms greater than 1 year and not greater than 50 years and contain one or more renewal periods in the lease term at the City's option, generally enforceable for five-year periods. Generally, renewal periods have been included in the lease term when it is reasonably certain that the City will exercise the renewal option. The City's leases generally do not include termination options for either party to the lease or restrictive financial or other covenants. The City's lease arrangements do not contain any material residual value guarantees. As the interest rate implicit in the City's leases is not readily determinable, the City utilizes its incremental borrowing rate to discount the lease payments.

The statement of net position includes the following amounts relating to leases:

#### **City as a Lessee**

As of December 31, 2024, the City Of Grand Junction had 10 active leases. The leases have payments that range from \$500 to \$90,000 and interest rates that range from 0% to 3.9%. As of December 31, 2024, the total combined value of the lease liability is \$961,976. The combined value of the right to use asset, as of December 31, 2024, of \$1,488,448 with accumulated amortization of \$591,005 is detailed in Note 5 of the financial statements. The leases had \$0 of variable payments and \$0 of other payments, not included in the lease liability, within the fiscal year.

#### **City as a Lessee - Governmental Activities Leases**

As of December 31, 2024, the City's governmental activities leases payable balance of \$707,955 was comprised of the following:

Building and Infrastructure leases with expenditure totaling \$88,677 during the year at interest rates ranging from 1.68% to 2.70% with remaining lease terms ranging 6 to 22.58 years.	\$ 647,080
Equipment leases with expenditures totaling \$127,545 during the year at interest rates ranging from 0.24% to 2.70% with remaining lease terms ranging from 1.58 years to 3 years.	60,875
Total lease payable for governmental activities	<u>\$ 707,955</u>

The annual payment requirements to amortize the long-term leases payable for the governmental activities as of December 31, 2024, including principal and interest payments to maturity, are shown below:

<b>Fiscal Year</b>	<b>Principal Payments</b>	<b>Interest Payments</b>	<b>Total Payments</b>
2025	\$ 147,569	\$ 14,189	\$ 161,758
2026	98,591	10,887	109,478
2027	96,756	8,407	105,163
2028	99,600	5,866	105,466
2029	11,400	4,375	15,775
2030-2034	64,972	18,765	83,737
2035-2039	79,746	12,707	92,453
2040-2044	96,759	5,316	102,075
2045-2049	12,562	71	12,633
	<u>\$ 707,955</u>	<u>\$ 80,583</u>	<u>\$ 788,538</u>

#### **City as a Lessee - Business-type Activities Leases**

As of December 31, 2024, the City's business-type activities leases payable balance of \$254,021 was comprised of the following:

Land lease with expenditure totaling \$72 during the year, at an interest rate of 3.97% with a remaining lease term of 50 years.	\$ 10,644
Equipment leases with expenditures totaling \$159,422 during the year with interest rates ranging from 1.83% to 2.71% with a remaining lease term ranging from 2.5 to 3.33 years.	243,377
Total lease payable for business-type activities	<u>\$ 254,021</u>

The annual payment requirements to amortize the long-term leases payable for the business-type activities as of December 31, 2024, including principal and interest payments to maturity, are shown below:

<b>Fiscal Year</b>	<b>Principal Payments</b>	<b>Interest Payments</b>	<b>Total Payments</b>
2025	\$ 90,979	\$ 6,887	\$ 97,866
2026	152,555	2,445	155,000
2027	83	417	500
2028	87	413	500
2029	90	410	500
2030-2034	507	1,993	2,500
2035-2039	616	1,884	2,500
2040-2044	748	1,752	2,500
2045-2049	909	1,591	2,500
2050-2054	1,105	1,395	2,500
2055-2059	1,342	1,158	2,500
2060-2064	1,631	869	2,500
2065-2069	1,982	518	2,500
2070-2072	1,387	112	1,499
	<u>\$ 254,021</u>	<u>\$ 21,844</u>	<u>\$ 275,865</u>



## NOTE 7. LONG-TERM LIABILITIES

The following is a summary of the long-term liability activity of the City for the year ended December 31, 2024:

### Primary Government - City of Grand Junction:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Revenue bonds:					
<i>Transportation 2020A</i>	\$ 6,180,000	\$ -	\$ 2,040,000	\$ 4,140,000	\$ 1,180,000
<i>Transportation 2020B</i>	42,680,000	-	-	42,680,000	-
<i>2020 refunding premium</i>	6,262,378	-	374,130	5,888,248	374,130
<i>Dos Rios 2021</i>	13,620,000	-	-	13,620,000	90,000
<i>Community rec center</i>	-	68,565,000	-	68,565,000	1,015,000
<i>Community rec center premium</i>	-	5,541,730	157,138	5,384,592	295,417
	<u>68,742,378</u>	<u>74,106,730</u>	<u>2,571,268</u>	<u>140,277,840</u>	<u>2,954,547</u>
Other obligations:					
Financed purchases					
<i>Certificates of participation</i>	34,205,000	-	1,290,000	32,915,000	1,310,000
<i>Premium on certificates of participation</i>	1,708,171	-	131,378	1,576,793	127,424
Net pension liability					
<i>Fire defined benefit plan</i>	4,211,508	-	645,883	3,565,625	-
Claims payable	2,906,687	1,786,037	109,789	4,582,935	2,850,797
Compensated absences	6,028,183	7,771,396	6,028,183	7,771,396	1,068,987
Lease liability	924,176	-	216,221	707,955	147,569
Other post-employment benefits	6,931,157	656,589	-	7,587,746	831,172
	<u>56,914,882</u>	<u>10,214,022</u>	<u>8,421,454</u>	<u>58,707,450</u>	<u>6,335,949</u>
<b>Governmental activity long-term liabilities</b>	<b><u>\$ 125,657,260</u></b>	<b><u>\$ 84,320,752</u></b>	<b><u>\$ 10,992,722</u></b>	<b><u>\$ 198,985,290</u></b>	<b><u>\$ 9,290,496</u></b>
<b>Business-type activities:</b>					
Loans payable					
<i>Water systems</i>	\$ 17,721,386	\$ -	\$ 1,715,682	\$ 16,005,704	\$ 837,488
	<u>17,721,386</u>	<u>-</u>	<u>1,715,682</u>	<u>16,005,704</u>	<u>837,488</u>
Other Obligations:					
<i>Compensated absences</i>	648,249	845,247	648,249	845,247	117,703
<i>Lease liability</i>	567,612	-	313,591	254,021	90,979
	<u>1,215,861</u>	<u>845,247</u>	<u>961,840</u>	<u>1,099,268</u>	<u>208,682</u>
<b>Business-type activity long-term liabilities</b>	<b><u>\$ 18,937,247</u></b>	<b><u>\$ 845,247</u></b>	<b><u>\$ 2,677,522</u></b>	<b><u>\$ 17,104,972</u></b>	<b><u>\$ 1,046,170</u></b>

### Component Unit – Downtown Development Authority:

Tax increment bonds	\$ 12,677,500	\$ -	\$ 1,228,000	\$ 11,449,500	\$ 1,269,500
Loan payable	-	426,545	426,545	-	-
Compensated absences	28,011	39,426	28,011	39,426	4,514
<b>Component unit long-term liabilities</b>	<b><u>\$ 12,705,511</u></b>	<b><u>\$ 465,971</u></b>	<b><u>\$ 1,682,556</u></b>	<b><u>\$ 11,488,926</u></b>	<b><u>\$ 1,274,014</u></b>

The General Fund is primarily used to liquidate the governmental activities liabilities for compensated absences, net pension liability, and net post-employment health care obligation.

## *Liquidation, Collateral, and Reporting of Governmental Activities Long-Term Liabilities*

### **CERTIFICATES OF PARTICIPATION**

The City entered into a ground and improvement lease with the Grand Junction Public Finance Corporation (the Corporation), which was incorporated in 1996 as a Colorado nonprofit corporation to facilitate City financing, including but not limited to the acquisition of real or personal property, the construction or installation of improvements, and the renovation, expansion, or improvement of buildings for lease to the City.

The Corporation issued \$7,770,000 in certificates of participation (COP) dated November 15, 2010, to be used to construct and install certain improvements at Suplizio Field, a baseball stadium located in the City's Lincoln Park, to fund a reserve fund, and to pay the costs of issuing the certificates. In 2021, the City had an opportunity to advance refund (refinance) these Certificates of Participation, Series 2010 in order to achieve proceeds from debt service savings with a lower interest rate that will go to stadium improvements identified in the Stadium Master Plan. The Certificates of Participation, Series 2021 were issued on January 5, 2021, with a call date of December 1, 2030, and a final maturity of December 1, 2045.

The City has agreed to pay base rentals from annually appropriated funds. The lease agreements are in accordance with Colorado law by being subject to annual appropriation by the City. The City intends to annually appropriate the lease payments in its Conservation Trust Fund. The primary revenues on deposit in the Conservation Trust Fund are comprised of funds received from the Colorado Lottery to be used for park and recreation purposes pursuant to State law.

The interest rates for the Certificates of Participation, Series 2021 range from 2.00% to 4.00%, payable semiannually on June 1 and December 1. A schedule, by years, of future minimum lease payments as of December 31, 2024, follows:

<b>Year ending December 31,</b>	<b>Schedule of Base Rents</b>
2025	\$ 699,300
2026	696,500
2027	698,300
2028	696,400
2029	699,400
2030-2034	3,485,400
2035-2039	3,488,200
2040-2044	3,486,600
2044-2045	696,800
<b>Total base rentals</b>	<b>14,646,900</b>
Less amounts representing interest	(4,816,900)
<b>Present value of minimum lease payments</b>	<b>\$ 9,830,000</b>

The City entered into a ground lease with Zions First National Bank. Zions First National Bank issued \$34,900,000 in certificates of participation dated December 1, 2010, to be used for the construction of a police building, including a 911 emergency dispatch center, the remodeling of existing City facilities for use as fire stations and a fire administration building, to pay capitalized interest, and to pay the costs of issuing the certificates. The certificates include \$4,900,000 of Tax-Exempt Certificates of Participation, Series 2010A and \$30,000,000 Taxable Certificates of Participation (Direct Pay Build America Bonds), Series 2010B.

After City Council approval on May 3, 2019, the City advance refunded (refinanced) the \$30,000,000 certificates of participation Series 2010B, callable on December 1, 2020, in order to accomplish debt service savings. The refunding (refinancing) was done at an average interest rate of 3.94% for a total estimated savings of \$4.26 million over the next 22 years. The refunded debt resulted in an economic gain of \$16,087,659. The term of the new COPs is the same as the original, which will mature in 2040. In addition to the refunding savings, Fire Station #1 was released from leased property (collateral), securing the COPs. Only the Public Safety building serves as leased property for the Series 2019 Refunding COPs.

Year	Prior Debt Service	Refunded Debt Service	Savings	Present Value to 06/04/2019 at 2.501705%
2019	\$ 3,028,985	\$ 550,101	\$ 2,478,884	\$ 543,418
2020	3,011,548	1,118,850	1,892,698	1,084,860
2021	2,990,248	1,993,850	996,398	1,880,662
2022	2,970,510	1,997,600	972,910	1,837,768
2023	2,948,073	1,995,450	952,623	1,790,567
2024	2,927,935	2,022,550	905,385	1,770,088
2025	2,904,760	1,994,500	910,260	1,702,578
2026	2,875,910	1,995,000	880,910	1,660,928
2027	2,848,910	1,998,000	850,910	1,622,334
2028	2,823,410	1,998,500	824,910	1,582,623
2029	2,788,035	1,996,250	791,785	12,173,303
2030	2,758,535	1,996,250	762,285	86,659
2031	2,724,160	1,998,250	725,910	84,531
2032	2,682,825	1,997,000	685,825	82,455
2033	2,646,518	1,997,500	649,018	80,430
2034	2,604,473	1,994,500	609,973	78,455
2035	2,561,690	1,998,000	563,690	76,529
2036	2,517,788	1,998,600	519,188	74,650
2037	2,472,383	1,996,600	475,783	72,817
2038	2,420,093	1,997,000	423,093	71,029
2039	2,365,918	1,994,600	371,318	1,198,825
2040	2,314,470	1,998,200	316,270	1,171,288
<b>Total</b>	<b>\$ 60,187,177</b>	<b>\$ 41,627,151</b>	<b>\$ 18,560,026</b>	<b>\$ 30,726,797</b>

The City has agreed to pay base rentals from annually appropriated funds. The lease agreements are in accordance with Colorado law by being subject to annual appropriation by the City.

The interest rates range from 3.94% to 6.00%, payable semiannually on May 15 and November 15. A schedule, by years, of future minimum lease payments as of December 31, 2024, follows:

Year ending December 31,	Schedule of Base Rents
2025	\$ 1,994,500
2026	1,995,000
2027	1,998,000
2028	1,998,500
2029	1,996,250
2030-2034	9,983,500
2038-2039	9,984,800
2040	1,998,200
<b>Total base rentals</b>	<b>31,948,750</b>
Less amounts representing interest	(8,863,750)
<b>Present value of minimum lease payments</b>	<b>\$ 23,085,000</b>

The City's certificates of participation do not constitute a general obligation, other indebtedness, or multiple fiscal year financial obligation of the City within the meaning of any constitutional or statutory debt limitation.

There are certain reserve requirements, limitations, and restrictions contained in the various bond and lease indentures. The City is in compliance with all significant requirements. The table below provides a summary of all City assets pledged as collateral as of December 31, 2024:

**Certificates of Participation    Location**

Series 2019	Public Safety Building - 555 Ute Ave
Series 2021	City Hall - 250 N 5th Street

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for internal service funds were included as part of the above totals for governmental activities. At year-end, \$980,709 of internal service funds compensated absences are included in the long-term liability table.

Bonds, notes, and loans payable as of December 31, 2024, are comprised of the following:

**Primary Government – City of Grand Junction:**

**REVENUE BONDS:**

The City of Grand Junction issued \$30,645,000 of General Fund Revenue Refunding Bonds Series 2012 bearing interest of 2% to 5%, payable March 1 and September 1 annually through March 1, 2024. During 2020, the City refunded the Series 2012 Bond Series and issued \$14,740,000 Transportation 2020A Bond Series and \$42,680,000 2020B Bond Series. The defeasance of the refunded debt resulted in an economic gain of \$189,628.

Year	Prior Debt Service	Refunding Debt Service	Refunding Receipts	Savings	Present Value to 3/10/2020 at 2.0030072%
2020	\$ 347,000	\$ 475,439	\$ (599)	\$ (127,840)	\$ (126,629)
2021	3,853,000	3,089,326		763,674	747,414
2022	3,854,375	3,090,388		763,987	733,515
2023	3,852,375	2,589,277		1,263,098	1,190,056
2024	3,854,000	2,140,092		1,713,908	1,583,741
2025	-	1,251,203		(1,251,203)	(1,132,823)
2026	-	1,248,592		(1,248,592)	(1,108,254)
2027	-	1,249,241		(1,249,241)	(1,087,058)
2028	-	540,863		(540,863)	(461,380)
	<u>\$ 15,760,750</u>	<u>\$ 15,674,421</u>	<u>\$ (599)</u>	<u>\$ 86,928</u>	<u>\$ 338,582</u>

The Transportation 2020A Series bears an interest rate of 1% to 3%, payable March 1 and September 1 annually through September 1, 2028. The principal and interest on the bonds are payable solely from pledged sales and use tax revenues. There was \$4,140,000 of unpaid principal at December 31, 2024, payable over the following term:

Year	Principal	Interest	Total
2025	1,180,000	71,203	1,251,203
2026	1,200,000	48,592	1,248,592
2027	1,225,000	24,241	1,249,241
2028	535,000	5,864	540,864
	<u>\$ 4,140,000</u>	<u>\$ 149,900</u>	<u>\$ 4,289,900</u>

The Transportation 2020B Series bears an interest rate of 4%, payable March 1 and September 1 annually through March 1, 2049. The principal and interest on the bonds are payable solely from pledged sales and use tax revenues. There was \$42,680,000 of unpaid principal at December 31, 2024, payable over the following term:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ -	\$ 1,707,200	\$ 1,707,200
2026	-	1,707,200	1,707,200
2027	-	1,707,200	1,707,200
2028	725,000	1,692,700	2,417,700
2029	1,300,000	1,652,200	2,952,200
2030-2034	7,345,000	7,419,900	14,764,900
2035-2039	8,970,000	5,793,600	14,763,600
2040-2044	10,955,000	3,807,500	14,762,500
2045-2049	13,385,000	1,381,300	14,766,300
	<b>\$ 42,680,000</b>	<b>\$ 26,868,800</b>	<b>\$ 69,548,800</b>

During 2021, the City of Grand Junction issued \$13,620,000 of Dos Rios GID Special Revenue Bonds, Series 2021 bearing interest at 4% to 4.75%, payable June 1 and December 1 annually through December 1, 2051. These bonds were issued to fund infrastructure improvements to the Dos Rios riverfront development. There was \$13,620,000 of unpaid principal at December 31, 2024, payable over the following term:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 90,000	\$ 615,250	\$ 705,250
2026	325,000	611,650	936,650
2027	435,000	598,650	1,033,650
2028	500,000	581,250	1,081,250
2029	525,000	561,250	1,086,250
2030-2034	2,305,000	2,471,275	4,776,275
2035-2039	1,620,000	2,075,275	3,695,275
2040-2044	2,230,000	1,655,400	3,885,400
2045-2049	3,030,000	1,056,875	4,086,875
2050-2051	2,560,000	209,000	2,769,000
	<b>\$ 13,620,000</b>	<b>\$ 10,435,875</b>	<b>\$ 24,055,875</b>

During 2024, the City of Grand Junction issued \$68,565,000 of General Fund Revenue Bonds, Series 2024 bearing interest at 4.125% to 5.00%, payable March 1 and September 1 annually through March 1, 2054. These bonds were issued to fund the Community Recreation Center. There was \$68,565,000 of unpaid principal at December 31, 2024, payable over the following term:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 1,015,000	\$ 3,234,831	\$ 4,249,831
2026	1,070,000	3,182,706	4,252,706
2027	1,125,000	3,127,831	4,252,831
2028	1,180,000	3,070,206	4,250,206
2029	1,240,000	3,009,706	4,249,706
2030-2034	7,225,000	14,026,656	21,251,656
2035-2039	9,275,000	11,974,156	21,249,156
2040-2044	11,920,000	9,338,531	21,258,531
2045-2049	15,310,000	5,951,031	21,261,031
2050-2054	19,205,000	2,045,897	21,250,897
	<b>\$ 68,565,000</b>	<b>\$ 58,961,553</b>	<b>\$ 127,526,553</b>



**LOANS PAYABLE:**

The City entered into a loan agreement dated February 2, 2010, with the Colorado Water Resources and Power Development Authority (CWRPDA) to finance improvements to the City's water system. The original principal amount was \$3,800,000, at a net effective interest rate of 2.5%, payable May 1 and November 1 annually through 2030. The water system's net revenues are pledged as security for the loan. The unpaid principal at December 31, 2024, was \$1,250,343, payable over the following term from *Business activities*:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 214,814	\$ 29,924	\$ 244,738
2026	220,218	24,520	244,738
2027	225,757	18,981	244,738
2028	231,437	13,301	244,738
2029	237,259	7,479	244,738
2030	120,859	1,511	122,370
	<b>\$ 1,250,343</b>	<b>\$ 95,717</b>	<b>\$ 1,346,060</b>

The City entered into a loan agreement dated November 17, 2016, with the Colorado Water Resources and Power Development Authority (CWRPDA) to finance improvements to the City's water system. The original principal amount was \$1,615,100, at a net effective interest rate of 2.0%, payable May 1 and November 1 annually through 2036. The water system's net revenues are pledged as security for the loan. The loan was amended in 2017 after the project was completed under budget to match the actual expenses incurred in the project. The unpaid principal at December 31, 2024, was \$969,920, payable over the following term from *Business activities*:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 72,276	\$ 19,039	\$ 91,315
2026	73,729	17,586	91,315
2027	75,211	16,104	91,315
2028	76,723	14,592	91,315
2029	78,265	13,050	91,315
2030-2034	415,563	41,012	456,575
2035-2036	178,154	4,476	182,630
	<b>\$ 969,920</b>	<b>\$ 125,860</b>	<b>\$ 1,095,781</b>

The City entered into a loan agreement dated March 1, 2017, with the Colorado Water Conservation Board (CWCB) to finance improvements to the City's water system. The original principal amount was \$764,821, at a net effective interest rate of 2.65%, payable March 1 annually through 2037. The water system's net revenues are pledged as security for the loan. The unpaid principal at December 31, 2024, was \$541,227, payable over the following term from *Business activities*:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 35,416	\$ 14,343	\$ 49,759
2026	36,355	13,404	49,759
2027	37,318	12,441	49,759
2028	38,307	11,452	49,759
2029	39,322	10,436	49,759
2030-2034	212,806	35,988	248,795
2035-2037	141,701	7,576	149,277
	<b>\$ 541,227</b>	<b>\$ 105,639</b>	<b>\$ 646,866</b>

The City entered into a loan agreement dated 2021 for \$3,000,000 with the CWCB to ensure the City's continued ability of the Carson Lake Dam to impound water safely. In 2022, there was an amendment to the \$3,000,000 Carson Lake Dam loan agreement which added an additional \$1,343,000 in principal, resulting in a total loan balance of \$4,343,000 at a net effective interest rate of 1%, payable December 31 annually through 2033. The unpaid principal at December 31, 2024, was \$3,927,887, payable over the following term from *Business activities*:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 419,264	\$ 39,279	\$ 458,543
2026	423,457	35,086	458,543
2027	427,691	30,852	458,543
2028	431,968	26,575	458,543
2029	436,288	22,255	458,543
2030-2033	1,789,219	44,953	1,834,172
	<b>\$ 3,927,887</b>	<b>\$ 199,000</b>	<b>\$ 4,126,887</b>

The City entered into a loan agreement dated November 23, 2022 with CWCB for \$3,232,000 for improvements to the Kannah Creek Flowline, ensuring the City's continued ability to supply water to its customers. The final loan amount under contract is \$2,246,327 as the full loan proceeds were not required for project completion. The amended principal amount of \$2,246,327 has a net effective interest rate of 1.65%, payable annually June 1 through 2044. The unpaid principal at December 31, 2024, was \$2,246,327, payable over the following term from *Business activities*:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 95,717	\$ 37,064	\$ 132,782
2026	97,297	35,485	132,782
2027	98,902	33,880	132,782
2028	100,534	32,248	132,782
2029	102,193	30,589	132,782
2030-2034	536,820	127,089	663,909
2035-2039	582,594	81,315	663,909
2040-2044	\$ 632,270	\$ 31,639	663,909
	<b>\$ 2,246,327</b>	<b>\$ 409,309</b>	<b>\$ 2,655,636</b>

The City entered into a \$7,070,000 loan agreement in 2020 with the CWCB for improvements to the Purdy Mesa Flowline, ensuring the City's continued ability to supply water to its customers. This loan will become payable either four (4) years from the project performance beginning date or upon the project performance end date, as stated by CWCB. The anticipated project completion date is late 2025.

***Component Unit – Downtown Development Authority:***

***TAX INCREMENT BONDS:***

In 2017, the DDA issued \$9,120,000 in Tax Increment Financing Bonds. The bonds bear interest at a rate of 3.36% and are payable on June 15 and December 15 of each year through 2032. The unpaid principal at December 31, 2024, was \$3,960,000, payable over the following term:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 432,000	\$ 131,215	\$ 563,215
2026	446,000	116,378	562,378
2027	468,000	100,997	568,997
2028	488,000	85,127	573,127
2029	506,000	68,104	574,104
2030-2032	1,620,000	97,478	1,717,478
	<b>\$ 3,960,000</b>	<b>\$ 599,299</b>	<b>\$ 4,559,299</b>

In 2018, the DDA issued \$10,000,000 of Tax Increment Financing Bonds. The bonds bear interest at a rate of 3.36% and are payable on June 15 and December 15 of each year through 2032. The unpaid principal at December 31, 2024, was \$7,489,500, payable over the following term:

Year	Principal	Interest	Total
2025	\$ 837,500	\$ 248,080	\$ 1,085,580
2026	867,000	219,301	1,086,301
2027	889,500	189,578	1,079,078
2028	915,500	159,510	1,075,010
2029	945,000	127,618	1,072,618
2030-2032	3,035,000	183,920	3,218,920
	<u>\$ 7,489,500</u>	<u>\$ 1,128,006</u>	<u>\$ 8,617,506</u>

## NOTE 8. BUDGET TO ACTUAL PRESENTATION – PROPRIETARY FUNDS

Modifications to the budgetary basis consist of adding capital expenditures and debt service principal payments and excluding depreciation and amortization expense, estimated claims expense, fund balance transfers, and any changes in accrued compensated absences and accrued interest expense from GAAP basis expenditures.

	Budgeted Amounts		Expenditures			Variance with Final Budget – Positive (Negative)
	Original	Final	Reported on the Basis of GAAP	Adjustment to Budgetary Basis	Expenditures on Budgetary Basis	
<b>Enterprise Funds:</b>						
Water	\$ 13,664,310	\$ 17,873,261	\$ 9,612,954	\$ 3,443,589	\$ 13,056,543	\$ 4,816,718
Solid Waste Removal	8,658,026	9,866,280	7,452,332	390,782	7,843,114	2,023,166
Grand Junction						
Convention Center	-	-	830,568	(830,568)	-	-
Golf Courses	2,950,310	2,950,310	3,140,852	(191,466)	2,949,386	924
Parking Authority	1,686,216	1,686,216	1,003,087	532,229	1,535,316	150,900
Irrigation	385,963	385,963	333,998	22,791	356,789	29,174
<b>Internal Service Funds:</b>						
Information Technology	12,618,091	12,828,241	10,608,047	363,777	10,971,824	1,856,417
Equipment	9,507,146	13,080,746	8,465,590	1,406,644	9,872,234	3,208,512
Insurance	25,448,134	25,448,134	23,010,469	227,835	23,238,304	2,209,830
Communication Center	9,204,225	10,122,901	8,517,951	183,958	8,701,909	1,420,992
Facilities	4,046,489	4,046,489	4,073,460	(38,180)	4,035,280	11,209

## NOTE 9. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of December 31, 2024, was:

### Due to/from other funds:

	Due from Other Funds	Due to Other Funds
General Fund	\$ 365,025	\$ -
Water Fund	13,318	-
Irrigation Fund to pay the current portion of advance	-	13,318
Parking Fund to pay the current portion of advance	-	229,673
Parking Fund to pay back negative interfund cash	-	24,255
Golf Courses Fund to pay the current portion of advance	-	81,499
Community Development Fund to pay back negative interfund cash	-	29,598
<b>Total</b>	<u>\$ 378,343</u>	<u>\$ 378,343</u>

**Advances to/from other funds:**

	<b>Advance to Other Funds</b>	<b>Advance from Other Funds</b>
General Fund	\$ 1,048,303	\$ -
Water Fund	176,284	-
Irrigation Fund to cover the costs associated with capital replacements	-	176,284
Golf Courses Fund to cover the cost of a new irrigation system at Tiara Rado	-	338,404
Parking Fund to cover partial cost of a new parking garage	-	709,899
<b>Total</b>	<b>\$ 1,224,587</b>	<b>\$ 1,224,587</b>

**Interfund transfers:**

	<b>Transfers Out:</b>					<b>Total</b>
	<b>General Fund</b>	<b>Sales Tax Capital Improvements Fund</b>	<b>Major Capital Projects Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Nonmajor Proprietary Funds</b>	
<b>Transfers In:</b>						
General Fund	\$ -	\$ 220,000	\$ 500,000	\$ 1,448,631	\$ 220,000	\$ 2,388,631
Sales Tax Capital						
Improvements Fund	2,405,729	-	-	14,754,987	-	17,160,716
General Debt Service Fund	-	5,374,342	-	2,220,665	-	7,595,007
Major Capital						
Projects Fund	694,206	-	-	-	-	694,206
Nonmajor Governmental						
Funds	-	-	-	1,899,440	-	1,899,440
Nonmajor Proprietary						
Funds	-	-	-	120,000	-	120,000
Internal Service Funds	1,000,000	-	-	2,731,823	-	3,731,823
<b>Total Transfers Out</b>	<b>\$ 4,099,935</b>	<b>\$ 5,594,342</b>	<b>\$ 500,000</b>	<b>\$ 23,175,546</b>	<b>\$ 220,000</b>	<b>\$ 33,589,823</b>

Transfers into the General Fund included: assistance with cemetery operations (\$33,544), administrative costs of the Community Development Block Grant (\$31,217), public safety operations (\$1,031,103), and operations funded by dedicated resources (\$1,292,767). Transfers out of the General Fund included: funding the Richmark Incentive (\$1,750,000), Burkey Park reserve (\$694,206), to establish a Self-Insurance Fund reserve (\$1,000,000), and the 2% Cannabis Sales Tax for housing programs (\$655,729).

Transfers into the Sales Tax Capital Improvements Fund include numerous capital projects funded by dedicated resources (\$14,754,985), funding of the Richmark Incentive (\$1,750,000) and the 2% portion of the Cannabis Sales Tax for housing programs (\$655,729). Transfers out of the Sales Tax Capital Improvements Fund included: debt service payments on transportation debt, lease payments on the Public Safety Certificates of Participation (\$5,374,342), and other operations including Spring Clean Up (\$220,000).

Transfers out of the Major Capital Improvements Fund included the payback from the 2023 advance for the Community Rec Center design (\$500,000). Transfers into the Major Capital Improvements Fund included funds for the Burkey Park reserve (\$694,206).

Transfers into Nonmajor Governmental Funds include capital construction and lease payments on the Stadium Certificates of Participation (\$299,000), transfers for the Dos Rios debt service (\$578,704), and Visit Grand Junction's portion of the lodgers tax increase (\$1,021,736). Transfers out of Nonmajor Government Funds include funding for the construction of Fire Station #7 and public safety operations (\$9,227,673), Emerson Skate Park (\$1,650,000) and the Community Rec Center bond interest payment (\$1,720,665).

Transfers into the Internal Service Funds included: debt payments, capital projects and operations funded by the E-911 surcharge and operations funded by sales tax (\$2,731,823), and to add to the existing insurance fund balance to underwrite the self-insurance model (\$1,000,000).

Transfers into the Nonmajor Proprietary Funds include funding for the internal loan and operations for the Tiara Rado Golf Course (\$120,000).

**NOTE 10. RETIREMENT PLANS**

**A. Defined Contributions Plans**

The City maintains several defined contribution retirement plans for various classes of employees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan on the participant's behalf plus investment earnings.

Under City ordinances, substantially all full-time City employees, other than sworn police officers and firefighters and elected officials, are covered by a mandatory contributory defined contribution retirement plan. The plan is administered by MissionSquare Retirement, with the City of Grand Junction General Employees Retirement Plan Board having the option to alter, amend or terminate the plan. The plan provides retirement benefits based on an employee's vested account. A participant becomes 100% vested on the completion of five years of service. Amounts forfeited by employees who leave employment before becoming fully vested are used to pay for administrative expenses of the plan. The City matches employees' required contributions of 6% of base salary for general employees and 9% of base salary for executives. The total payroll for all City employees for the year ended December 31, 2024, was \$74,033,422. At December 31, 2024, there were no amounts due from the City to the plan. Covered wages and contributions in 2024 were as follows:

<b>General Employee Plan</b>		
Covered wages	\$	37,054,716
City contribution		2,302,013
Employee contribution		2,302,013

Effective January 1, 1980, under state statutes, all firefighters and police officers hired after April 8, 1978, are covered under fire and police defined contribution pension plans (new hire plans). Firefighters and police officers hired prior to this date had the option to remain in the defined benefit plans (old hire plans) or to transfer to the applicable new plan. The new plans are administered by independent boards. The assets of the New Hire Police Money Purchase Pension Plan and the New Hire Fire Money Purchase Pension Plan are maintained by MissionSquare Retirement. Vesting is accomplished over a five-year period. Amounts forfeited by employees who leave employment before becoming fully vested are retained by the plan for administrative expenses of the plan. The rate of contribution under the new plan is 10.65% of the regular salary for the employee and the City. At December 31, 2024, there were no amounts due from the City to the plan. Covered wages and contributions in 2024 were as follows:

<b>New Hire - Police &amp; Fire</b>	<b>Police Officers</b>	<b>Firefighters</b>
Covered wages	\$ 12,221,174	\$ 1,538,601
City contribution	1,301,555	163,861
Employee contribution	1,301,555	163,861

In 1988, the City established supplemental defined contribution plans (new supplemental plans) for firefighters and police officers hired before April 8, 1978, who remained participants in the defined benefit plans (old plans). The Old Hire Police Officers Rank Escalation Pension Plan and the Old Hire Firefighters Rank Escalation Pension Plan were established in exchange for a freeze in rank escalation benefits in the old plans at 1980 levels. The plans are administered by MissionSquare Retirement. There are no current employees contributing under the new supplemental plans. Employees' balances became fully vested upon the establishment of the plans.

In addition to the above retirement plans, all firefighters and police officers are covered under a statewide, state-funded death and disability plan.

**B. Defined Benefit Plans**

The City has three pension plans, as follows:

- Grand Junction Old Hire Fire Pension Fund (FPPA Old Hire Fire)
- Grand Junction Old Hire Police Pension Fund (FPPA Old Hire Police)
- Fire Pension Plan - Statewide Retirement Plan (FPPA SRP)

A summary of pension related items as of and for the year ended December 31, 2024, are shown below:

Plan	Net Pension Liability	Net Pension Asset	Deferred Outflows of Resources	Deferred Inflows of Resources	Net Deferred Inflows (Outflows) of Resources	Pension Expense (Income)
FPPA Old Hire Police	\$ -	\$ 1,572,245	\$ 194,086	\$ -	\$ (194,086)	\$ (722,101)
FPPA Old Hire Fire	3,565,625	-	870,520	-	(870,520)	804,463
FPPA SRP	-	-	6,626,028	110,668	(6,515,360)	1,055,308
<b>Total</b>	<u>\$ 3,565,625</u>	<u>\$ 1,572,245</u>	<u>\$ 7,690,634</u>	<u>\$ 110,668</u>	<u>\$ (7,579,966)</u>	<u>\$ 1,137,670</u>

### **Grand Junction Old Hire Fire and Police Pension Funds (FPPA Old Hire Fire and Police)**

*Plan Description.* The City, on behalf of certain full-time paid firefighters and police officers, contributes to the FPPA Old Hire Fire and Police plans, both defined benefit, agent multiple-employer plans that are affiliated with the Fire and Police Pension Association of Colorado (FPPA). Assets of the plans are commingled for investment purposes in the Fire and Police Member's Benefit Investment Fund; a combination of agent, multiple-employer defined benefit pension plans administered by FPPA with over 200 participating employers in the State of Colorado. The plans provide retirement benefits for members and beneficiaries according to the plan provisions as enacted and governed by the Board of Directors of each plan. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, establishes basic benefit provisions under the plans. **FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.FPPAco.org>.**

All City police officers and firefighters hired prior to April 8, 1978, participated in the plan until January 1, 1980, when they could remain in the plan or transfer and become a participant in a defined contribution plan (new hire plan). Police officers' benefits become vested after 20 years of service and at age 55 or after 25 years of service. Firefighters' benefits become vested after 20 years of service and at age 50. Vested employees who retire are entitled to receive an annual retirement benefit, payable monthly for life, in an amount equal to one-half of one month's salary at the time of retirement, plus any vested rank escalation. Rank escalation benefits allow for increases in benefits equal to one-half of any salary increases given to current City employees in the retiree's last position. Rank escalation benefits are vested at 5% for each year of service until 1980. Benefits vested after 1979 are limited to increases of 3% per year for inflation, as determined by the state. The system also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute and City ordinance.

*Contributions.* Plan members and the City are required to contribute at a rate set by statute. The State of Colorado also contributes to the plans in an amount set by statute. The contribution requirements of plan members and the City are established under Title 31, Article 30 of the CRS, as amended.

City employees participating in the system are required to contribute 12% of their base earnings to the system. During 2024, there were no active police officers covered by the Old Hire Police Plan, and 6 retirees and beneficiaries were receiving benefits. There were no active firefighters contributing to the Old Hire Fire Plan, and 29 retirees and beneficiaries were receiving benefits. Contributions to the funds for the year ended December 31, 2024, were as follows:

	Old Hire Police Plan	Old Hire Fire Plan	Total
City contribution	\$ -	\$ 417,150	\$ 417,150
<b>Total</b>	<u>\$ -</u>	<u>\$ 417,150</u>	<u>\$ 417,150</u>



*Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions.* At December 31, 2024, the City reported a liability of \$3,565,625 for its net pension liability related to the Old Hire Fire Plan. The net pension liability was measured as of December 31, 2023, and the total liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The City's net pension liability was based on a projection of the City's long-term contributions to the pension plan, actuarially determined.

At December 31, 2024, the City reported an asset of \$1,572,245, or its net pension asset related to the Old Hire Police Plan. The net pension asset was measured as of December 31, 2023, and the total liability used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2024. The City's net pension asset was based on a projection of the City's long-term contributions to the pension plan, actuarially determined.

For the year ended December 31, 2024, the City recognized net pension expense of \$804,463 and net pension income of \$722,101 for the Old Hire Fire plan and the Old Hire Police plan, respectively. As a result of the plans not having any active employees, there were no forfeitures as part of the pension expense for the year ended December 31, 2024. At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Old Hire Police Plan		Old Hire Fire Plan		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Change in assumptions	-	-	-	-	-	-
Net difference between projected and actual earnings on Plan investments	194,086	-	453,370	-	647,456	-
Changes in proportion and differences between City contributions and proportionate share of contributions	-	-	-	-	-	-
City contributions subsequent to the measurement date	-	-	417,150	-	417,150	-
<b>Total</b>	<b>\$ 194,086</b>	<b>\$ -</b>	<b>\$ 870,520</b>	<b>\$ -</b>	<b>\$ 1,064,606</b>	<b>\$ -</b>

Deferred outflows of resources of \$417,150 related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025 for the Old Hire Fire Plan. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

	Old Hire Police Plan	
	Net Difference Between Projected and Actual Earnings on Investments	Net Effect of Amortized Deferred Amounts on Pension Expense
Year Ending December 31,		
2025	\$ 36,396	\$ 36,396
2026	61,116	61,116
2027	96,095	96,095
2028	479	479
<b>Total</b>	<b>\$ 194,086</b>	<b>\$ 194,086</b>

	Old Hire Fire Plan	
	Net Difference Between Projected and Actual Earnings on Investments	Net Effect of Amortized Deferred Amounts on Pension Expense
Year Ending December 31,		
2025	\$ 84,643	\$ 84,643
2026	142,713	142,713
2027	224,933	224,933
2028	1,081	1,081
<b>Total</b>	<b>\$ 453,370</b>	<b>\$ 453,370</b>

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation Old Hire Fire</b>	<b>Target Allocation Old Hire Police</b>	<b>Long-Term Expected Real Rate of Return</b>
Global Public Equity	17.0%	10.0%	8.3%
Long Short	6.0%	0.0%	7.0%
Private Markets	30.0%	0.0%	10.2%
Fixed Income - Rates	30.0%	70.0%	5.4%
Fixed Income - Credit	6.0%	10.0%	5.9%
Diversifiers	6.0%	0.0%	7.4%
Cash	5.0%	10.0%	5.5%
<b>Total</b>	<b>100%</b>	<b>100%</b>	

The changes in net pension asset for the Old Hire Police plan and net pension liability for the Old Hire Fire plan are presented below:

	<b>Old Hire Police Plan</b>			<b>Old Hire Fire Plan</b>		
	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Asset</b>	<b>Total Pension Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net Pension Liability</b>
<b>Balances as of January 1, 2023</b>	\$ 2,213,651	\$ 3,064,658	\$ (851,007)	\$ 10,315,883	\$ 7,131,011	\$ 3,184,872
<b>Changes for the year:</b>						
Service cost	-	-	-	-	-	-
Interest	137,238	-	137,238	635,161	-	635,161
Difference between expected and actual experience	(815,992)	-	(815,992)	710,741	-	710,741
Changes of assumptions	144,144	-	144,144	(116,455)	-	(116,455)
Contributions – employer	-	-	-	-	423,038	(423,038)
Contributions – employee	-	-	-	-	-	-
Net investment income	-	190,057	(190,057)	-	435,950	(435,950)
Benefit payments	(207,873)	(207,873)	-	(1,105,761)	(1,105,761)	-
Administrative expense	-	(3,429)	3,429	-	(10,294)	10,294
Other changes	-	-	-	-	-	-
<b>Total net changes</b>	<b>\$ (742,483)</b>	<b>\$ (21,245)</b>	<b>\$ (721,238)</b>	<b>\$ 123,686</b>	<b>\$ (257,067)</b>	<b>\$ 380,753</b>
<b>Balances as of December 31, 2024</b>	<b>\$ 1,471,168</b>	<b>\$ 3,043,413</b>	<b>\$ (1,572,245)</b>	<b>\$ 10,439,569</b>	<b>\$ 6,873,944</b>	<b>\$ 3,565,625</b>

*Actuarial Assumptions.* The total pension liability/(asset) in the January 1, 2022, actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

	<b>Old Hire Police Plan</b>	<b>Old Hire Fire Plan</b>
Actuarial cost method	Entry Age Normal	Entry Age Normal
Amortization method	N/A	N/A
Remaining amortization period	N/A	N/A
Asset valuation method	5-Year smoothed, fair value	5-Year smoothed, fair value
Actuarial assumptions:		
Investment rate of return	6.50%	6.50%
Salary Increases	N/A	N/A
Inflation	2.50%	2.50%

**Discount Rate.** The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current beneficiaries. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity Analysis.** The following presents the net pension liability/(asset), calculated using the discount rate of 6.50%, as well as what the net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower (5.50%) or one percentage point higher (7.50%) than the current rate.

	<b>Old Hire Police Plan</b>		
		<b>Current</b>	
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>3.50%</b>	<b>4.50%</b>	<b>5.50%</b>
Net Pension Liability/(Asset)	\$ (1,480,543)	\$ (1,572,245)	\$(1,654,571)

	<b>Old Hire Fire Plan</b>		
		<b>Current</b>	
	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1% Increase</b>
	<b>5.50%</b>	<b>6.50%</b>	<b>7.50%</b>
Net Pension Liability/(Asset)	\$ 4,350,457	\$ 3,565,625	\$ 2,876,448

### **Fire and Police Pension Plan - Statewide Retired Plan (SRP)**

The Statewide Retirement Plan is a cost-sharing multiple-employer defined benefit pension plan. The Plan consists of four components: Defined Benefit Component, Hybrid Defined Benefit Component, Social Security Component and Money Purchase Component. The Plan currently has 230 participating employer fire and police departments. The Defined Benefit Component and Social Security Component cover substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. Employers once had the option to withdraw from the Plan, but a change in state statutes eliminated this option effective January 1, 1988, unless the employer elects and is determined to be eligible to participate in the Statewide Money Purchase Plan. In 2003, legislation was enacted that allows departments who cover their firefighters and police officers in money purchase plans to elect coverage under the Plan. As of August 5, 2003, clerical and other personnel from fire districts whose services are auxiliary to fire protection may also participate in the Plan. As of January 1, 2020, Colorado police and sheriff departments who participate in Social Security have the option of affiliating for coverage under the Plan.

The Plan assets are in the Fire & Police Members' Benefit Investment Fund Long-Term Pool and the Fire & Police Members' Self-Directed Investment Fund (for Deferred Retirement Option Plan (DROP) assets and Money Purchase Component assets). The Long-Term Pool is designed primarily for open plans with a longer time horizon, appropriate risk tolerance, and lower liquidity needs. The investment return assumption is 7.0%. Members participating in DROP or in the Money Purchase Component choose among various investment options offered by an outside investment manager.

The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). **FPPA issues a publicly available annual comprehensive financial report that can be obtained on FPPA's website at <http://www.FPPAco.org>.**

*Description of Benefits.* The FPPA Board of Directors may change the retirement age on an annual basis, depending upon the results of the actuarial valuation and other circumstances. The Normal Retirement Age should not be less than age 55 or more than age 60. Any member with at least 25 years of service may retire at any time after age 55 and shall be eligible for a normal retirement pension. Members with combined age and years of service totaling 80 or more, with a minimum age of 50 also qualify for a normal retirement pension. A member is eligible for retirement after attainment of age 55 with at least five years of credited service. A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. The annual retirement benefit for the Defined Benefit Component is 2.0% of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5% of the average of the member's highest three years' base salary for each year of service thereafter.

Beginning January 1, 2007, the annual normal retirement benefit for the Social Security Component is 1.0% of the average of the member's highest three years base salary for each year of credited service up to then years plus 1.25% of the average of the member's highest three years' base salary for each year thereafter. Prior to 2007, the benefit for members of the Social Security Component will be reduced by the amount of social security income the member receives annually, calculated as if the social security benefit started as of age 62. The annual retirement benefit of the Hybrid Defined Benefit Component is 1.9% of the average of the member's highest three years' base salary for each year of credited service through December 31, 2022 and 1.5% of the average of the member's highest three years' base salary for each year of credited service after January 1, 2023.

Benefits paid to retired members and beneficiaries may be increased annually on October 1 via cost of living adjustment (COLA). COLAs may be compounding or non-compounding. The increase in benefits, if any, is based on the FPPA Board of Director's discretion. Compounding COLAs can range from 0% to the higher of 3% or the Consumer Price Index for Urban Wage Earners and Clerical Workers. Non-compounding COLAs take into consideration the investment returns, compounding COLAs and other economic factors. COLAs may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Upon termination, the vested account balance within the Money Purchase Component becomes available to the member. Upon termination, a member may elect to have their member contributions, along with 5.0% as interest, returned as a lump sum distribution in lieu of a retirement benefit.

*Contributions.* Contribution rates for the Plan are set by state statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election of both employers and members. Members of the Defined Benefit Component contribute 12.0% of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5% annually through 2030 to a total of 13.0% of base salary. These increases result in a combined contribution rate of 25.0% of base salary in 2030. In 2023, the total combined member and employer contribution rate was 21.5%.

Contributions from Defined Benefit Component members and employers of plans reentering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5% annually. These increases result in a minimum combined contribution rate of 25.2% in 2030. In 2023, the total minimum required member and employer contribution rate was 21.7%.

Members of the Social Security Component contribute 6.0% of base salary. Per the 2020 legislation, employer contribution rates will increase 0.25% annually through 2030 to a total of 6.5% of base salary. These increases result in a combined contribution rate of 12.5% of base salary in 2030. In 2024, the total combined member and employer

contribution rate was 11.00%.

The Hybrid Defined Benefit Component and Money Purchase Component members and their employers are currently each contributing at the rate determined by the individual employer. Effective January 1, 2023, the employer and member minimum contribution rates will increase by 0.125% annually until they reach a minimum rate of 9% each and at least a combined rate of 18 percent in 2030. In 2023, the total minimum combined member and employer contribution rate was 16.25%. The Hybrid Defined Benefit Component sets contribution rates at a level that enables the defined benefits to be fully funded at the member's retirement date. The amount allocated to the Hybrid Defined Benefit Component is set annually by the FPPA Board of Directors. The Hybrid Defined Benefit Component contribution rate from July 1, 2023 through June 30, 2024 is 14.24%. The Hybrid Defined Benefit Component contribution rate from January 1, 2023 through June 30, 2023 was 13.90%. Contributions in excess of those necessary to fund the defined benefit are allocated to the member's self-directed account in the Money Purchase Component.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis. Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings on those contributions. Vesting in the employer's contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20% per year after the first year of service and to be 100% vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members. A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At December 31, 2024, the City reported a liability of \$0 for its proportionate share of the net pension liability related to the SRP plan. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2024, the City's proportion was 1.21%. The components of the City's proportionate share of the net pension liability related to SRP as of December 31, 2024, are presented below:

	<b>SRP</b>
Total pension liability	\$ 50,943,504
Plan fiduciary net position	50,943,504
<b>Net pension liability/(asset)</b>	<b>\$ -</b>

For the year ended December 31, 2024, the City recognized pension expense of \$1,055,308. At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to SRP from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual results	\$ 2,303,325	\$ 110,668
Change in assumptions	1,336,020	-
Net difference between projected and actual earnings on Plan investments	1,653,577	-
Changes in proportion and differences between City contributions and proportionate share of contributions	-	-
City contributions subsequent to the measurement date	1,333,106	-
<b>Total</b>	<b>\$ 6,626,028</b>	<b>\$ 110,668</b>

Deferred outflows of resources of \$1,333,106 related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SRP will be recognized as pension expense as follows:

<b>Year Ending December 31,</b>	<b>Net Deferred Outflows/ (Inflows) of Resources</b>
2024	\$ 894,270
2025	1,321,009
2026	1,888,689
2027	256,575
2028	316,589
Thereafter	505,122
<b>Total</b>	<b>\$ 5,182,254</b>

*Actuarial Assumptions.* The total pension liability in the December 31, 2023, actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

	<b>SRP</b>
Actuarial cost method	Entry Age Normal
Actuarial assumptions:	
Investment rate of return	7.00%
Projected salary increases	4.25% - 11.25%
Includes inflation at	2.50%
Cost of living adjustment	0.00%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and by adding expected inflation (assumed at 2.5%). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023, are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Global Equity	35%	8.33%
Equity Long/Short	6%	7.27%
Private Markets	34%	10.31%
Fixed Income - Rates	10%	5.35%
Fixed Income - Credit	5%	5.89%
Absolute Return	9%	6.39%
Cash	1%	4.32%
<b>Total</b>	<b>100%</b>	

*Discount Rate.* The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Statewide Retirement Plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-



term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the City's proportionate share of the plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate.

	1% Decrease 6.0%	Current Discount Rate 7.0%	1% Increase 8.0%
Net Pension Liability/(Asset)	\$ 6,781,846	\$ -	\$ -

## NOTE 11. POST EMPLOYMENT HEALTHCARE PLAN

### *Postretirement Benefits*

*Plan Description.* The City of Grand Junction's Retiree Health Benefit Program (RHBP) is a single-employer health insurance OPEB benefit administered by the City of Grand Junction (the City). The RHBP was implemented by the City in 1998, after a favorable vote by employees, to provide affordable healthcare coverage to its eligible retirees and their dependents. The program is limited to retired employees hired before November 1, 2017, and who have opted to remain to participate in the program. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Healthcare benefits.* As of January 1, 2023, the RHBP pays between 53% and 85% of a capped rate for the retiree-only premium (dependent on retirement year) for health care coverage under the current retiree health care plans administered by CIGNA Health and Life Insurance Company (CIGNA). For 2024, the primary retiree health plan option is the CIGNA Open Access Plus IN (OAPIN) Retiree Health Plan. Employees who have participated in a high deductible plan for five or more years can make a one-time election to enroll in either the OAPIN CoPay plan or the OAPIN HDHP (high deductible plan). Spouses and other dependents may remain on the Plan by paying 100% of the additional required contribution. Coverage for retirees, spouses, and dependents ends at the earlier of each individual's attainment of age 65, or eligibility for Medicare, whichever comes first, or insurance carrier age restriction for dependents.

*Vision benefits.* Eligible retirees may also continue to enroll in the Voluntary VSP Vision Plan. Retirees pay the same premiums plus a 2% administrative fee.

*Survivorship benefits.* Former employees and dependents not eligible for benefits under the terms of the Plan may be eligible for coverage under COBRA. Upon a retiree's death, the retiree's surviving spouse may retain coverage until age 65 or Medicare eligibility, whichever comes first.

*Employees covered by benefit terms.* At December 31, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	54
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	209
	<u>263</u>

As of November 1, 2017, RHBP was closed to new entrants.

*Total OPEB Liability.* The City's total OPEB liability of \$7,587,746 was measured as of December 31, 2023, and was determined by an actuarial valuation as of December 31, 2022.

*Actuarial assumptions and other inputs.* The total OPEB liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs applied to all periods included in the measurement unless otherwise specified:

Expected long-term rates of inflation	2.50%
Expected long-term real wage growth	0.75%
Expected long-term payroll growth rate	3.25%
Salary increases, including wage inflation	3.25% - 3.70%
Municipal bond index rate	
Prior measurement date	3.72%
Current measurement date	3.26%
Healthcare cost trend rates	
claims/member contributions	7.00% for 2023, decreasing to an ultimate rate of 4.50% by 2033

The discount rate was based on the Municipal Bond Index Rate at the measurement date.

The actuarial assumptions used in the December 31, 2022, valuation were based on the results of an actuarial experience study for the period December 31, 2018, through December 31, 2022. *Changes in the total OPEB liability*

	<b>Total OPEB liability</b>
<b>Measurement Period Ending on December 31, 2022</b>	<b>\$ 6,931,157</b>
<b>Changes for the year:</b>	
Service cost	187,396
Interest	252,921
Differences between expected and actual experience	74,711
Changes in assumptions or other inputs	786,647
Benefit payments	(645,086)
<b>Net changes</b>	<b>656,589</b>
<b>Balance at December 31, 2023</b>	<b>\$ 7,587,746</b>

*Sensitivity of the total OPEB liability to changes in the discount rate.* The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.26%) or one percentage point higher (4.26%) than the current discount rate:

<b>1% Decrease (2.26%)</b>	<b>Current Discount Rate (3.26%)</b>	<b>1% Increase (4.26%)</b>
\$ 8,066,032	\$ 7,587,746	\$ 7,137,113

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.* The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.0% decreasing to 3.50%) or one percentage point higher (8.0% decreasing to 5.50%) than the current healthcare cost trend rates:

	<b>1% Lower Trend Rates</b>	<b>Current Trend Rates</b>	<b>1% Higher Trend Rates</b>
Initial healthcare cost trend rate	6.00%	7.00%	8.00%
Ultimate healthcare cost trend rate	3.50%	4.50%	5.50%
Total OPEB liability	\$ 7,135,436	\$ 7,587,746	\$ 8,365,713

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.* For the year ended December 31, 2024, the City recognized OPEB income of \$56,307. At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Differences between expected and actual experience	\$ 1,647,863	\$ (2,875,556)
Changes of assumptions or other inputs	1,274,225	(466,262)
Contributions subsequent to the measurement date	846,405	-
<b>Total unrecognized balance as of December 31, 2024</b>	<b>\$ 3,768,493</b>	<b>\$ (3,341,818)</b>

Deferred outflows of resources of \$846,405 related to contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31,	Net Deferred Outflows/(Inflows) of Resources
2025	\$ (320,252)
2026	(324,945)
2027	(417,021)
2028	295,853
2029	268,331
Thereafter	78,304
<b>Total</b>	<b>\$ (419,730)</b>

## NOTE 12. RELATED ENTITIES

### A. Joint Ventures

#### *City of Grand Junction/Mesa County, Colorado, Joint Sewer System*

The City operates and manages the City of Grand Junction/Mesa County, Colorado Joint Sewer System, a regional sewer system. The regional sewer system was organized by agreements made in 1979 and 1980 to provide sewer collection and treatment for the metropolitan area in the Grand Valley. The City contributed all assets which were included in its preexisting Sewer Fund, while Mesa County contributed its name through the issuance of revenue bonds, which are payable from and secured by revenue of the sewer system. After the contribution of these assets, the City's preexisting Sewer Fund was terminated. The City does not have a measurable present or future claim to the net resources of the Joint Sewer System and, therefore, does not record an equity interest in its financial statements. The agreements provide that both the City and Mesa County approve the sewer system's annual appropriation budget. The City's utility department operates and manages the sewer system. The agreements provide that upon dissolution of the joint venture, ownership of the assets of the Joint Sewer system shall be determined by mutual agreement.

Condensed financial statements of the sewer system at December 31, 2024, and for the year then ended are as follows:

### Statement of Net Position

#### Assets:

Current assets	\$ 93,056,507
Net property, plant and equipment	141,220,399
<b>Total assets</b>	<b>\$ 234,276,906</b>

#### Liabilities:

Current liabilities	\$ 8,449,572
Noncurrent liabilities	64,519,308
<b>Total liabilities</b>	<b>\$ 72,968,880</b>

#### Net Position:

Net investment in capital assets	118,096,553
Unrestricted	43,211,473
<b>Total net position</b>	<b>\$ 161,308,026</b>

### Statement of Revenues and Expenses

Operating revenues	\$ 16,915,300
Operating expenses	(15,512,523)
<b>Operating income/(loss)</b>	<b>1,402,777</b>
Net nonoperating revenue/(expenses)	1,252,579
Capital contributions	4,621,431
<b>Change in net position</b>	<b>7,276,787</b>
<b>Net position - beginning</b>	<b>154,031,239</b>
<b>Net position - ending</b>	<b>\$ 161,308,026</b>

Since the City operates the Joint Sewer System, all cash balances are included in the City sponsored Cash Pool. The Joint Sewer System is an external participant in that pool. The Joint Sewer System's share of the pool is \$90,889,800, reported as an Investment Trust Fund in the City's reporting entity. See *Note 3* for disclosure of all investing policies concerning the pool.

Operating expense includes \$4,877,121 of depreciation and amortization. Separately issued financial statements for the City of Grand Junction/Mesa County, Colorado Joint Sewer System are available at the City of Grand Junction, 250 North 5th Street, Grand Junction, Colorado 81501-2668.

Long term debt of the Joint Sewer System consists of the following:

#### **REVENUE BONDS**

During 2024, the City of Grand Junction issued \$62,000,000 of Joint Sewer System Revenue Bonds, Series 2024 bearing interest at 4.00% to 5.00%, payable June 1 and December 1 annually through December 1, 2054. These bonds were issued to expand the Persigo Wastewater Treatment Facility.

The unpaid principal at December 31, 2024, was \$62,000,000, payable over the following term:

<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$ 955,000	\$ 3,750,750	\$ 4,705,750
2026	1,000,000	3,748,000	4,748,000
2027	1,050,000	3,748,000	4,798,000
2028	1,105,000	3,750,500	4,855,500
2029	1,160,000	3,750,250	4,910,250
2030-2034	6,735,000	18,755,250	25,490,250
2035-2039	8,595,000	18,754,750	27,349,750
2040-2044	10,975,000	18,760,000	29,735,000
2045-2049	13,725,000	18,755,000	32,480,000
2050-2054	16,700,000	18,756,200	35,456,200
	<u>\$ 62,000,000</u>	<u>\$ 112,528,700</u>	<u>\$ 174,528,700</u>

## ***LOAN PAYABLE***

The Joint Sewer System entered into a loan agreement dated April 1, 2002, with the Colorado Water Resources and Power Development Authority to finance the elimination of combined storm and sanitary sewer lines and for septic system elimination. The principal amount was \$13,490,000 at a net effective interest rate of 3.62%, payable February 1 and August 1 annually through 2024. The sewer system net revenues are pledged as security for the loan. The loan proceeds are held by a trustee on behalf of the Joint Sewer System, with disbursements occurring upon receipt of a requisition executed by the City/County. The final loan payment was made in 2024.

### **B. Related Organizations**

The City appoints members to the boards of the following organizations. The City's accountability for the organizations does not extend beyond making these appointments, and there is no fiscal dependency by these organizations on the City.

#### ***Grand Junction Housing Authority***

The Housing Authority (the Authority) is charged with providing safe and sanitary dwelling accommodations as resources permit at rents that persons of low income can afford. The Authority is governed by a seven-member board, all appointed by the City Council. During 2024, the City contributed \$473,000 to the Grand Junction Housing Authority focused on addressing housing for Grand Junction residents.

#### ***Horizon Drive Business Improvement District***

The function of the Horizon Drive Business Improvement District (the District) Board of Directors is to take such actions and perform such duties as are required of the operations of the District. The District is allowed to make and contemplate a broad range of public improvements. The District is governed by a seven-member board, all appointed by the City Council.

## **NOTE 13. CONTINGENCIES**

### **A. Risk Management**

The City is exposed to various risks of loss related to employee health claims; torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has established the Insurance Internal Service Fund to account for and finance its uninsured risks of loss.

Beginning in 2024, the City transitioned from a fully insured health insurance model to a self-insured plan in order to improve cost control and provide greater flexibility in benefit design. This change was driven by rising premiums under the fully insured model and allowed the City to assume direct responsibility for employee healthcare claims. The City now directly funds health claims and administers the plan with the assistance of a professional insurance broker. To mitigate the financial risk of large claims, stop-loss insurance limits the City's liability under the self-insured health plan to \$150,000 per covered participant (individual stop-loss) and 125% of the total expected claims expense across all participants (aggregate stop-loss).

The City is actively building a reserve within the Insurance Internal Service Fund to support long-term plan sustainability and to cover the corridor between expected and maximum claims. Health claims, including amounts incurred but not reported (IBNR), are now incorporated into the Fund's claims liability. The IBNR portion is based on actuarial estimates and historical trends, and represents claims that have been incurred as of year-end but not yet submitted or processed.

Prior to 2018, the City was self-insured for workers' compensation with an excess policy purchased from the Colorado Intergovernmental Risk Sharing Agency (CIRSA). Effective January 1, 2018, the City became fully insured with CIRSA for workers' compensation. The Insurance Internal Service Fund provides coverage for up to a maximum of

\$250,000 per occurrence on each workers' compensation and \$150,000 for general liability or property damage claims.

For excess liability, property, and workers' compensation, the City is involved with CIRSA, a separate and independent governmental and legal entity formed by an intergovernmental agreement by member municipalities pursuant to the provision of 24-10-1 15.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, Section 18(2). The City's share of surplus contributions held by CIRSA at December 31, 2024, was \$626,811. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years. All funds of the City and the Joint Sewer System participate in the program and make payments to the Insurance Internal Service Fund at amounts that approximate amounts which would have been paid to outside insurance providers.

The workers compensation, general liability, and property damage claims liability of \$2,796,898 in the Insurance Internal Service Fund at December 31, 2024, includes estimated ultimate losses for claims made and claims incurred but not reported, where information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated annually to consider these factors. Changes in the Insurance Internal Service Fund's claims liability amount in 2023 and 2024 were:

**Workers Compensation, General Liability, and Property Damage Liability**

	<b>January 1, Claims Payable</b>	<b>Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>December 31, Claims Payable</b>
2023	\$ 2,666,358	\$ 1,539,108	\$ (1,298,779)	\$ 2,906,687
2024	\$ 2,906,687	\$ 1,147,768	\$ (1,257,557)	\$ 2,796,898

The self-insurance IBNR claims liability of \$1,786,037 in the Insurance Internal Service Fund at December 31, 2024, includes estimated ultimate losses for claims made and claims incurred but not reported, where information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, actuarial calculations, and damage awards. Accordingly, claims are reevaluated annually to consider these factors. Changes in the Insurance Internal Service Fund's claims liability amount in 2023 and 2024 were:

**Self-Insurance IBNR Liability**

	<b>January 1, Claims Payable</b>	<b>Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>December 31, Claims Payable</b>
2023	\$ -	\$ -	\$ -	\$ -
2024	\$ -	\$ 13,947,210	\$ (12,161,173)	\$ 1,786,037

**Total Claims Liability**

	<b>January 1, Claims Payable</b>	<b>Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>December 31, Claims Payable</b>
2023	\$ 2,666,358	\$ 1,539,108	\$ (1,298,779)	\$ 2,906,687
2024	\$ 2,906,687	\$ 15,094,978	\$ (13,418,730)	\$ 4,582,935



It is the intent of the members of CIRSA to create an entity of perpetuity, which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss to the limit of the financial resource of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

CIRSA is a separate legal entity. The City does not approve its budgets, nor does it have the ability to affect the operations of the unit significantly.

### **B. Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

### **C. Litigation**

The City is involved in several claims and lawsuits as the result of the normal conduct of City business. City management believes that those claims and lawsuits will not have a material effect on the financial statements of the City.

### **D. Other matters**

The City has not identified any concentrations or constraints that limit its ability to acquire resources or control spending.

## **NOTE 14. SEIZED FUNDS**

The City received proceeds from the seizure of contraband (seized funds) under the Colorado Contraband Forfeiture Act (C.R.S. 16-13-501 to 16-13-511). The act requires that seized funds be used for law enforcement activities. Seized funds received by the City have been included in these financial statements, and these funds have been used for purposes contemplated in the Act.

## **NOTE 15. TAX, SPENDING, AND DEBT LIMITATIONS**

In November 1992, the voters of Colorado approved Amendment 1, commonly known as the Taxpayer's Bill of Rights (TABOR), which added a new Section 20 to Article X of the Colorado Constitution. TABOR contains tax, spending, revenue and debt limitations, and specific election requirements, which apply to the State of Colorado and all local governments.

Future spending and revenue limits are determined based on the prior year's "Fiscal Year Spending" adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit ("excess TABOR funds") must be refunded unless the voters approve the retention of such revenue. In April 2007, City of Grand Junction voters authorized the use of excess TABOR funds for 2006 and subsequent years for the early payment of the Riverside Parkway debt. In April 2017, voters authorized the City to use the excess TABOR funds in the Riverside Parkway account to augment what is currently being invested in street maintenance projects; this authorization sunset on December 31, 2022. In November 2019, voters authorized the use of excess TABOR funds to pay future debt for transportation improvement projects; this authorization sunsets on December 31, 2037. In November 2020, voters authorized the City to collect, retain, and spend revenue the City receives for current and future governmental purposes without the application of the TABOR revenue limitation. Per recitals in the resolution adopted by Council setting the ballot question, the City will continue to fulfill its commitment to construct and maintain transportation improvements, continue to invest in City infrastructure, and deliver City services as previously approved by voters.

To that end, the final annual restriction was made in 2020 for a total of \$27,251,719 restricted for voter-authorized uses. In addition to these funds, City Council assigned \$7,163,046 of general fund balance to be used for the early retirement of the Riverside Parkway Bonds. In 2012, the City used \$19,000,000 of these available resources with proceeds from the 2012 General Fund Revenue Refunding Bonds to advance refund \$49,340,000 of the outstanding Riverside Parkway Revenue 2004 Series Bonds.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Emergency reserves as of December 31, 2024, totaling \$3,000,000, are presented as a reservation of the fund balance in the General Fund. Local governments cannot use emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

TABOR is complex and subject to interpretation. The City's management believes the City is in compliance with the provisions of TABOR as it is understood from judicial interpretations, legal opinions, and commonly accepted practices.

## **NOTE 16. ADOPTION OF NEW ACCOUNTING PRONOUNCEMENT**

### **GASB Statement No. 101, Compensated Absences**

Effective for fiscal years beginning after December 15, 2023, the City has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. This pronouncement establishes new recognition and measurement guidance for compensated absences, enhancing the comparability and consistency of reporting these obligations across governments.

#### **Key Provisions Adopted:**

This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely than not to be used or otherwise paid or settled, the City should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences.

This statement requires that a liability for certain types of compensated absences - including parental leave, military leave, and jury duty leave - not be recognized until the leave commences.

This statement establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements.

### **GASB Statement No. 102, Certain Risk Disclosures**

The City adopted GASB Statement No. 102, Certain Risk Disclosures, effective for fiscal years beginning after June 15, 2024. This statement enhances transparency by requiring governments to disclose significant risks and vulnerabilities that could impact service levels or financial capacity.

Specifically, the City is now required to disclose current vulnerabilities due to certain concentrations (e.g., reliance on specific employers, industries, or revenues) and known or potential events that could significantly affect operations or finances. These disclosures aim to provide users of financial statements with clearer insights into potential impacts on the City's ability to provide services or meet obligations.

The adoption of GASB 102 had no immediate financial impact but expanded the scope of required footnote disclosures related to concentration risks and significant events.





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# **REQUIRED SUPPLEMENTARY INFORMATION**

City of Grand Junction  
Required Supplementary Information

**Old Hire Police Pension Plan**  
**Schedules of Changes in Net Pension Liability (Asset) and Related Ratios**  
Last 10 Years

Measurement period ended December 31,	2023	2022	2021	2020	2019
<b>Total Pension Liability (Asset)</b>					
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	137,238	143,859	164,419	174,393	224,987
Difference between expected and actual experience	(815,992)	-	(178,863)	-	(303,059)
Changes of assumptions	144,144	-	-	-	101,142
Benefit payments	(207,873)	(282,395)	(320,743)	(334,709)	(344,201)
<b>Net change in total pension liability (asset)</b>	<b>(742,483)</b>	<b>(138,536)</b>	<b>(335,187)</b>	<b>(160,316)</b>	<b>(321,131)</b>
<b>Total pension liability - Beginning</b>	<b>2,213,651</b>	<b>2,352,187</b>	<b>2,687,374</b>	<b>2,847,690</b>	<b>3,168,821</b>
<b>Total pension liability - Ending (a)</b>	<b>1,471,168</b>	<b>2,213,651</b>	<b>2,352,187</b>	<b>2,687,374</b>	<b>2,847,690</b>
<b>Plan Fiduciary Net Position</b>					
Employer contributions	-	-	-	-	-
Net investment income	190,057	(252,951)	394,310	342,323	420,975
Benefit payments	(207,873)	(282,395)	(320,743)	(334,709)	(344,201)
Administrative expense	(3,429)	(5,220)	(3,323)	(4,881)	(3,487)
<b>Net change in plan fiduciary net position</b>	<b>(21,245)</b>	<b>(540,566)</b>	<b>70,244</b>	<b>2,733</b>	<b>73,287</b>
<b>Plan fiduciary net position - beginning</b>	<b>3,064,658</b>	<b>3,605,224</b>	<b>3,534,980</b>	<b>3,532,247</b>	<b>3,458,960</b>
<b>Plan fiduciary net position - end (b)</b>	<b>3,043,413</b>	<b>3,064,658</b>	<b>3,605,224</b>	<b>3,534,980</b>	<b>3,532,247</b>
<b>District's net pension liability (asset) - ending (a)-(b)</b>	<b>\$ (1,572,245)</b>	<b>\$ (851,007)</b>	<b>\$ (1,253,037)</b>	<b>\$ (847,606)</b>	<b>\$ (684,557)</b>
Plan fiduciary net position as a percentage of total pension liability	206.87%	138.44%	153.27%	131.54%	124.04%

Notes to Schedule:

This schedule is intended to show information for ten years.  
Additional years will be displayed as they become available.

The data provided in this schedule is based as of the measurement date of the City's net pension liability.



2018	2017	2016	2015	2014
\$ -	\$ -	\$ -	\$ -	\$ -
233,890	237,616	251,061	267,434	279,666
-	106,611	-	(346,587)	-
-	-	-	292,298	-
(360,688)	(425,944)	(434,546)	(428,478)	(456,535)
(126,798)	(81,717)	(183,485)	(215,333)	(176,869)
3,295,619	3,377,336	3,560,821	3,776,154	3,953,023
3,168,821	3,295,619	3,377,336	3,560,821	3,776,154
-	-	-	-	-
5,177	515,967	198,081	78,404	292,173
(360,688)	(425,944)	(434,546)	(428,478)	(456,535)
(5,802)	(3,132)	(8,095)	(6,275)	(10,032)
(361,313)	86,891	(244,560)	(356,349)	(174,394)
3,820,273	3,733,382	3,977,942	4,334,291	4,508,685
3,458,960	3,820,273	3,733,382	3,977,942	4,334,291
\$ (290,139)	\$ (524,654)	\$ (356,046)	\$ (417,121)	\$ (558,137)
109.16%	115.92%	110.54%	111.71%	114.78%

City of Grand Junction  
Required Supplementary Information

**Old Hire Fire Pension Plan**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
Last 10 Years

Measurement period ended December 31,	2023	2022	2021	2020	2019
<b>Total Pension Liability</b>					
Service cost	\$ -	\$ -	\$ -	\$ -	\$ -
Interest	635,161	665,095	724,396	747,374	851,785
Difference between expected and actual experience	710,741	-	(520,685)	-	(309,936)
Changes of assumptions	(116,455)	-	-	-	724,525
Benefit payments	(1,105,761)	(1,144,848)	(1,088,123)	(1,113,249)	(1,134,662)
<b>Net change in total pension liability</b>	123,686	(479,753)	(884,412)	(365,875)	131,712
<b>Total pension liability - Beginning</b>	10,315,883	10,795,636	11,680,048	12,045,923	11,914,211
<b>Total pension liability - Ending (a)</b>	10,439,569	10,315,883	10,795,636	11,680,048	12,045,923
<b>Plan Fiduciary Net Position</b>					
Employer contributions	423,038	425,277	402,121	489,197	489,197
Net investment income	435,950	(593,086)	923,524	794,244	951,318
Benefit payments	(1,105,761)	(1,144,848)	(1,088,123)	(1,113,249)	(1,134,662)
Administrative expense	(10,294)	(10,903)	(7,786)	(9,785)	(8,073)
<b>Net change in plan fiduciary net position</b>	(257,067)	(1,323,560)	229,736	160,407	297,780
<b>Plan fiduciary net position - beginning</b>	7,131,011	8,454,571	8,224,835	8,064,428	7,766,648
<b>Plan fiduciary net position - end (b)</b>	6,873,944	7,131,011	8,454,571	8,224,835	8,064,428
<b>District's net pension liability - ending (a)-(b)</b>	\$ 3,565,625	\$ 3,184,872	\$ 2,341,065	\$ 3,455,213	\$ 3,981,495
Plan fiduciary net position as a percentage of total pension liability	65.85%	69.13%	78.31%	70.42%	66.95%

Notes to Schedule:

This schedule is intended to show information for ten years.  
Additional years will be displayed as they become available.

The data provided in this schedule is based on the measurement date of the City's net pension liability.

2018	2017	2016	2015	2014
\$ -	\$ -	\$ -	\$ -	\$ -
871,304	918,633	935,176	882,137	889,930
-	(409,149)	-	97,834	-
-	-	-	880,892	-
(1,128,556)	(1,152,099)	(1,159,261)	(1,148,291)	(1,126,445)
(257,252)	(642,615)	(224,085)	712,572	(236,515)
12,171,463	12,814,078	13,038,163	12,325,591	12,552,106
11,914,211	12,171,463	12,814,078	13,038,163	12,315,591
424,262	320,273	307,037	317,653	271,552
9,209	1,137,348	432,691	167,814	623,843
(1,128,556)	(1,152,099)	(1,159,261)	(1,148,291)	(1,126,445)
(10,541)	(6,890)	(15,321)	(13,094)	(17,764)
(705,626)	298,632	(434,854)	(675,918)	(248,814)
8,472,274	8,173,642	8,608,496	9,284,414	9,533,228
7,766,648	8,472,274	8,173,642	8,608,496	9,284,414
\$ 4,147,563	\$ 3,699,189	\$ 4,640,436	\$ 4,429,667	\$ 3,031,177
65.19%	69.61%	63.79%	66.03%	75.39%

City of Grand Junction  
**Required Supplementary Information**  
**Old Hire Police Pension Fund**  
**Schedules of Employer Contributions**

Period Ended	Actuarially Required Contributions	Actual Employer Contributions	Contribution Deficiency (Excess)	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ -	\$ -	\$ -	N/A	N/A
12/31/2023	-	-	-	N/A	N/A
12/31/2022	-	-	-	N/A	N/A
12/31/2021	-	-	-	N/A	N/A
12/31/2020	-	-	-	N/A	N/A
12/31/2019	-	-	-	N/A	N/A
12/31/2018	-	-	-	N/A	N/A
12/31/2017	-	-	-	N/A	N/A
12/31/2016	-	-	-	N/A	N/A
12/31/2015	-	-	-	N/A	N/A

**Old Hire Fire Pension Fund**  
**Schedules of Employer Contributions**  
As of Measurement Period Ended

Period Ended	Actuarially Required Contributions	Actual Employer Contributions*	Contribution Deficiency (Excess)	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ 417,150	\$ 423,038	\$ (5,888)	N/A	N/A
12/31/2023	417,150	417,150	-	N/A	N/A
12/31/2022	417,150	432,179	15,029	N/A	N/A
12/31/2021	417,150	398,335	(18,815)	N/A	N/A
12/31/2020	417,150	508,012	90,862	N/A	N/A
12/31/2019	417,150	489,197	72,047	N/A	N/A
12/31/2018	424,262	424,262	-	N/A	N/A
12/31/2017	424,262	320,273	(103,989)	N/A	N/A
12/31/2016	307,037	307,037	-	N/A	N/A
12/31/2015	307,037	317,653	10,616	N/A	N/A

\*Actuarially determined contribution is net of employee contributions. Actual contribution is from the employer only and does not include employee amounts.

City of Grand Junction  
**Required Supplementary Information**

As of January 1, 2023, the Statewide Defined Benefit Plan and the Statewide Hybrid Plan have merged to form the Statewide Retirement Plan (SRP). The Statewide Defined Benefit Plan becomes the Defined Benefit Component of the Statewide Retirement Plan. The Statewide Hybrid Plan becomes the Hybrid Component of the Statewide Retirement Plan. Below is the schedule for the Measurement Period Ended 12/31/2023 for the new SRP plan followed by the original separate plans from previous years.

**Fire Pension Plan - Statewide Retirement Plan**  
**Schedule of Proportionate Share of the Net Pension Liability and Related Ratios**

Measurement Period Ended	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability (Asset)	Actual Covered Payroll	Net Pension Liability (Asset) as a Percentage of Covered Payroll	Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)
12/31/2023	1.21%	\$ -	\$ 13,345,336	0.0%	100.0%

**Fire Pension Plan - Statewide Defined Benefit Plan**  
**Schedule of Proportionate Share of the Net Pension Liability and Related Ratios**

Measurement Period Ended	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability (Asset)	Actual Covered Payroll	Net Pension Liability (Asset) as a Percentage of Covered Payroll	Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)
12/31/2022	1.16%	\$ 1,026,636	\$ 10,196,844	8.7%	97.6%
12/31/2021	1.02%	(5,548,875)	8,247,679	67.3%	116.2%
12/31/2020	0.96%	(2,086,480)	8,014,393	26.0%	106.7%
12/31/2019	0.89%	(502,778)	6,552,113	7.7%	101.9%
12/31/2018	0.94%	1,185,347	3,053,763	-38.3%	95.2%

**Fire Pension Plan - Statewide Hybrid Plan**  
**Schedule of Proportionate Share of the Net Pension Liability and Related Ratios**

Measurement Period Ended	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability (Asset)	Actual Covered Payroll	Net Pension Asset as a Percentage of Covered Payroll	Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)
12/31/2022	1.03%	\$ (14,996)	\$ 237,817	0.3%	101.4%
12/31/2021	1.00%	(388,261)	211,545	6.7%	149.0%
12/31/2020	0.99%	(264,342)	219,612	4.3%	138.0%
12/31/2019	1.09%	(173,121)	216,568	79.9%	130.1%
12/31/2018	1.33%	(129,417)	70,887	7.3%	123.5%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The City entered the plans in 2018. The measurement period ending 12/31/2017 did not include the City.

City of Grand Junction  
Required Supplementary Information

**Fire Pension Plan - Statewide Retirement Plan  
Schedules of Employer Contributions**

Period Ended	Actuarially Required Contributions	Actual Employer Contributions	Contribution Excess/(Deficiency)	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2024	\$ 1,333,106	\$ 1,333,106	\$ -	\$ 13,345,336	10.0%

**Fire Pension Plan - Statewide Defined Benefit Plan  
Schedules of Employer Contributions**

Period Ended	Actuarially Required Contributions	Actual Employer Contributions	Contribution Excess/(Deficiency)	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2023	\$ 1,118,164	\$ 1,118,164	\$ -	\$ 11,750,420	9.5%
12/31/2022	917,714	917,714	-	10,196,844	9.0%
12/31/2021	701,051	701,051	-	8,247,679	8.5%
12/31/2020	641,153	64,153	-	8,014,393	8.0%
12/31/2019	524,169	524,169	-	6,552,113	8.0%
12/31/2018	244,301	244,301	-	3,053,763	8.0%



City of Grand Junction  
**Required Supplementary Information**

**Fire Pension Plan - Statewide Hybrid Plan**  
**Schedule of Employer Contributions**

Period Ended	Actuarially Required Contributions	Actual Employer Contributions	Contribution Excess/(Deficiency)	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2023	\$ 21,694	\$ 21,694	\$ -	\$ 254,288	8.5%
12/31/2022	19,025	19,025	-	237,817	8.0%
12/31/2021	16,924	16,924	-	211,545	8.0%
12/31/2020	17,569	17,569	-	219,612	8.0%
12/31/2019	17,325	17,325	-	216,568	8.0%
12/31/2018	5,690	5,690	-	70,884	8.0%

Note: This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The City entered the plans in 2018. The measurement period ending 12/31/2017 did not include the City.

City of Grand Junction  
Required Supplementary Information

**Post-Employment Retiree Healthcare Program**  
**Schedule of Changes in Total OPEB Liability and Related Ratios**  
Last 10 Years

	2024	2023	2022	2021
<b>Total OPEB Liability</b>				
Service cost	\$ 187,396	\$ 209,809	\$ 201,071	\$ 471,555
Interest	252,921	119,493	126,522	340,273
Benefit changes	-	-	-	-
Differences between expected and actual experience	74,711	1,915,055	151,286	(6,622,208)
Changes of assumptions	786,647	(559,920)	20,032	354,834
Benefit payments	(645,086)	(684,713)	(665,354)	(782,198)
<b>Net change in total OPEB liability</b>	<b>656,589</b>	<b>999,724</b>	<b>(166,443)</b>	<b>(6,237,744)</b>
<b>Total OPEB liability - beginning</b>	<b>6,931,157</b>	<b>5,931,433</b>	<b>6,097,876</b>	<b>12,335,620</b>
<b>Total OPEB liability - ending</b>	<b>\$ 7,587,746</b>	<b>\$ 6,931,157</b>	<b>\$ 5,931,433</b>	<b>\$ 6,097,876</b>
Covered-employee payroll	18,695,398	18,695,398	18,553,746	18,553,746
Total OPEB liability as a percentage of covered-employee payroll	40.6%	37.0%	32.0%	32.9%

Notes to Schedule:

There are no assets accumulated in a trust that meets the criteria of GASB codification P52.101 to pay related benefits for the OPEB plan.

Change of benefit terms - Amounts presented reflect a decrease of 77 active employees due to a one-time election to opt out of the Plan. Furthermore, no new entrants were allowed after November 1, 2017.

Changes of assumptions - Changes of assumption and other inputs reflect the effects of changes in the discount rate each period.

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

<b>2019</b>	<b>2018</b>
\$ 942,622	\$ 991,609
553,540	617,237
(4,270,954)	(1,411,099)
145,090	87,282
(330,206)	12,604,231
<u>(1,077,547)</u>	<u>(766,763)</u>
(4,037,455)	12,122,497
15,682,865	3,560,368
\$ 11,645,410	\$ 15,682,865
23,362,377	33,175,223
49.8%	47.3%







# NONMAJOR GOVERNMENTAL FUNDS

## Special Revenue Funds

Special revenue funds account for the proceeds of specific revenue sources (other than an expendable trust or major capital projects) that are restricted or committed to expenditures for specified purposes.

**Enhanced 911 Fund** accounts for the resources from municipal telephone charges, as established by section 29-11-103 of the Colorado Revised Statutes, and the expenditures for improvements to the emergency 911 communication center.

**Visit Grand Junction Fund** accumulates resources from a lodging tax approved by the voters in 1994 and other taxes committed by City Council to proactively market the Grand Junction area and promote tourism.

**Community Development Fund** accounts for resources and expenditures of the community development block grant received for pass-thru to other agencies.

**Parkland Expansion Fund** accumulates resources derived from fees paid upon development within the City committed to acquiring, developing, and maintaining parks and green space.

**Lodgers Tax Increase Fund** accumulates resources from a lodging tax approved by the voters in 2018 to proactively market the Grand Junction area, support direct airline service, and promote tourism and sporting events.

**First Responder Tax Fund** accumulates resources from a 0.5% portion of the City's 3.39% sales and use tax to be dedicated to the expansion of public safety services, specifically police and fire operations.

**Conservation Trust Fund** accounts for lottery proceeds received from the State of Colorado for the development and improvement of City parks.

**Cannabis Tax Fund** accumulates resources from a special sales tax on cannabis sales approved by voters with a 6% tax rate adopted by City Council in April 2022. This tax is approved for the support enforcement and implementation related to cannabis-related businesses and to build, operate, and maintain the highest priorities in the Parks, Recreation, and Open Space (PROS) Master Plan.

**City of Grand Junction Dos Rios GID Fund** accounts for all revenues and expenditures associated with operating the City of Grand Junction Dos Rios GID.

**Public Safety Impact Fee Fund** accumulates resources derived from fees paid upon development within the City committed to supporting public safety operations, including fire and police.

## NONMAJOR GOVERNMENTAL FUNDS CONT.

**Community Recreation Center Tax Fund** accumulates resources from a 0.14% portion of the City's 3.39% sales and use tax to be dedicated to the construction, operation, and debt service of the Community Recreation Center.

**American Rescue Plan Fund** accounts for the State and Local Fiscal Recovery funds received from the U.S. Treasury to support the City in response to the economic and public health impacts of COVID-19 alongside efforts to contain the effects on communities, residents, and businesses.

## Capital Project Funds

Capital project funds account for financial resources used to acquire and construct major capital facilities (other than those financed by proprietary funds and trust funds).

**Storm Drainage Development Fund** accounts for storm drainage development projects funded partially or in whole with assessments to property owners.

**City of Grand Junction Dos Rios GID Capital Fund** accounts for capital projects related to the acquisition, construction, installation, and maintenance of infrastructure improvements in the City of Grand Junction Dos Rios General Improvement District and any related debt issuances.

## Debt Service Funds

Debt service funds account for the accumulation of resources and the payment of general long-term debt principal, interest, and related costs.

**Ridges Debt Service Fund** accounts for the disposition of those assets received by the City upon the dissolution of the Ridges Metropolitan District (Ridges) restricted to the payment of Ridges long-term debt, the collection of property taxes levied within the district for the payment of long-term debt, and the payment of Ridges long-term debt.

**Grand Junction Public Finance Corporation Fund** accounts for debt service payments incurred in the financing of open space land and improvements to recreational facilities.

**City of Grand Junction Dos Rios Debt Service Fund** accounts for debt service payments and related activity incurred in the financing for the City of Grand Junction Dos Rios area.

## NONMAJOR GOVERNMENTAL FUNDS CONT.

## Permanent Funds

Permanent funds report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's program.

**Cemetery Perpetual Care Fund** accumulates resources to provide for the future maintenance of municipal cemeteries.



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City of Grand Junction  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
December 31, 2024

	Special Revenue					
	Enhanced 911	Visit Grand Junction	Community Development	Parkland Expansion	Lodgers Tax Increase	First Responder Tax
<b>ASSETS</b>						
Cash and investments	\$ 6,159,446	\$ 351,513	\$ -	\$ 136,263	\$ 401,766	\$ 4,300,615
Accounts receivable, net of allowance	34,281	-	29,814	26,063	-	570,801
Taxes receivable	304,922	148,396	-	-	111,174	1,264,140
Prepaid items	-	2,397	-	-	-	-
Restricted cash and investments	-	-	-	-	-	-
Total assets	<u>\$ 6,498,649</u>	<u>\$ 502,306</u>	<u>\$ 29,814</u>	<u>\$ 162,326</u>	<u>\$ 512,940</u>	<u>\$ 6,135,556</u>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ 178,179	\$ 216	\$ 1,430	\$ 359,827	\$ 13,521
Accrued liabilities	-	16,908	-	-	-	269,382
Due to other funds	-	-	29,598	-	-	-
Unearned revenue	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>195,087</u>	<u>29,814</u>	<u>1,430</u>	<u>359,827</u>	<u>282,903</u>
<b>FUND BALANCES</b>						
Nonspendable:						
Inventories and prepaid items	-	2,397	-	-	-	-
Permanent fund principal	-	-	-	-	-	-
Restricted for:						
Debt service	-	-	-	-	-	-
General capital improvements	-	-	-	-	-	-
Open space, parkland and improvements	-	-	-	160,896	-	-
Parks and recreation	-	-	-	-	-	-
Public safety	6,498,649	-	-	-	-	5,852,653
Tourism marketing and promotion	-	304,822	-	-	153,113	-
Urban development and housing	-	-	-	-	-	-
Committed to:						
Total fund balances	<u>6,498,649</u>	<u>307,219</u>	<u>-</u>	<u>160,896</u>	<u>153,113</u>	<u>5,852,653</u>
Total liabilities and fund balances	<u>\$ 6,498,649</u>	<u>\$ 502,306</u>	<u>\$ 29,814</u>	<u>\$ 162,326</u>	<u>\$ 512,940</u>	<u>\$ 6,135,556</u>

Special Revenue						Capital Projects	
Conservation Trust	Cannabis Tax	Dos Rios GID	Public Safety Impact Fee	Community Rec Center Tax	American Rescue Plan Fund	Storm Drainage Development	Dos Rios GID Capital
\$ 31,450	\$ 1,462,076	\$ 16,576	\$ 1,640,236	\$ 2,298,411	\$ 1,555,785	\$ 325,783	\$ 573,120
-	26,490	-	24,503	-	-	915	-
-	111,107	-	-	353,959	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>\$ 31,450</u>	<u>\$ 1,599,673</u>	<u>\$ 16,576</u>	<u>\$ 1,664,739</u>	<u>\$ 2,652,370</u>	<u>\$ 1,555,785</u>	<u>\$ 326,698</u>	<u>\$ 573,120</u>
\$ -	\$ -	\$ -	\$ 1,152	\$ 73	\$ -	\$ -	\$ -
-	-	-	-	2,545	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	1,555,785	-	-
-	-	-	1,152	2,618	1,555,785	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	326,698	-
-	-	-	-	-	-	-	-
31,450	1,599,673	-	-	2,649,752	-	-	-
-	-	-	1,663,587	-	-	-	-
-	-	-	-	-	-	-	-
-	-	16,576	-	-	-	-	573,120
<u>31,450</u>	<u>1,599,673</u>	<u>16,576</u>	<u>1,663,587</u>	<u>2,649,752</u>	<u>-</u>	<u>326,698</u>	<u>573,120</u>
<u>\$ 31,450</u>	<u>\$ 1,599,673</u>	<u>\$ 16,576</u>	<u>\$ 1,664,739</u>	<u>\$ 2,652,370</u>	<u>\$ 1,555,785</u>	<u>\$ 326,698</u>	<u>\$ 573,120</u>

(Continued)

City of Grand Junction  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
December 31, 2024

	Debt Service			Permanent	
	Ridges	Grand Junction Public Finance Corporation	Dos Rios Debt Service	Cemetery Perpetual Care	Total Nonmajor Governmental Funds
<b>ASSETS</b>					
Cash and investments	\$ 17,755	\$ 21,688	\$ 73,703	\$ 1,703,567	\$ 21,069,753
Accounts receivable, net of allowance	-	-	-	344	713,211
Taxes receivable	-	-	-	-	2,293,698
Prepaid items	-	2,500	-	-	4,897
Restricted cash and investments	-	-	1,107,441	-	1,107,441
Total assets	<u>\$ 17,755</u>	<u>\$ 24,188</u>	<u>\$ 1,181,144</u>	<u>\$ 1,703,911</u>	<u>\$ 25,189,000</u>
<b>LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ 554,398
Accrued liabilities	-	-	-	-	288,835
Due to other funds	-	-	-	-	29,598
Unearned revenue	-	-	-	-	1,555,785
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,428,616</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories and prepaid items	-	2,500	-	-	4,897
Permanent fund principal	-	-	-	1,703,911	1,703,911
Restricted for:					
Debt service	17,755	21,688	1,181,144	-	1,220,587
General capital improvements	-	-	-	-	326,698
Open space, parkland and improvements	-	-	-	-	160,896
Parks and recreation	-	-	-	-	4,280,875
Public safety	-	-	-	-	14,014,889
Tourism marketing and promotion	-	-	-	-	457,935
Urban development and housing	-	-	-	-	589,696
Committed to:					
Total fund balances	<u>17,755</u>	<u>24,188</u>	<u>1,181,144</u>	<u>1,703,911</u>	<u>22,760,384</u>
Total liabilities and fund balances	<u>\$ 17,755</u>	<u>\$ 24,188</u>	<u>\$ 1,181,144</u>	<u>\$ 1,703,911</u>	<u>\$ 25,189,000</u>

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City of Grand Junction  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
For the year ended December 31, 2024

	Special Revenue					
	Enhanced 911	Visit Grand Junction	Community Development	Parkland Expansion	Lodgers Tax Increase	First Responder Tax
<b>REVENUES</b>						
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	-
Sales and use taxes	-	1,009,180	-	-	-	12,980,897
Lodging taxes	-	2,396,108	-	-	2,411,236	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental	-	-	504,093	-	-	2,188,203
Charges for services	4,052,796	-	-	1,226,866	-	-
Fines and forfeitures	-	-	-	1,495	-	-
Investment earnings	328,240	50,060	-	66,804	20,184	394,628
Other contributions	-	-	-	-	-	-
Total revenues	4,381,036	3,455,348	504,093	1,295,165	2,431,420	15,563,728
<b>EXPENDITURES</b>						
Current:						
General government	-	5,207,765	-	-	1,430,430	-
Public safety	-	-	-	-	-	10,983,913
Public works	-	-	-	-	-	-
Parks and recreation	-	-	-	-	-	-
Urban development and housing	-	-	157,691	-	-	-
Debt service:						
Principal retirement	-	-	-	-	-	-
Interest and fiscal charges	-	-	-	-	-	-
Total expenditures	-	5,207,765	157,691	-	1,430,430	10,983,913
Excess (deficiency) of revenues over (under) expenditures	4,381,036	(1,752,417)	346,402	1,295,165	1,000,990	4,579,815
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	1,021,736	-	-	-	-
Transfers out	(3,201,046)	(220,000)	(346,402)	(2,550,830)	(1,021,736)	(10,375,123)
Total other financing sources and (uses)	(3,201,046)	801,736	(346,402)	(2,550,830)	(1,021,736)	(10,375,123)
Net change in fund balance	1,179,990	(950,681)	-	(1,255,665)	(20,746)	(5,795,308)
Fund balances - beginning	5,318,659	1,257,900	-	1,416,561	173,859	11,647,961
Fund balances - ending	\$ 6,498,649	\$ 307,219	\$ -	\$ 160,896	\$ 153,113	\$ 5,852,653



Special Revenue						Capital Projects	
Conservation Trust	Cannabis Tax	Dos Rios GID	Public Safety Impact Fee	Community Rec Center Tax	American Rescue Plan Fund	Storm Drainage Development	Dos Rios GID Capital
\$ -	\$ -	2,168	\$ -	\$ -	\$ -	\$ -	-
-	-	-	-	3,634,746	-	-	-
-	-	-	-	-	-	-	-
-	58,500	-	-	-	-	-	-
830,488	-	-	-	-	2,002,157	-	-
-	1,454,350	-	774,697	-	-	6,817	-
-	-	-	-	-	-	-	-
15,480	25,058	717	64,969	108,505	108,576	-	43,410
-	-	-	-	-	-	-	-
845,968	1,537,908	2,885	839,666	3,743,251	2,110,733	6,817	43,410
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	206,943	-
-	-	-	-	53,508	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	53,508	-	206,943	-
845,968	1,537,908	2,885	839,666	3,689,743	2,110,733	(200,126)	43,410
-	-	-	-	-	-	-	-
(890,748)	(132,767)	-	-	(1,720,665)	(2,103,981)	-	(578,704)
(890,748)	(132,767)	-	-	(1,720,665)	(2,103,981)	-	(578,704)
(44,780)	1,405,141	2,885	839,666	1,969,078	6,752	(200,126)	(535,294)
76,230	194,532	13,691	823,921	680,674	(6,752)	526,824	1,108,414
\$ 31,450	\$ 1,599,673	\$ 16,576	\$ 1,663,587	\$ 2,649,752	\$ -	\$ 326,698	\$ 573,120

(Continued)

City of Grand Junction  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
For the year ended December 31, 2024

	Debt Service			Permanent	
	Ridges	Grand Junction Public Finance Corporation	Dos Rios Debt Service	Cemetery Perpetual Care	Total Nonmajor Governmental Funds
<b>REVENUES</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	2,168
Sales and use taxes	-	-	-	-	17,624,823
Lodging taxes	-	-	-	-	4,807,344
Licenses and permits	-	-	-	-	58,500
Intergovernmental	-	-	-	-	5,524,941
Charges for services	-	-	-	39,122	7,554,648
Fines and forfeitures	-	-	-	-	1,495
Investment earnings	-	6,206	57,112	78,099	1,368,048
Other contributions	-	400,000	-	-	400,000
Total revenues	-	406,206	57,112	117,221	37,341,967
<b>EXPENDITURES</b>					
Current:					
General government	-	-	-	-	6,638,195
Public safety	-	-	-	-	10,983,913
Public works	-	-	-	-	206,943
Parks and recreation	-	-	-	-	53,508
Urban development and housing	-	-	-	-	157,691
Debt service:					
Principal retirement	-	305,000	-	-	305,000
Interest and fiscal charges	-	394,000	618,750	-	1,012,750
Total expenditures	-	699,000	618,750	-	19,358,000
Excess (deficiency) of revenues over (under) expenditures	-	(292,794)	(561,638)	117,221	17,983,967
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	299,000	578,704	-	1,899,440
Transfers out	-	-	-	(33,544)	(23,175,546)
Total other financing sources and (uses)	-	299,000	578,704	(33,544)	(21,276,106)
Net change in fund balance	-	6,206	17,066	83,677	(3,292,139)
Fund balances - beginning	17,755	17,982	1,164,078	1,620,234	26,052,523
Fund balances - ending	\$ 17,755	\$ 24,188	\$ 1,181,144	\$ 1,703,911	\$ 22,760,384

(Continued)

City of Grand Junction  
**ENHANCED 911 SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ -	\$ -	\$ -	\$ 705	\$ 705	\$ 705
Charges for services	4,421,773	4,421,773	4,052,796	-	4,052,796	(368,977)
Investment earnings	109,276	109,276	328,240	(106,393)	221,847	112,571
Total revenues	4,531,049	4,531,049	4,381,036	(105,688)	4,275,348	(255,701)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(2,830,498)	(3,343,498)	(3,201,046)	-	(3,201,046)	142,452
Total other financing sources (uses)	(2,830,498)	(3,343,498)	(3,201,046)	-	(3,201,046)	142,452
Net change in fund balance	1,700,551	1,187,551	1,179,990	(105,688)	1,074,302	(113,249)
Fund balances - beginning	4,963,869	4,963,869	5,318,659	(354,790)	4,963,869	-
Fund balances - ending	\$ 6,664,420	\$ 6,151,420	\$ 6,498,649	\$ (460,478)	\$ 6,038,171	\$ (113,249)

City of Grand Junction  
**VISIT GRAND JUNCTION SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ 1,040,043	\$ 1,040,043	\$ 1,009,180	\$ -	\$ 1,009,180	\$ (30,863)
Lodging taxes	2,487,017	2,487,017	2,396,108	56,306	2,452,414	(34,603)
Charges for services	5,000	5,000	-	-	-	(5,000)
Investment earnings	5,061	5,061	50,060	(5,658)	44,402	39,341
Total revenues	3,537,121	3,537,121	3,455,348	50,648	3,505,996	(31,125)
<b>EXPENDITURES</b>						
Current:						
General government	5,358,170	5,358,170	5,207,765	(3,391)	5,204,374	153,796
Total expenditures	5,358,170	5,358,170	5,207,765	(3,391)	5,204,374	153,796
Excess (deficiency) of revenues over (under) expenditures	(1,821,049)	(1,821,049)	(1,752,417)	54,039	(1,698,378)	122,671
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	1,049,661	1,049,661	1,021,736	-	1,021,736	(27,925)
Transfers out	(220,000)	(220,000)	(220,000)	-	(220,000)	-
Total other financing sources (uses)	829,661	829,661	801,736	-	801,736	(27,925)
Net change in fund balance	(991,388)	(991,388)	(950,681)	54,039	(896,642)	94,746
Fund balances - beginning	1,232,895	1,232,895	1,257,900	(25,005)	1,232,895	-
Fund balances - ending	\$ 241,507	\$ 241,507	\$ 307,219	\$ 29,034	\$ 336,253	\$ 94,746

City of Grand Junction  
**COMMUNITY DEVELOPMENT SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Intergovernmental	\$ 482,428	\$ 762,288	\$ 504,093	\$ -	\$ 504,093	\$ (258,195)
Total revenues	482,428	762,288	504,093	-	504,093	(258,195)
<b>EXPENDITURES</b>						
Current:						
Urban development and housing	189,748	189,748	157,691	-	157,691	32,057
Total expenditures	189,748	189,748	157,691	-	157,691	32,057
Excess (deficiency) of revenues over (under) expenditures	292,680	572,540	346,402	-	346,402	(226,138)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(292,680)	(572,540)	(346,402)	-	(346,402)	226,138
Total other financing sources (uses)	(292,680)	(572,540)	(346,402)	-	(346,402)	226,138
Net change in fund balance	-	-	-	-	-	-
Fund balances - beginning	-	-	-	-	-	-
Fund balances - ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

City of Grand Junction  
**PARKLAND EXPANSION SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Charges for services	\$ 1,260,499	\$ 1,260,499	\$ 1,226,866	\$ -	\$ 1,226,866	\$ (33,633)
Fines and forfeitures	2,500	2,500	1,495	-	1,495	(1,005)
Investment earnings	9,595	9,595	66,804	(2,193)	64,611	55,016
Total revenues	1,272,594	1,272,594	1,295,165	(2,193)	1,292,972	20,378
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(2,364,792)	(2,557,502)	(2,550,830)	-	(2,550,830)	6,672
Total other financing sources (uses)	(2,364,792)	(2,557,502)	(2,550,830)	-	(2,550,830)	6,672
Net change in fund balance	(1,092,198)	(1,284,908)	(1,255,665)	(2,193)	(1,257,858)	27,050
Fund balances - beginning	1,433,798	1,433,798	1,416,561	17,237	1,433,798	-
Fund balances - ending	\$ 341,600	\$ 148,890	\$ 160,896	\$ 15,044	\$ 175,940	\$ 27,050



City of Grand Junction  
**LODGERS TAX INCREASE SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Lodging taxes	\$ 2,487,017	\$ 2,487,017	\$ 2,411,236	\$ 41,251	\$ 2,452,487	\$ (34,530)
Investment earnings	29,031	29,031	20,184	(6,467)	13,717	(15,314)
Total revenues	2,516,048	2,516,048	2,431,420	34,784	2,466,204	(49,844)
<b>EXPENDITURES</b>						
General government	1,469,525	1,469,525	1,430,430	-	1,430,430	39,095
Total expenditures	1,469,525	1,469,525	1,430,430	-	1,430,430	39,095
Excess (deficiency) of revenues over (under) expenditures	1,046,523	1,046,523	1,000,990	34,784	1,035,774	(10,749)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(1,049,661)	(1,049,661)	(1,021,736)	-	(1,021,736)	27,925
Total other financing sources (uses)	(1,049,661)	(1,049,661)	(1,021,736)	-	(1,021,736)	27,925
Net change in fund balance	(3,138)	(3,138)	(20,746)	34,784	14,038	17,176
Fund balances - beginning	15,290	15,290	173,859	(158,569)	15,290	-
Fund balances - ending	\$ 12,152	\$ 12,152	\$ 153,113	\$ (123,785)	\$ 29,328	\$ 17,176

City of Grand Junction  
**FIRST RESPONDER TAX SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ 12,641,120	\$ 12,641,120	\$ 12,980,897	\$ 51,759	\$ 13,032,656	\$ 391,536
Intergovernmental	2,091,941	2,091,941	2,188,203	-	2,188,203	96,262
Investment earnings	165,778	165,778	394,628	(70,738)	323,890	158,112
Total revenues	14,898,839	14,898,839	15,563,728	(18,979)	15,544,749	645,910
<b>EXPENDITURES</b>						
Public safety	12,553,473	12,553,473	10,983,913	(26,148)	10,957,765	1,595,708
Total expenditures	12,553,473	12,553,473	10,983,913	(26,148)	10,957,765	1,595,708
Excess (deficiency) of revenues over (under) expenditures	2,345,366	2,345,366	4,579,815	7,169	4,586,984	2,241,618
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(10,681,884)	(10,681,884)	(10,375,123)	-	(10,375,123)	306,761
Total other financing sources (uses)	(10,681,884)	(10,681,884)	(10,375,123)	-	(10,375,123)	306,761
Net change in fund balance	(8,336,518)	(8,336,518)	(5,795,308)	7,169	(5,788,139)	2,548,379
Fund balances - beginning	10,477,559	10,477,559	11,647,961	(1,170,402)	10,477,559	-
Fund balances - ending	<u>\$ 2,141,041</u>	<u>\$ 2,141,041</u>	<u>\$ 5,852,653</u>	<u>\$ (1,163,233)</u>	<u>\$ 4,689,420</u>	<u>\$ 2,548,379</u>

City of Grand Junction  
**CONSERVATION TRUST SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Intergovernmental	\$ 1,009,400	\$ 1,009,400	\$ 830,488	\$ -	\$ 830,488	\$ (178,912)
Investment earnings	3,633	3,633	15,480	(506)	14,974	11,341
Total revenues	<u>1,013,033</u>	<u>1,013,033</u>	<u>845,968</u>	<u>(506)</u>	<u>845,462</u>	<u>(167,571)</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(1,097,982)	(1,097,982)	(890,748)	-	(890,748)	207,234
Total other financing sources (uses)	<u>(1,097,982)</u>	<u>(1,097,982)</u>	<u>(890,748)</u>	<u>-</u>	<u>(890,748)</u>	<u>207,234</u>
Net change in fund balance	(84,949)	(84,949)	(44,780)	(506)	(45,286)	39,663
Fund balances - beginning	85,601	85,601	76,230	9,371	85,601	-
Fund balances - ending	<u>\$ 652</u>	<u>\$ 652</u>	<u>\$ 31,450</u>	<u>\$ 8,865</u>	<u>\$ 40,315</u>	<u>\$ 39,663</u>

City of Grand Junction  
**CANNABIS TAX SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ (42,813)	\$ (42,813)	\$ -	\$ (38,224)	\$ (38,224)	\$ 4,589
Licenses and permits	50,000	50,000	58,500	-	58,500	8,500
Charges for services	2,512,500	2,512,500	1,454,350	-	1,454,350	(1,058,150)
Investment earnings	41,695	41,695	25,058	-	25,058	(16,637)
Total revenues	<u>2,561,382</u>	<u>2,561,382</u>	<u>1,537,908</u>	<u>(38,224)</u>	<u>1,499,684</u>	<u>(1,061,698)</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(132,767)	(132,767)	(132,767)	-	(132,767)	-
Total other financing sources (uses)	<u>(132,767)</u>	<u>(132,767)</u>	<u>(132,767)</u>	<u>-</u>	<u>(132,767)</u>	<u>-</u>
Net change in fund balance	2,428,615	2,428,615	1,405,141	(38,224)	1,366,917	(1,061,698)
Fund balances - beginning	123,993	123,993	194,532	(70,539)	123,993	-
Fund balances - ending	<u>\$ 2,552,608</u>	<u>\$ 2,552,608</u>	<u>\$ 1,599,673</u>	<u>\$ (108,763)</u>	<u>\$ 1,490,910</u>	<u>\$ (1,061,698)</u>

City of Grand Junction  
**DOS RIOS GID SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Property taxes	\$ 6,649	\$ 6,649	\$ 2,168	\$ -	\$ 2,168	\$ (4,481)
Investment earnings	514	514	717	(266)	451	(63)
Total revenues	<u>7,163</u>	<u>7,163</u>	<u>2,885</u>	<u>(266)</u>	<u>2,619</u>	<u>(4,544)</u>
Net change in fund balance	7,163	7,163	2,885	(266)	2,619	(4,544)
Fund balances - beginning	13,701	13,701	13,691	10	13,701	-
Fund balances - ending	<u>\$ 20,864</u>	<u>\$ 20,864</u>	<u>\$ 16,576</u>	<u>\$ (256)</u>	<u>\$ 16,320</u>	<u>\$ (4,544)</u>

City of Grand Junction  
**PUBLIC SAFETY IMPACT FEE SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Charges for services	\$ 379,908	\$ 379,908	\$ 774,697	\$ -	\$ 774,697	\$ 394,789
Investment earnings	18,252	18,252	64,969	(26,402)	38,567	20,315
Total revenues	398,160	398,160	839,666	(26,402)	813,264	415,104
Net change in fund balance	398,160	398,160	839,666	(26,402)	813,264	415,104
Fund balances - beginning	814,480	814,480	823,921	(9,441)	814,480	-
Fund balances - ending	<u>\$ 1,212,640</u>	<u>\$ 1,212,640</u>	<u>\$ 1,663,587</u>	<u>\$ (35,843)</u>	<u>\$ 1,627,744</u>	<u>\$ 415,104</u>



City of Grand Junction  
**COMMUNITY REC CENTER TAX SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ 3,429,311	\$ 3,429,311	\$ 3,634,746	\$ 14,495	\$ 3,649,241	\$ 219,930
Investment earnings	-	-	108,505	(36,998)	71,507	71,507
Total revenues	3,429,311	3,429,311	3,743,251	(22,503)	3,720,748	291,437
<b>EXPENDITURES</b>						
Parks and recreation	122,990	122,990	53,508	(475)	53,033	69,957
Total expenditures	122,990	122,990	53,508	(475)	53,033	69,957
Excess (deficiency) of revenues over (under) expenditures	3,306,321	3,306,321	3,689,743	(22,028)	3,667,715	361,394
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	-	(1,720,665)	(1,720,665)	-	(1,720,665)	-
Total other financing sources (uses)	-	(1,720,665)	(1,720,665)	-	(1,720,665)	-
Net change in fund balance	3,306,321	1,585,656	1,969,078	(22,028)	1,947,050	361,394
Fund balances - beginning	297,573	297,573	680,674	(383,101)	297,573	-
Fund balances - ending	\$ 3,603,894	\$ 1,883,229	\$ 2,649,752	\$ (405,129)	\$ 2,244,623	\$ 361,394

City of Grand Junction  
**AMERICAN RESCUE PLAN FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Intergovernmental	\$ -	\$ -	\$ 2,002,157	\$ -	\$ 2,002,157	\$ 2,002,157
Investment earnings	-	-	108,576	945	109,521	109,521
Total revenues	-	-	2,110,733	945	2,111,678	2,111,678
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(3,718,483)	(3,718,483)	(2,103,981)	-	(2,103,981)	1,614,502
Total other financing sources (uses)	(3,718,483)	(3,718,483)	(2,103,981)	-	(2,103,981)	1,614,502
Net change in fund balance	(3,718,483)	(3,718,483)	6,752	945	7,697	3,726,180
Fund balances - beginning	3,691,989	3,691,989	(6,752)	3,698,741	3,691,989	-
Fund balances - ending	<u>\$ (26,494)</u>	<u>\$ (26,494)</u>	<u>\$ -</u>	<u>\$ 3,699,686</u>	<u>\$ 3,699,686</u>	<u>\$ 3,726,180</u>

City of Grand Junction  
**STORM DRAINAGE DEVELOPMENT CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Charges for services	\$ 15,000	\$ 15,000	\$ 6,817	\$ -	\$ 6,817	\$ (8,183)
Other contributions	200,000	-	-	-	-	-
Total revenues	215,000	15,000	6,817	-	6,817	(8,183)
<b>EXPENDITURES</b>						
Current:						
Public works	-	-	206,943	-	206,943	(206,943)
Capital outlay:						
Construction	320,000	320,000	-	-	-	320,000
Total expenditures	320,000	320,000	206,943	-	206,943	113,057
Excess (deficiency) of revenues over (under) expenditures	(105,000)	(305,000)	(200,126)	-	(200,126)	104,874
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	100,000	-	-	-	-	-
Total other financing sources (uses)	100,000	-	-	-	-	-
Net change in fund balance	(5,000)	(305,000)	(200,126)	-	(200,126)	104,874
Fund balances - beginning	526,824	526,824	526,824	-	526,824	-
Fund balances - ending	\$ 521,824	\$ 221,824	\$ 326,698	\$ -	\$ 326,698	\$ 104,874

City of Grand Junction  
**DOS RIOS GID CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Investment earnings	\$ 22,952	\$ 22,952	\$ 43,410	\$ (9,226)	\$ 34,184	\$ 11,232
Total revenues	22,952	22,952	43,410	(9,226)	34,184	11,232
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(578,704)	(578,704)	(578,704)	-	(578,704)	-
Total other financing sources (uses)	(578,704)	(578,704)	(578,704)	-	(578,704)	-
Net change in fund balance	(555,752)	(555,752)	(535,294)	(9,226)	(544,520)	11,232
Fund balances - beginning	1,086,212	1,086,212	1,108,414	(22,202)	1,086,212	-
Fund balances - ending	\$ 530,460	\$ 530,460	\$ 573,120	\$ (31,428)	\$ 541,692	\$ 11,232

City of Grand Junction  
**SALES TAX CAPITAL IMPROVEMENTS CAPITAL PROJECTS FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Sales and use taxes	\$ 18,668,669	\$ 18,668,669	\$ 19,175,557	\$ 77,650	\$ 19,253,207	\$ 584,538
Intergovernmental	4,400,334	8,531,106	1,302,146	-	1,302,146	(7,228,960)
Charges for services	85,000	85,000	250,337	-	250,337	165,337
Special assessments	40,000	40,000	130,485	-	130,485	90,485
Investment earnings	-	-	142,030	-	142,030	142,030
Other income	100,000	100,000	43,248	-	43,248	(56,752)
Other contributions	251,766	251,766	200,000	-	200,000	(51,766)
Total revenues	23,545,769	27,676,541	21,243,803	77,650	21,321,453	(6,355,088)
<b>EXPENDITURES</b>						
Current:						
General government	6,900,059	6,900,059	4,318,111	-	4,318,111	2,581,948
Public safety	-	-	28,972	-	28,972	(28,972)
Public works	-	-	1,368,080	-	1,368,080	(1,368,080)
Parks and recreation	-	-	1,546	-	1,546	(1,546)
Construction	42,404,038	47,925,316	22,344,178	-	22,344,178	25,581,138
Total expenditures	49,304,097	54,825,375	28,060,887	-	28,060,887	26,764,488
Excess (deficiency) of revenues over (under) expenditures	(25,758,328)	(27,148,834)	(6,817,084)	77,650	(6,739,434)	20,409,400
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	19,002,873	21,431,888	17,160,716	-	17,160,716	(4,271,172)
Transfers out	(5,694,342)	(5,694,342)	(5,594,342)	-	(5,594,342)	100,000
Sale of capital assets	2,417,546	317,546	907,835	-	907,835	590,289
Total other financing sources (uses)	15,726,077	16,055,092	12,474,209	-	12,474,209	(3,580,883)
Net change in fund balance	(10,032,251)	(11,093,742)	5,657,125	77,650	5,734,775	16,828,517
Fund balances - beginning	12,007,088	12,007,008	11,900,997	106,091	12,007,088	-
Fund balances - ending	\$ 1,974,837	\$ 913,266	\$ 17,558,122	\$ 183,741	\$ 17,741,863	\$ 16,828,517

City of Grand Junction  
**MAJOR PROJECTS CAPITAL**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Intergovernmental	\$ 3,000,000	\$ 3,000,000	\$ 174,431	\$ -	\$ 174,431	\$ (2,825,569)
Investment earnings	-	-	2,290,300	(432)	2,289,868	2,289,868
Other contributions	3,000,000	3,000,000	1,500,000	-	1,500,000	(1,500,000)
Total revenues	6,000,000	6,000,000	3,964,731	(432)	3,964,299	(2,035,701)
<b>EXPENDITURES</b>						
Parks and recreation	-	-	2,211	-	2,211	(2,211)
Interest and fiscal charges	-	-	400,369	-	400,369	(400,369)
Construction	23,615,217	23,615,217	15,544,221	-	15,544,221	8,070,996
Total expenditures	23,615,217	23,615,217	15,946,801	-	15,946,801	7,668,416
Excess (deficiency) of revenues over (under) expenditures	(17,615,217)	(17,615,217)	(11,982,070)	(432)	(11,982,502)	5,632,715
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	694,206	694,206	694,206	-	694,206	-
Transfers out	(500,000)	(500,000)	(500,000)	-	(500,000)	-
Bond issuance	66,000,000	66,000,000	68,565,000	-	68,565,000	2,565,000
Refunding bond premium	-	-	5,541,729	-	5,541,729	5,541,729
Total other financing sources (uses)	66,194,206	66,194,206	74,300,935	-	74,300,935	8,106,729
Net change in fund balance	48,578,989	48,578,989	62,318,865	(432)	62,318,433	13,739,444
Fund balances - beginning	-	-	3,045	(3,045)	-	-
Fund balances - ending	\$ 48,578,989	\$ 48,578,989	\$ 62,321,910	\$ (3,477)	\$ 62,318,433	\$ 13,739,444

City of Grand Junction  
**TRANSPORTATION CAPACITY CAPITAL PROJECTS FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Intergovernmental	\$ 2,500,000	\$ 2,500,000	\$ 328,337	\$ -	\$ 328,337	\$ (2,171,663)
Charges for services	2,618,200	2,618,200	3,014,062	-	3,014,062	395,862
Investment earnings	520,307	520,307	999,923	(259,197)	740,726	220,419
Other contributions	150,000	150,000	-	-	-	(150,000)
Total revenues	<u>5,788,507</u>	<u>5,788,507</u>	<u>4,342,322</u>	<u>(259,197)</u>	<u>4,083,125</u>	<u>(1,705,382)</u>
<b>EXPENDITURES</b>						
Current:						
Interest and fiscal charges	-	-	158,922	-	158,922	(158,922)
Capital outlay:						
Construction	17,404,094	31,865,794	14,917,250	-	14,917,250	16,948,544
Total expenditures	<u>17,404,094</u>	<u>31,865,794</u>	<u>15,076,172</u>	<u>-</u>	<u>15,076,172</u>	<u>16,789,622</u>
Net change in fund balance	(11,615,587)	(26,077,287)	(10,733,850)	(259,197)	(10,993,047)	15,084,240
Fund balances - beginning	37,139,031	37,139,031	36,283,717	855,314	37,139,031	-
Fund balances - ending	<u>\$ 25,523,444</u>	<u>\$ 11,061,744</u>	<u>\$ 25,549,867</u>	<u>\$ 596,117</u>	<u>\$ 26,145,984</u>	<u>\$ 15,084,240</u>



City of Grand Junction  
**GRAND JUNCTION PUBLIC FINANCE CORPORATION FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Investment earnings	\$ -	\$ -	\$ 6,206	\$ -	\$ 6,206	\$ 6,206
Other contributions	400,000	400,000	400,000	-	400,000	-
Total revenues	400,000	400,000	406,206	-	406,206	6,206
<b>EXPENDITURES</b>						
Debt service:						
Principal retirement	305,000	305,000	305,000	-	305,000	-
Interest and fiscal charges	394,000	394,000	394,000	-	394,000	-
Total expenditures	699,000	699,000	699,000	-	699,000	-
Excess (deficiency) of revenues over (under) expenditures	(299,000)	(299,000)	(292,794)	-	(292,794)	6,206
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	299,000	299,000	299,000	-	299,000	-
Total other financing sources (uses)	299,000	299,000	299,000	-	299,000	-
Net change in fund balance	-	-	6,206	-	6,206	6,206
Fund balances - beginning	17,982	17,982	17,982	-	17,982	-
Fund balances - ending	<u>\$ 17,982</u>	<u>\$ 17,982</u>	<u>\$ 24,188</u>	<u>\$ -</u>	<u>\$ 24,188</u>	<u>\$ 6,206</u>

City of Grand Junction  
**DOS RIOS DEBT SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Investment earnings	\$ 16,822	\$ 16,822	\$ 57,112	\$ (1,186)	\$ 55,926	\$ 39,104
Total revenues	16,822	16,822	57,112	(1,186)	55,926	39,104
<b>EXPENDITURES</b>						
Debt service:						
Interest and fiscal charges	618,750	618,750	618,750	-	618,750	-
Total expenditures	618,750	618,750	618,750	-	618,750	-
Excess (deficiency) of revenues over (under) expenditures	(601,928)	(601,928)	(561,638)	(1,186)	(562,824)	39,104
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	578,704	578,704	578,704	-	578,704	-
Total other financing sources (uses)	578,704	578,704	578,704	-	578,704	-
Net change in fund balance	(23,224)	(23,224)	17,066	(1,186)	15,880	39,104
Fund balances - beginning	1,156,545	1,156,545	1,164,078	(7,533)	1,156,545	-
Fund balances - ending	\$ 1,133,321	\$ 1,133,321	\$ 1,181,144	\$ (8,719)	\$ 1,172,425	\$ 39,104

City of Grand Junction  
**GENERAL DEBT SERVICE FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>EXPENDITURES</b>						
Debt service:						
Principal retirement	\$ 3,025,000	\$ 3,025,000	\$ 3,025,000	\$ -	\$ 3,025,000	\$ -
Interest and fiscal charges	2,849,342	4,570,007	4,568,506	-	4,568,506	1,501
Total expenditures	5,874,342	7,595,007	7,593,506	-	7,593,506	1,501
Excess (deficiency) of revenues over (under) expenditures	(5,874,342)	(7,595,007)	(7,593,506)	-	(7,593,506)	1,501
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	5,874,342	7,595,007	7,595,007	-	7,595,007	-
Total other financing sources (uses)	5,874,342	7,595,007	7,595,007	-	7,595,007	-
Net change in fund balance	-	-	1,501	-	1,501	1,501
Fund balances - beginning	1,750	1,750	1,748	2	1,750	-
Fund balances - ending	<u>\$ 1,750</u>	<u>\$ 1,750</u>	<u>\$ 3,249</u>	<u>\$ 2</u>	<u>\$ 3,251</u>	<u>\$ 1,501</u>

The notes to the financial statements are an integral part of this statement.

City of Grand Junction  
**CEMETERY PERPETUAL CARE PERMANENT TRUST FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Perpetual care revenue	\$ -	\$ -	\$ 39,122	\$ -	\$ 39,122	\$ 39,122
Investment earnings	33,544	33,544	78,099	(27,422)	50,677	17,133
Total revenues	33,544	33,544	117,221	(27,422)	89,799	56,255
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers out	(33,544)	(33,544)	(33,544)	-	(33,544)	-
Total other financing sources (uses)	(33,544)	(33,544)	(33,544)	-	(33,544)	-
Net change in fund balance	-	-	83,677	(27,422)	56,255	56,255
Fund balances - beginning	1,640,949	1,640,949	1,620,234	20,715	1,640,949	-
Fund balances - ending	<u>\$ 1,640,949</u>	<u>\$ 1,640,949</u>	<u>\$ 1,703,911</u>	<u>\$ (6,707)</u>	<u>\$ 1,697,204</u>	<u>\$ 56,255</u>

# NONMAJOR PROPRIETARY FUNDS

## Enterprise Funds

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the expense of providing goods or services to the general public on a continuing basis can be financed or recovered primarily through user charges. Additionally, enterprise funds are used where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**Solid Waste Removal Fund** accounts for the revenues and expenses associated with refuse collection within the City.

**Irrigation Fund** accounts for the resources and expenses associated with the operation of the irrigation system located in the Ridges residential area.

**Golf Courses Fund** accounts for all activities related to municipally owned golf courses, Lincoln Park Golf Course and Tiara Rado Golf Course.

**Parking Fund** accounts for the revenues and expenses associated with the operation of all municipally owned and leased parking facilities.

## NONMAJOR PROPRIETARY FUNDS CONT.

### Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or other governments, on a cost-reimbursement basis.

**Information Technology Fund** accounts for expenses associated with the information technology operations that provide services to City departments and the related charges for these services.

**Equipment Fund** accounts for the expenses associated with acquiring, operating, and maintaining City-owned vehicles and equipment and the related charges for these services.

**Insurance Fund** accounts for the expenses associated with providing workers' compensation, property and liability, health and retiree health insurance coverage, and the related charges to the various departments within the City.

**Communications Center Fund** accounts for the expenses associated with the operations of the Grand Junction Regional Communications Center, providing 911 service and telecommunications for law enforcement, fire, and emergency medical services in Mesa County, as well as the related charges for its operation to government agencies using its services.

**Facilities Management Fund** accounts for the expenses associated with the utilities and maintenance of City-owned buildings and the related charges for these services.

City of Grand Junction  
**COMBINING STATEMENT OF NET POSITION**  
**NONMAJOR PROPRIETARY FUNDS**  
December 31, 2024

	Business-Type Activities - Enterprise Funds				
	Solid Waste Removal	Irrigation	Golf Courses	Parking	Total
<b>ASSETS</b>					
Current assets:					
Cash and investments	\$ 1,473,650	\$ 165,036	\$ 254,535	\$ -	\$ 1,893,221
Accounts receivable, net of allowance	925,639	50,067	-	47,075	1,022,781
Lease receivable	-	-	153,567	-	153,567
Other receivables	-	-	1,102	-	1,102
Prepaid items	475	-	1,500	-	1,975
Inventory	-	-	165,562	-	165,562
Total current assets	<u>2,399,764</u>	<u>215,103</u>	<u>576,266</u>	<u>47,075</u>	<u>3,238,208</u>
Noncurrent assets:					
Capital assets:					
Land	-	-	682,856	1,545,953	2,228,809
Buildings, improvements, plant and system	1,171,215	3,524,570	7,165,890	5,058,459	16,920,134
Equipment	821,467	262,488	118,754	-	1,202,709
Construction in progress	-	-	-	476,098	476,098
Less accumulated depreciation	(850,643)	(3,424,842)	(5,383,479)	(2,037,164)	(11,696,128)
Right-of-use assets	-	-	349,585	-	349,585
Less accumulated amortization	-	-	(167,339)	-	(167,339)
Total capital assets (net of accumulated depreciation)	<u>1,142,039</u>	<u>362,216</u>	<u>2,766,267</u>	<u>5,043,346</u>	<u>9,313,868</u>
Total noncurrent assets	<u>1,142,039</u>	<u>362,216</u>	<u>2,766,267</u>	<u>5,043,346</u>	<u>9,313,868</u>
Total assets	<u>3,541,803</u>	<u>577,319</u>	<u>3,342,533</u>	<u>5,090,421</u>	<u>12,552,076</u>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable	97,430	-	58,588	6,726	162,744
Accrued liabilities	54,154	2,671	11,750	9,113	77,688
Accrued interest payable	-	-	1,668	-	1,668
Lease liability	-	-	90,901	-	90,901
Compensated absences payable	24,331	1,827	26,887	2,916	55,961
Due to other funds	-	13,318	81,499	253,929	348,746
Unearned revenues	-	-	14,900	-	14,900
Total current liabilities	<u>175,915</u>	<u>17,816</u>	<u>286,193</u>	<u>272,684</u>	<u>752,608</u>
Noncurrent liabilities:					
Noncurrent lease liability	-	-	152,476	-	152,476
Compensated absences payable	171,390	14,133	175,282	22,554	383,359
Advances from other funds - General Fund	-	-	338,404	709,899	1,048,303
Advances from other funds - Water Fund	-	176,284	-	-	176,284
Total noncurrent liabilities	<u>171,390</u>	<u>190,417</u>	<u>666,162</u>	<u>732,453</u>	<u>1,760,422</u>
Total liabilities	<u>347,305</u>	<u>208,233</u>	<u>952,355</u>	<u>1,005,137</u>	<u>2,513,030</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred inflow of resources - leases	-	-	153,536	-	153,536
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>153,536</u>	<u>-</u>	<u>153,536</u>
<b>NET POSITION</b>					
Net investment in capital assets	1,142,039	362,216	2,522,890	5,043,346	9,070,491
Unrestricted	2,052,459	6,870	(286,248)	(958,062)	815,019
Total net position	<u>\$ 3,194,498</u>	<u>\$ 369,086</u>	<u>\$ 2,236,642</u>	<u>\$ 4,085,284</u>	<u>\$ 9,885,510</u>



City of Grand Junction  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**NONMAJOR PROPRIETARY FUNDS**  
For the year ended December 31, 2024

	Business-Type Activities - Enterprise Funds				
	Solid Waste Removal	Irrigation	Golf Courses	Parking	Total
<b>Operating revenues:</b>					
Charges for sales and services	\$ 7,017,136	\$ 391,746	\$ 2,745,594	\$ 903,824	\$ 11,058,300
Total operating revenues	<u>7,017,136</u>	<u>391,746</u>	<u>2,745,594</u>	<u>903,824</u>	<u>11,058,300</u>
<b>Operating expenses:</b>					
Personnel services	2,753,104	137,072	1,106,496	495,114	4,491,786
Costs of sales and services	4,396,639	174,942	1,705,655	326,739	6,603,975
Depreciation and amortization	82,589	16,964	312,694	98,143	510,390
Total operating expenses	<u>7,232,332</u>	<u>328,978</u>	<u>3,124,845</u>	<u>919,996</u>	<u>11,606,151</u>
Operating income (loss)	<u>(215,196)</u>	<u>62,768</u>	<u>(379,251)</u>	<u>(16,172)</u>	<u>(547,851)</u>
<b>Nonoperating revenues:</b>					
Intergovernmental	540,646	-	-	-	540,646
Investment earnings	75,240	8,619	14,457	12,671	110,987
Gain (loss) on disposition of property and equipment	-	(1,979)	-	(65,603)	(67,582)
Interest expense	-	(3,041)	(16,007)	(17,488)	(36,536)
Miscellaneous	-	-	41,057	66,585	107,642
Total nonoperating revenues	<u>615,886</u>	<u>3,599</u>	<u>39,507</u>	<u>(3,835)</u>	<u>655,157</u>
<b>Income (loss) before contributions and transfers</b>	<u>400,690</u>	<u>66,367</u>	<u>(339,744)</u>	<u>(20,007)</u>	<u>107,306</u>
Capital grants and contributions	-	1,141	-	(1,991)	(850)
Transfers in	-	-	120,000	-	120,000
Transfers out	<u>(220,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(220,000)</u>
Change in net position	<u>180,690</u>	<u>67,508</u>	<u>(219,744)</u>	<u>(21,998)</u>	<u>6,456</u>
Net position - beginning	<u>3,013,808</u>	<u>301,578</u>	<u>2,456,386</u>	<u>4,107,282</u>	<u>9,879,054</u>
Net position - ending	<u>\$ 3,194,498</u>	<u>\$ 369,086</u>	<u>\$ 2,236,642</u>	<u>\$ 4,085,284</u>	<u>\$ 9,885,510</u>

City of Grand Junction  
**COMBINING STATEMENT OF CASH FLOWS**  
**NONMAJOR PROPRIETARY FUNDS**  
For the year ended December 31, 2024

	Business-Type Activities - Enterprise Funds				
	Solid Waste Removal	Irrigation	Golf Courses	Parking	Total
<b>Cash flows from operating activities:</b>					
Cash received from customers and users	\$ 6,884,889	\$ 399,094	\$ 2,748,535	\$ 891,940	\$ 10,924,458
Cash paid to interfund	(2,373,136)	(143,721)	(728,496)	(152,559)	(3,397,912)
Cash paid to suppliers	(2,015,537)	(44,749)	(1,029,210)	(192,522)	(3,282,018)
Cash paid to employees	(2,685,413)	(133,286)	(1,022,432)	(485,629)	(4,326,760)
Miscellaneous receipts	-	-	41,057	66,585	107,642
Net cash provided by operating activities	(189,197)	77,338	9,454	127,815	25,410
<b>Cash flows from noncapital financing activities:</b>					
Transfers from other funds	-	-	120,000	-	120,000
Transfers to other funds	(220,000)	-	-	(1,991)	(221,991)
Intergovernmental non-operating revenues provided	540,646	-	-	-	540,646
Net cash provided by noncapital financing activities	320,646	-	120,000	(1,991)	438,655
<b>Cash flows from capital and related financing activities:</b>					
Tap fees	-	1,141	-	-	1,141
Repayment of interfund capital loans	-	-	(80,294)	27,650	(52,644)
Advance from other funds	-	(13,120)	-	(229,674)	(242,794)
Interest paid	-	(3,041)	(14,339)	(17,488)	(34,868)
Leases	-	-	(122,389)	-	(122,389)
Purchase of capital assets	(521,321)	(31,647)	(29,599)	(476,098)	(1,058,665)
Net cash (used) in capital and related financing activities	(521,321)	(46,667)	(246,621)	(695,610)	(1,510,219)
<b>Cash flows from investing activities:</b>					
Investment earnings received	75,240	8,619	14,457	12,671	110,987
Net cash provided by investing activities	75,240	8,619	14,457	12,671	110,987
Net increase (decrease) in cash and cash equivalents	(314,632)	39,290	(102,710)	(557,115)	(935,167)
Cash and investments, January 1	1,788,282	125,746	357,245	557,115	2,828,388
Cash and investments, December 31	\$ 1,473,650	\$ 165,036	\$ 254,535	\$ -	\$ 1,893,221
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>					
Operating income (loss)	\$ (215,196)	\$ 62,768	\$ (379,251)	\$ (16,172)	\$ (547,851)
Adjustments to reconcile operating income to net cash provided by operating activities:					
Depreciation and amortization expense	82,589	16,964	312,694	98,143	510,390
(Increase) decrease in accounts receivable	(132,247)	7,348	1,394	(11,884)	(135,389)
(Increase) decrease in lease receivable and deferred inflows of resources	-	-	(2,003)	-	(2,003)
(Increase) decrease in inventory	-	-	(26,549)	-	(26,549)
(Increase) decrease in prepaid items	(475)	-	(1,500)	23,744	21,769
Increase (decrease) in accounts payable	8,441	(13,528)	(24,002)	(42,086)	(71,175)
Increase (decrease) in accrued liabilities and compensated absences payable	67,691	3,786	84,064	9,485	165,026
Increase (decrease) in deferred revenues	-	-	3,550	-	3,550
Miscellaneous receipts	-	-	41,057	66,585	107,642
Total adjustments	25,999	14,570	388,705	143,987	573,261
Net cash provided by operating activities	\$ (189,197)	\$ 77,338	\$ 9,454	\$ 127,815	\$ 25,410
<b>Noncash investing, capital and financing activities</b>					
Loss on disposal of capital assets	\$ -	\$ (1,979)	\$ -	\$ (65,603)	\$ (67,582)

City of Grand Junction  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
December 31, 2024

	Information Technology	Equipment	Insurance	Communications Center	Facilities Management	Total
<b>ASSETS</b>						
Current assets:						
Cash and investments	\$ 3,035,985	\$ 6,997,155	\$ 6,023,675	\$ 2,081,323	\$ 498,853	\$ 18,636,991
Accounts receivable, net of allowance	59,574	160,440	213,178	9,678	246	443,116
Intergovernmental receivable	-	161,181	-	152,019	-	313,200
Lease receivable	-	-	-	1,184,473	-	1,184,473
Prepaid items	1,597,578	-	-	32,746	-	1,630,324
Total current assets	4,693,137	7,318,776	6,236,853	3,460,239	499,099	22,208,104
Noncurrent assets:						
Capital assets:						
Land	-	-	321,074	-	1,210	322,284
Buildings, improvements, plant and system	1,793,350	3,319,363	187,214	573,693	178,002	6,051,622
Equipment	3,166,107	34,809,517	-	9,880,481	195,380	48,051,485
Construction in progress	487,461	297,802	-	8,674	163	794,100
Less accumulated depreciation	(2,899,436)	(24,702,870)	(35,485)	(8,058,081)	(204,524)	(35,900,396)
Right-of-use assets	296,336	-	-	502,117	-	798,453
Less accumulated amortization	(214,570)	-	-	(98,852)	-	(313,422)
Total capital assets (net of accumulated depreciation)	2,629,248	13,723,812	472,803	2,808,032	170,231	19,804,126
Total noncurrent assets	2,629,248	13,723,812	472,803	2,808,032	170,231	19,804,126
Total assets	7,322,385	21,042,588	6,709,656	6,268,271	669,330	42,012,230
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	278,504	279,763	65,901	2,141	247,091	873,400
Accrued liabilities	61,304	35,051	11,511	129,169	16,891	253,926
Lease liability	56,273	-	-	37,310	-	93,583
Compensated absences payable	35,344	14,836	3,654	67,322	10,953	132,109
Claims payable	-	-	2,850,797	-	-	2,850,797
Total current liabilities	431,425	329,650	2,931,863	235,942	274,935	4,203,815
Noncurrent liabilities:						
Noncurrent lease liability	4,602	-	-	384,799	-	389,401
Compensated absences payable	273,347	106,712	28,260	381,453	58,828	848,600
Claims payable	-	-	1,732,138	-	-	1,732,138
Total noncurrent liabilities	277,949	106,712	1,760,398	766,252	58,828	2,970,139
Total liabilities	709,374	436,362	4,692,261	1,002,194	333,763	7,173,954
<b>DEFERRED INFLOW OF RESOURCES</b>						
Deferred inflow of resources - leases	-	-	-	1,160,007	-	1,160,007
Total deferred inflow of resources	-	-	-	1,160,007	-	1,160,007
<b>NET POSITION</b>						
Net investment in capital assets	2,568,372	13,723,812	472,803	2,385,922	170,231	19,321,140
Assigned for:						
Retiree health benefits	-	-	290,757	-	-	290,757
Unrestricted	4,044,639	6,882,414	1,253,835	1,720,148	165,336	14,066,372
Total net position	\$ 6,613,011	\$ 20,606,226	\$ 2,017,395	\$ 4,106,070	\$ 335,567	\$ 33,678,269

City of Grand Junction  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
For the year ended December 31, 2024

	Information Technology	Equipment	Insurance	Communications Center	Facilities Management	Total
<b>Operating revenues:</b>						
Charges for sales and services	\$ 12,547,272	\$ 9,339,804	\$ 21,161,292	\$ 5,872,791	\$ 4,208,154	\$ 53,129,313
Other income	-	-	623,793	-	-	623,793
Total operating revenues	<u>12,547,272</u>	<u>9,339,804</u>	<u>21,785,085</u>	<u>5,872,791</u>	<u>4,208,154</u>	<u>53,753,106</u>
<b>Operating expenses:</b>						
Personnel services	3,662,662	1,689,041	719,002	5,510,048	913,323	12,494,076
Costs of sales and services	6,479,136	3,898,300	22,285,015	2,529,679	3,136,319	38,328,449
Depreciation and amortization	<u>463,722</u>	<u>2,878,249</u>	<u>6,452</u>	<u>468,135</u>	<u>23,818</u>	<u>3,840,376</u>
Total operating expenses	<u>10,605,520</u>	<u>8,465,590</u>	<u>23,010,469</u>	<u>8,507,862</u>	<u>4,073,460</u>	<u>54,662,901</u>
Operating income (loss)	<u>1,941,752</u>	<u>874,214</u>	<u>(1,225,384)</u>	<u>(2,635,071)</u>	<u>134,694</u>	<u>(909,795)</u>
<b>Nonoperating revenues (expenses):</b>						
Investment earnings	102,502	328,658	284,872	73,702	13,227	802,961
Gain (loss) on disposition of property and equipment	-	274,533	-	(1,777)	-	272,756
Interest expense	(2,527)	-	-	(8,312)	-	(10,839)
Miscellaneous	<u>125,000</u>	<u>-</u>	<u>-</u>	<u>170,509</u>	<u>23,126</u>	<u>318,635</u>
Total nonoperating revenues (expenses)	<u>224,975</u>	<u>603,191</u>	<u>284,872</u>	<u>234,122</u>	<u>36,353</u>	<u>1,383,513</u>
<b>Income (loss) before contributions and transfers</b>	<u>2,166,727</u>	<u>1,477,405</u>	<u>(940,512)</u>	<u>(2,400,949)</u>	<u>171,047</u>	<u>473,718</u>
Transfers in	<u>-</u>	<u>-</u>	<u>1,000,000</u>	<u>2,731,823</u>	<u>-</u>	<u>3,731,823</u>
Change in net position	<u>2,166,727</u>	<u>1,477,405</u>	<u>59,488</u>	<u>330,874</u>	<u>171,047</u>	<u>4,205,541</u>
Net position - beginning	<u>4,446,284</u>	<u>19,128,821</u>	<u>1,957,907</u>	<u>3,775,196</u>	<u>164,520</u>	<u>29,472,728</u>
Net position - ending	<u>\$ 6,613,011</u>	<u>\$ 20,606,226</u>	<u>\$ 2,017,395</u>	<u>\$ 4,106,070</u>	<u>\$ 335,567</u>	<u>\$ 33,678,269</u>

City of Grand Junction  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
For the year ended December 31, 2024

	Information Technology	Equipment	Insurance	Communications Center	Facilities Management	Total
<b>Cash flows from operating activities:</b>						
Cash received from interfund	\$ 12,530,472	\$ 8,237,263	\$ 20,750,114	\$ 3,309,196	\$ 4,207,251	\$ 49,034,296
Cash received from (paid to) customers and users	(42,774)	949,292	1,061,099	2,614,233	847	4,582,697
Cash paid to interfund	(247,885)	(599,924)	(67,866)	(2,141,742)	(353,053)	(3,410,470)
Cash paid to suppliers	(6,113,243)	(3,196,400)	(20,567,069)	(614,773)	(2,599,741)	(33,091,226)
Cash paid to employees	(3,579,379)	(1,646,117)	(706,486)	(5,357,414)	(895,586)	(12,184,982)
Miscellaneous receipts	-	-	-	170,509	4,385	174,894
Net cash provided (used) by operating activities	2,547,191	3,744,114	469,792	(2,019,991)	364,103	5,105,209
<b>Cash flows from noncapital financing activities:</b>						
Transfers from other funds	-	-	1,000,000	2,731,823	-	3,731,823
Net cash provided by noncapital financing activities	-	-	1,000,000	2,731,823	-	3,731,823
<b>Cash flows from capital and related financing activities:</b>						
Proceeds from sale of capital assets	-	293,494	-	-	-	293,494
Purchase of capital assets	(773,913)	(4,315,374)	(133,834)	(821,524)	(1,372)	(6,046,017)
Interest	(2,527)	-	-	(8,761)	-	(11,288)
Leases	16,522	-	-	(36,127)	23,126	3,521
Net cash used in capital and related financing activities	(759,918)	(4,021,880)	(133,834)	(866,412)	21,754	(5,760,290)
<b>Cash flows from investing activities:</b>						
Investment earnings loss	102,502	328,658	284,872	73,702	13,227	802,961
Net cash provided by investing activities	102,502	328,658	284,872	73,702	13,227	802,961
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>1,889,775</b>	<b>50,892</b>	<b>1,620,830</b>	<b>(80,878)</b>	<b>399,084</b>	<b>3,879,703</b>
Cash and investments, January 1	1,146,210	6,946,263	4,402,845	2,162,201	99,769	14,757,288
Cash and investments, December 31	\$ 3,035,985	\$ 6,997,155	\$ 6,023,675	\$ 2,081,323	\$ 498,853	\$ 18,636,991
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>						
Operating income (loss)	\$ 1,941,752	\$ 874,214	\$ (1,225,384)	\$ (2,635,071)	\$ 134,694	\$ (909,795)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation and amortization expense	463,722	2,878,249	6,452	468,135	23,818	3,840,376
(Increase) decrease in accounts receivable	(59,574)	(153,249)	26,128	57,871	(184)	(129,008)
(Increase) decrease in lease receivable and deferred inflows of resources	(19,065)	-	-	(7,233)	128	(26,170)
(Increase) decrease in prepaid items	(55,361)	-	15,887	15,871	-	(23,603)
Increase (decrease) in accounts payable	192,434	101,976	(42,055)	(242,707)	183,525	193,173
Increase (decrease) in claims payable	-	-	1,676,248	-	-	1,676,248
Increase (decrease) in accrued wages and compensated absences payable	83,283	42,924	12,516	152,634	17,737	309,094
Miscellaneous receipts	-	-	-	170,509	4,385	174,894
Total adjustments	605,439	2,869,900	1,695,176	615,080	229,409	6,015,004
Net cash provided (used) by operating activities	\$ 2,547,191	\$ 3,744,114	\$ 469,792	\$ (2,019,991)	\$ 364,103	\$ 5,105,209
<b>Noncash investing, capital, and financing activities</b>						
Gain (loss) on disposal of capital assets	\$ -	\$ 274,533	\$ -	\$ (1,777)	\$ -	\$ 272,756

# FIDUCIARY FUNDS

Fiduciary funds account for assets held by the City in a fiduciary capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include private-purpose trusts, investment trusts, and custodial funds. Since the City has only one investment trust fund, it is presented in the Basic Financial Statements section of this report.

## Private Purpose Trust Funds

**Mesa County Valley School District 51 SLD Fee Fund** accounts for revenues and expenditures not included in other trust funds for which uses have been specified by parties outside the City government.

**General Trust Fund** accounts for revenues and expenditures not included in other trust funds for which uses have been specified by parties outside the City government.

## Custodial Funds

**Park Improvement Advisory Board Fund** provides the custodial function of accounting for the operations of the board.

**Rimrock Marketplace General Improvement District Fund** acts as an agent for property owners in collection assessments, forwarding the collections to bondholders and initiating foreclosure proceedings, if applicable.

**Downtown Business Improvement District Fund** provides the custodial function of accounting for Downtown Business Improvement District operations.

**Rood Avenue Parking Plaza Association** provides the custodial function of accounting for the Rood Avenue Parking Plaza garage operations.

City of Grand Junction  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**PRIVATE PURPOSE TRUST FUNDS**  
December 31, 2024

	Mesa County Valley School District 51 SLD Fee	General Trust	Total
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>ASSETS</b>			
Cash and investments	\$       188,794	\$            468	\$       189,262
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>NET POSITION HELD IN TRUST FOR</b>			
Individuals, organizations, and others	\$       188,794	\$            468	\$       189,262
	<u>                    </u>	<u>                    </u>	<u>                    </u>



City of Grand Junction  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**PRIVATE PURPOSE TRUST FUNDS**  
For the year ended December 31, 2024

	Mesa County Valley School District 51 SLD Fee	General Trust	Total
<b>ADDITIONS</b>			
Additions by participants	\$ 90,160	\$ -	\$ 90,160
Investment earnings	41,046	-	41,046
Total additions	131,206	-	131,206
<b>DEDUCTIONS</b>			
Distributions to participants	3,617,045	-	3,617,045
Total deductions	3,617,045	-	3,617,045
Change in net position	(3,485,839)	-	(3,485,839)
Net position - beginning	3,674,633	468	3,675,101
Net position - ending	<u>\$ 188,794</u>	<u>\$ 468</u>	<u>\$ 189,262</u>

City of Grand Junction  
**MESA COUNTY VALLEY SCHOOL DISTRICT 51 SLD FEE**  
**EXPENDABLE TRUST FUND**  
**COMPARATIVE BALANCE SHEETS**  
December 31, 2024 and 2023

	<u>2024</u>	<u>2023</u>
<b>ASSETS</b>		
Cash and investments	\$ <u>188,794</u>	\$ <u>3,674,633</u>
Fund balances: Unreserved, undesignated	<u>188,794</u>	<u>3,674,633</u>
Total liabilities and fund balances	\$ <u>188,794</u>	\$ <u>3,674,633</u>

City of Grand Junction  
**MESA COUNTY VALLEY SCHOOL DISTRICT 51 SLD FEE**  
**EXPENDABLE TRUST FUND**  
**COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
For the years ended December 31, 2024 and 2023

	2024	2023
<b>REVENUES</b>		
Development fees	\$ 90,160	\$ 607,200
Investment earnings	41,046	-
Investment earnings (losses)	-	162,442
Total revenues	<u>131,206</u>	<u>769,642</u>
Distributions to participants	<u>3,617,045</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	(3,485,839)	769,642
Fund balances - beginning	3,674,633	2,904,991
Fund balances - ending	<u><u>\$ 188,794</u></u>	<u><u>\$ 3,674,633</u></u>

City of Grand Junction  
**GENERAL TRUST EXPENDABLE TRUST FUND**  
**COMPARATIVE BALANCE SHEETS**  
December 31, 2024 and 2023

	2024	2023
<b>ASSETS</b>		
Cash and investments	\$ 468	\$ 468
Fund balances: Unreserved, undesignated	468	468
Total liabilities and fund balances	\$ 468	\$ 468

City of Grand Junction  
**GENERAL TRUST EXPENDABLE TRUST FUND**  
**COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES**  
For the years ended December 31, 2024 and 2023

	2024	2023
<b>REVENUES</b>		
Development fees	\$ -	\$ -
Investment earnings	-	-
Investment earnings (losses)	-	-
Total revenues	<u>-</u>	<u>-</u>
Distributions to participants	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	-	-
Fund balances - beginning	468	468
Fund balances - ending	<u>\$ 468</u>	<u>\$ 468</u>

City of Grand Junction  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
December 31, 2024

	Park Improvement Advisory Board	Rimrock Marketplace General Improvement District	Downtown Business Improvement District	Rood Avenue Parking Plaza Association
<b>ASSETS</b>				
Cash and investments	\$ 545,328	\$ 125,387	\$ 174,722	\$ ( 24,726)
Accounts receivable, net of allowance	2,801	-	461	-
Prepaid items	-	-	154	25,761
Total assets	<u>548,129</u>	<u>125,387</u>	<u>175,337</u>	<u>1,035</u>
<b>LIABILITIES</b>				
Accounts payable	-	-	8,803	422
Total liabilities	<u>-</u>	<u>-</u>	<u>8,803</u>	<u>422</u>
<b>NET POSITION</b>				
Held for:				
Individuals, organizations, and others	548,129	125,387	166,534	613
Total net position	<u>\$ 548,129</u>	<u>\$ 125,387</u>	<u>\$ 166,534</u>	<u>\$ 613</u>

City of Grand Junction  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
December 31, 2024

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	<u>Total</u>
<b>ASSETS</b>	
Cash and investments	\$ 820,711
Accounts receivable, net of allowance	3,262
Prepaid items	<u>25,915</u>
Total assets	<u>849,888</u>
<b>LIABILITIES</b>	
Accounts payable	<u>9,225</u>
Total liabilities	<u>9,225</u>
<b>NET POSITION</b>	
Held for:	
Individuals, organizations, and others	<u>840,663</u>
Total net position	<u>\$ 840,663</u>

City of Grand Junction  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
For the year ended December 31, 2024

	Park Improvement Advisory Board	Rimrock Marketplace General Improvement District	Downtown Business Improvement District	Rood Avenue Parking Plaza Association
<b>ADDITIONS</b>				
Additions by participants	\$ 126,200	\$ -	\$ 459,635	\$ 42,858
Investment earnings	24,978	5,709	10,078	(565)
Total additions	<u>151,178</u>	<u>5,709</u>	<u>469,713</u>	<u>42,293</u>
<b>DEDUCTIONS</b>				
Distributions to participants	72,449	-	428,386	41,680
Administrative expenses	10	-	9,944	-
Total deductions	<u>72,459</u>	<u>-</u>	<u>438,330</u>	<u>41,680</u>
Change in net position	78,719	5,709	31,383	613
Net position - beginning	469,410	119,678	135,151	-
Net position - ending	<u>\$ 548,129</u>	<u>\$ 125,387</u>	<u>\$ 166,534</u>	<u>\$ 613</u>



City of Grand Junction  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
For the year ended December 31, 2024

---

	<u>Total</u>
<b>ADDITIONS</b>	
Additions by participants	\$ 628,693
Investment earnings	<u>40,200</u>
Total additions	<u>668,893</u>
<b>DEDUCTIONS</b>	
Distributions to participants	542,515
Administrative expenses	<u>9,954</u>
Total deductions	<u>552,469</u>
Change in net position	116,424
Net position - beginning	<u>724,239</u>
Net position - ending	<u><u>\$ 840,663</u></u>

# DOWNTOWN DEVELOPMENT AUTHORITY

## A Component Unit of the City of Grand Junction, Colorado

The Downtown Development Authority (DDA) was formed to improve the downtown area of the City of Grand Junction. Since this is the only component unit of the City, it is reported on the Government-wide Financial Statements. However, since the DDA does not issue its own financial report, the following fund information for the DDA is provided:

### Special Revenue Funds

**Special revenue funds** account for the proceeds of specific revenue sources (other than an expendable trust or major capital projects) restricted or committed to expenditures for specified purposes.

**DDA Operations Special Revenue Fund** accounts for all revenues and expenditures associated with operating the DDA.

### Debt Service Funds

**Debt service funds** account for all resources accumulated for general long-term debt principal and interest payments maturing in future years, other than long-term debt accounted for in enterprise and internal service funds.

**DDA TIF Debt Service Fund** accounts for those resources accumulated for long-term debt and principal and interest payments on DDA Tax Increment Bonds maturing in future years.

### Capital Project Funds

**Capital project funds** account for financial resources to be used to acquire or construct major capital facilities other than those financed by proprietary funds and trust funds.

**DDA Capital Improvements Capital Projects Fund** accounts for capital improvements within the boundaries of the DDA.

**DOWNTOWN DEVELOPMENT AUTHORITY**  
A Component Unit of the City of Grand Junction  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
December 31, 2024

	DDA Operations Special Revenue Fund	DDA TIF Debt Service Fund	DDA Capital Improvements Capital Project Fund	Total Governmental Funds
<b>ASSETS</b>				
Cash and investments	\$ 3,194,466	\$ 1,400,092	\$ 1,087	\$ 4,595,645
Property taxes receivable	322,888	2,165,992	-	2,488,880
Accounts receivable	735	157,344	-	158,079
Prepaid items	2,735	-	-	2,735
Restricted cash and investments	-	1,400,000	-	1,400,000
Total assets	<u>\$ 3,520,824</u>	<u>\$ 5,123,428</u>	<u>\$ 1,087</u>	<u>\$ 8,645,339</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 17,619	\$ -	\$ -	\$ 17,619
Accrued liabilities	7,009	-	-	7,009
Compensated absences payable	4,514	-	-	4,514
Total liabilities	<u>29,142</u>	<u>-</u>	<u>-</u>	<u>29,142</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property taxes	322,888	2,165,992	-	2,488,880
Total deferred inflows of resources	<u>322,888</u>	<u>2,165,992</u>	<u>-</u>	<u>2,488,880</u>
<b>FUND BALANCES</b>				
Restricted for:				
Debt service	-	2,957,436	-	2,957,436
Urban development and housing	3,165,734	-	1,087	3,166,821
Assigned for:				
Legends historical sculptures project	3,060	-	-	3,060
Total fund balances	<u>3,168,794</u>	<u>2,957,436</u>	<u>1,087</u>	<u>6,127,317</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 3,520,824</u>	<u>\$ 5,123,428</u>	<u>\$ 1,087</u>	<u>\$ 8,645,339</u>

Amounts reported for the Component Unit - Downtown Development Authority on the statement of net position (page 32) are different because:

Total fund balances - total governmental funds (above) \$ 6,127,317

Capital assets used in governmental activities are not financial resources; therefore, they are not reported in the funds. 3,382,074

Long-term notes receivable are not due in the current period; therefore, they are not reported in the funds. 300,000

Long-term liabilities, such as bonds and notes payable, compensated absences, and accrued interest are not due and payable in the current period; therefore, they are not reported in the funds.

Bonds payable	\$ (11,449,500)	
Accrued interest payable	(18,167)	
Compensated absences	<u>(34,912)</u>	(11,502,579)

Net position - Component Unit - Downtown Development Authority (page 32) \$ (1,693,188)

**DOWNTOWN DEVELOPMENT AUTHORITY**  
A Component Unit of the City of Grand Junction  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
For the year ended December 31, 2024

	DDA Operations Special Revenue Fund	DDA TIF Debt Service Fund	DDA Capital Improvements Capital Project Fund	Total Governmental Funds
<b>REVENUES</b>				
Taxes	\$ 377,810	\$ 2,145,365	\$ -	\$ 2,523,175
Intergovernmental	160,000	819,495	-	979,495
Charges for services	5,075	-	-	5,075
Miscellaneous	41,070	-	-	41,070
Investment earnings	124,084	60,343	-	184,427
Operating contributions	954,921	-	-	954,921
Total revenues	<u>1,662,960</u>	<u>3,025,203</u>	<u>-</u>	<u>4,688,163</u>
<b>EXPENDITURES</b>				
Current:				
Urban development and housing	958,134	464,852	-	1,422,986
Debt service:				
Principal retirement	-	1,654,545	-	1,654,545
Interest and fiscal charges	-	433,206	-	433,206
Capital outlay	102,102	-	-	102,102
Total expenditures	<u>1,060,236</u>	<u>2,552,603</u>	<u>-</u>	<u>3,612,839</u>
Excess (deficiency) of revenues over (under) expenditures	602,724	472,600	-	1,075,324
<b>OTHER FINANCING SOURCES</b>				
Note proceeds	-	426,545	-	426,545
Total other financing sources	<u>-</u>	<u>426,545</u>	<u>-</u>	<u>426,545</u>
Net change in fund balances	602,724	899,145	-	1,501,869
Fund balances - beginning	2,566,070	2,058,291	1,087	4,625,448
Fund balances - ending	<u>\$ 3,168,794</u>	<u>\$ 2,957,436</u>	<u>\$ 1,087</u>	<u>\$ 6,127,317</u>

Amounts reported for Component Unit - Downtown Development Authority on the Statement of Activities (page 33) are different because:

Net change in fund balances - total governmental funds (above) \$ 1,501,869

Governmental funds report capital outlays as expenditures. However, on the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period. (18,749)

The issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, these transactions have no effect on net position. Governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:

Debt principal payments	\$ 1,654,545
Decrease in accrued interest	1,948
Debt issuance	<u>(426,545)</u>
	1,229,948

Expenditures for compensated absences and longevity are measured by the amount of financial resources used (essentially, the amounts actually paid to employees), whereas in the Statement of Activities, they are measured as the benefits are earned by employees during the year. (9,555)

Change in net position of the Component Unit - Downtown Development Authority (page 33) \$ 2,703,513

**DOWNTOWN DEVELOPMENT AUTHORITY**  
A Component Unit of the City of Grand Junction

**DDA SPECIAL REVENUE FUND**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**

For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Taxes	\$ 353,056	\$ 352,231	\$ 377,810	\$ -	\$ 377,810	\$ 25,579
Intergovernmental	107,000	157,000	160,000	-	160,000	3,000
Charges for services	5,000	5,000	5,075	-	5,075	75
Miscellaneous	36,000	36,000	41,070	-	41,070	5,070
Investment earnings	109,666	109,666	124,084	(51,439)	72,645	(37,021)
Operating contributions	954,921	954,921	954,921	-	954,921	-
Total revenues	1,565,643	1,614,818	1,662,960	(51,439)	1,611,521	(3,297)
<b>EXPENDITURES</b>						
Current:						
Urban development and housing	1,217,490	1,217,490	958,134	(1,860)	956,274	261,216
Debt service:						
Capital outlay	-	-	102,102	-	102,102	(102,102)
Total expenditures	1,217,490	1,217,490	1,060,236	(1,860)	1,058,376	159,114
Excess (deficiency) of revenues over (under) expenditures	348,153	397,328	602,724	(49,579)	553,145	155,817
Net change in fund balance	348,153	397,328	602,724	(49,579)	553,145	155,817
Fund balances - beginning	2,700,510	2,700,510	2,566,070	134,440	2,700,510	-
Fund balances - ending	<u>\$ 3,048,663</u>	<u>\$ 3,097,838</u>	<u>\$ 3,168,794</u>	<u>\$ 84,861</u>	<u>\$ 3,253,655</u>	<u>\$ 155,817</u>

**DOWNTOWN DEVELOPMENT AUTHORITY**  
A Component Unit of the City of Grand Junction  
**DDA TIF DEBT SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Taxes	\$ 2,135,548	\$ 2,135,548	\$ 2,145,365	\$ -	\$ 2,145,365	\$ 9,817
Intergovernmental	718,153	718,153	819,495	-	819,495	101,342
Investment earnings	-	-	60,343	(11,877)	48,466	48,466
Total revenues	<u>2,853,701</u>	<u>2,853,701</u>	<u>3,025,203</u>	<u>(11,877)</u>	<u>3,013,326</u>	<u>159,625</u>
<b>EXPENDITURES</b>						
Current:						
Urban development and housing	623,760	623,760	464,852	-	464,852	158,908
Debt service:						
Principal retirement	1,828,000	1,828,000	1,654,545	-	1,654,545	173,455
Interest and fiscal charges	427,912	427,912	433,206	-	433,206	(5,294)
Total expenditures	<u>2,879,672</u>	<u>2,879,672</u>	<u>2,552,603</u>	<u>-</u>	<u>2,552,603</u>	<u>327,069</u>
Excess (deficiency) of revenues over (under) expenditures	(25,971)	(25,971)	472,600	(11,877)	460,723	486,694
<b>OTHER FINANCING SOURCES</b>						
Tax increment bond proceeds	600,000	600,000	426,545	-	426,545	(173,455)
Total other financing sources	<u>600,000</u>	<u>600,000</u>	<u>426,545</u>	<u>-</u>	<u>426,545</u>	<u>(173,455)</u>
Net change in fund balance	574,029	574,029	899,145	(11,877)	887,268	313,239
Fund balances - beginning	2,104,745	2,104,745	2,058,291	46,454	2,104,745	-
Fund balances - ending	<u>\$ 2,678,774</u>	<u>\$ 2,678,774</u>	<u>\$ 2,957,436</u>	<u>\$ 34,577</u>	<u>\$ 2,992,013</u>	<u>\$ 313,239</u>

**DOWNTOWN DEVELOPMENT AUTHORITY**  
A Component Unit of the City of Grand Junction  
**DDA CAPITAL IMPROVEMENTS CAPITAL PROJECT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL**  
For the year ended December 31, 2024

	Budgeted Amounts		Actual GAAP Basis Amounts	Adjustment to Budgetary Basis	Actual on Budgetary Basis	Variance with Final Budget- Positive (Negative)
	Original	Final				
<b>REVENUES</b>						
Investment earnings	-	-	-	-	-	-
Current:						
Total expenditures	-	-	-	-	-	-
Total revenues	-	-	-	-	-	-
Net change in fund balance	-	-	-	-	-	-
Fund balances - beginning	(3,278)	(3,278)	1,087	(4,365)	(3,278)	-
Fund balances - ending	<u>\$ (3,278)</u>	<u>\$ (3,278)</u>	<u>\$ 1,087</u>	<u>\$ (4,365)</u>	<u>\$ (3,278)</u>	<u>\$ 4,365</u>

# STATISTICAL SECTION

This section of the City of Grand Junction Annual Comprehensive Financial Report represents detailed information as a context for understanding the information in the financial statements, note disclosures, and required supplementary information.

<b>Contents</b>	<b>Pages</b>
<u>Financial Trends</u> These schedules contain trend information to help the reader understand how the City's financial condition has changed over time.	158-167
<u>Revenue Capacity</u> These schedules contain information to help the reader assess the City's largest revenue source, sales tax.	168-172
<u>Debt Capacity</u> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	173-177
<u>Demographic and Economic Information</u> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	178-179
<u>Operating Information</u> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	180-181



TABLE 1

City of Grand Junction  
**NET POSITION**  
Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>Governmental activities:</b>					
Net investment in capital assets	\$ 613,450,583	\$ 619,706,429	\$ 633,903,756	\$ 654,717,310	\$ 699,793,883
Restricted	18,491,942	18,491,942	18,334,955	21,296,877	19,902,565
Unrestricted	17,737,303	14,489,969	15,463,887	16,503,890	17,472,034
Total governmental activities net position	<u>\$ 649,679,828</u>	<u>\$ 652,688,340</u>	<u>\$ 667,702,598</u>	<u>\$ 692,518,077</u>	<u>\$ 737,168,482</u>
<b>Business-type activities:</b>					
Net investment in capital assets	\$ 54,680,110	\$ 53,748,958	\$ 52,901,140	\$ 52,689,295	\$ 62,798,954
Restricted	-	857,852	-	-	-
Unrestricted	(1,753,775)	(1,460,333)	2,713,093	5,102,192	4,068,072
Total business-type activities net position	<u>\$ 52,926,335</u>	<u>\$ 53,146,477</u>	<u>\$ 55,614,233</u>	<u>\$ 57,791,487</u>	<u>\$ 66,867,026</u>
<b>Primary government:</b>					
Net investment in capital assets	\$ 668,130,693	\$ 673,455,387	\$ 686,804,896	\$ 707,406,605	\$ 762,592,837
Restricted	18,491,942	20,870,247	18,334,955	21,296,877	19,902,565
Unrestricted	15,983,528	13,029,636	18,176,980	21,606,082	21,540,106
Total primary governmental net position	<u>\$ 702,606,163</u>	<u>\$ 707,355,270</u>	<u>\$ 723,316,831</u>	<u>\$ 750,309,564</u>	<u>\$ 804,035,508</u>
<b>Component unit:</b>					
Net investment in capital assets	\$ 5,211,363	\$ 5,026,241	\$ 4,767,167	\$ 4,530,258	\$ 4,217,362
Restricted	2,801,932	2,801,932	7,676,659	14,208,885	4,584,522
Unrestricted	(6,245,696)	(4,593,155)	(9,055,715)	(18,192,761)	(17,075,175)
Total component unit net position	<u>\$ 1,767,599</u>	<u>\$ 3,235,018</u>	<u>\$ 3,388,111</u>	<u>\$ 546,382</u>	<u>\$ (8,273,291)</u>

Source: Current and prior year's financial statements.

2020	2021	2022	2023	2024
\$ 707,360,116	\$ 795,058,058	\$ 847,022,451	\$ 885,744,455	\$ 914,164,027
71,499,769	98,930,284	79,603,525	50,899,712	52,174,729
7,302,164	(36,998,264)	(8,115,328)	35,270,277	49,392,427
<u>\$ 786,162,049</u>	<u>\$ 856,990,078</u>	<u>\$ 918,510,648</u>	<u>\$ 971,914,444</u>	<u>\$ 1,015,731,183</u>
\$ 65,100,224	\$ 66,550,310	\$ 67,343,965	\$ 66,232,825	\$ 70,027,545
-	-	-	-	-
4,189,620	6,477,268	6,873,299	11,945,181	10,324,182
<u>\$ 69,289,844</u>	<u>\$ 73,027,578</u>	<u>\$ 74,217,264</u>	<u>\$ 78,178,006</u>	<u>\$ 80,351,727</u>
\$ 772,460,340	\$ 861,608,368	\$ 914,366,416	\$ 951,977,280	\$ 984,191,572
71,499,769	98,930,284	79,603,525	50,899,712	52,174,729
11,491,784	(30,520,996)	(1,242,029)	47,215,458	59,716,609
<u>\$ 855,451,893</u>	<u>\$ 930,017,656</u>	<u>\$ 992,727,912</u>	<u>\$ 1,050,092,450</u>	<u>\$ 1,096,082,910</u>
\$ 4,290,871	\$ 3,653,230	\$ 3,522,592	\$ 3,400,822	\$ 3,382,074
4,669,804	3,640,360	3,766,690	4,620,388	2,960,496
(16,167,112)	(14,759,538)	(13,606,124)	(12,417,911)	(8,035,758)
<u>\$ (7,206,437)</u>	<u>\$ (7,465,948)</u>	<u>\$ (6,316,842)</u>	<u>\$ (4,396,701)</u>	<u>\$ (1,693,188)</u>

TABLE 2

City of Grand Junction  
**CHANGES IN NET POSITION**  
Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>Expenses</b>					
Governmental activities:					
General government	\$ 14,618,900	\$ 14,100,775	\$ 13,491,151	\$ 17,776,852	\$ 24,674,320
Public safety	44,948,119	47,901,187	45,544,297	48,374,315	46,115,318
Public works	19,900,575	19,564,851	20,417,563	20,299,356	21,135,527
Parks and recreation	9,904,241	11,135,606	11,190,650	6,636,863	6,151,428
Urban development and housing	511,257	512,150	186,241	152,817	173,280
Interest on long-term debt	3,684,545	3,555,539	3,212,835	3,064,638	1,373,843
Total governmental activities expense	93,567,637	96,770,108	94,042,737	96,304,841	99,623,716
Business-type activities:					
Water	5,638,750	6,562,089	5,136,974	6,149,893	7,284,678
Convention center	2,933,380	3,148,969	1,087,573	1,015,423	1,515,435
Solid waste removal	3,336,173	3,563,890	3,892,737	4,154,806	4,424,453
Golf	1,934,766	1,926,486	1,881,958	1,757,873	2,089,961
Parking	408,248	399,909	455,275	424,703	541,486
Irrigation systems	307,312	315,951	347,644	361,214	430,609
Total business-type activities expense	14,558,629	15,917,294	12,802,161	13,863,912	16,286,622
Total primary government expenses	\$ 108,126,266	\$ 112,687,402	\$ 106,844,898	\$ 110,168,753	\$ 115,910,338
Total component unit expenses	\$ 1,877,644	\$ 1,351,091	\$ 11,636,264	\$ 6,022,456	\$ 12,173,680
<b>Program revenues</b>					
Governmental activities:					
Charges for services:					
General government	\$ 3,034,609	\$ 3,121,643	\$ 3,005,786	\$ 3,611,696	\$ 3,737,474
Public safety	11,566,683	12,562,322	12,650,507	13,240,196	13,304,062
Public works	2,436,354	2,537,724	2,699,712	2,796,490	3,179,013
Parks and recreation	2,179,082	2,584,704	2,419,289	2,904,671	2,878,775
Operating grants and contributions	3,377,677	3,140,810	2,990,722	3,016,031	3,543,990
Capital grants and contributions	7,833,385	11,638,363	14,064,286	31,784,900	39,986,343
Total governmental activities program revenues	30,427,790	35,585,566	37,830,302	57,353,984	66,629,657
Business-type activities:					
Water	6,075,893	6,774,915	7,589,393	8,180,914	8,475,433
Convention center	1,942,729	2,127,845	234,209	29,547	15,491
Solid waste removal	3,645,893	3,879,469	3,993,456	4,342,109	4,607,077
Golf	1,804,130	1,732,473	1,808,937	1,512,784	1,692,549
Parking	499,357	469,545	565,732	689,913	781,154
Irrigation systems	244,199	246,063	254,711	269,347	288,805
Operating grants and contributions	93,203	118,698	137,559	530,590	282,459
Capital grants and contributions	91,175	208,975	136,727	141,373	6,566,681
Total business-type activities program revenues	14,396,579	15,557,983	14,720,724	15,696,577	22,709,649
Total primary government program revenues	\$ 44,824,369	\$ 51,143,549	\$ 52,551,026	\$ 73,050,561	\$ 89,339,306
Total component unit program revenues	\$ 1,591,559	\$ 953,503	\$ 10,351,432	\$ 1,345,263	\$ 1,594,575

Source: Current and prior year's financial statements

2020	2021	2022	2023	2024
\$ 33,441,295	\$ 20,951,642	\$ 24,353,764	\$ 38,205,369	\$ 34,876,278
46,696,552	57,419,545	59,988,921	70,248,992	80,320,002
21,134,511	22,049,412	25,613,001	28,214,023	29,447,250
10,387,037	12,455,388	14,702,223	16,671,224	19,355,596
326,035	6,286,214	485,155	363,359	313,941
3,371,963	3,799,195	4,077,362	3,915,435	7,225,891
115,357,393	122,961,396	129,220,426	157,618,402	171,538,958
7,174,404	7,379,466	8,332,319	8,368,952	9,351,363
1,212,086	1,214,111	1,229,053	1,247,708	807,476
4,511,805	4,323,554	4,706,717	5,708,089	6,918,143
2,320,875	2,309,906	2,550,166	2,778,773	3,044,403
439,214	521,294	592,448	696,605	919,277
421,742	376,507	398,978	400,673	312,991
16,080,126	16,124,838	17,809,681	19,200,800	21,353,653
\$ 131,437,519	\$ 139,086,234	\$ 147,030,107	\$ 176,819,202	\$ 192,892,611
\$ 2,852,881	\$ 3,307,754	\$ 3,101,941	\$ 2,172,397	\$ 2,411,195
\$ 4,085,721	\$ 4,196,038	\$ 4,922,148	\$ 4,799,760	\$ 7,136,966
14,939,290	17,126,652	21,309,781	23,697,512	26,979,391
3,645,813	5,331,774	4,420,184	2,848,997	4,288,989
1,663,818	2,298,772	3,141,117	4,290,969	3,681,478
9,068,087	9,243,111	8,619,025	15,018,491	12,585,461
44,426,005	50,622,767	37,522,839	39,546,639	23,719,322
77,828,734	88,819,114	79,935,094	90,202,368	78,391,607
9,201,585	9,445,647	9,678,212	9,995,331	10,827,103
145	2,096	2,072	-	395
4,785,582	5,076,319	5,255,878	5,905,550	7,017,136
2,133,317	2,274,397	2,272,618	2,448,618	2,745,594
527,467	676,509	637,602	702,687	903,824
309,308	330,754	353,550	357,190	391,746
92,628	1,128,325	296,817	792,281	801,760
680,435	488,871	273,863	219,061	207,587
17,730,467	19,422,918	18,770,612	20,420,718	22,895,145
\$ 95,559,201	\$ 108,242,032	\$ 98,705,706	\$ 110,623,086	\$ 101,286,752
\$ 1,449,718	\$ 1,223,046	\$ 1,563,349	\$ 1,969,930	\$ 2,366,036

TABLE 2 (Continued)

City of Grand Junction  
**CHANGES IN NET POSITION**  
 Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>Net (expense)/revenue</b>					
Governmental activities	\$ (63,139,847)	\$ (61,184,542)	\$ (56,212,435)	\$ (38,950,857)	\$ (32,994,059)
Business-type activities	(162,050)	(359,311)	1,918,563	1,832,665	6,423,027
Total primary government net expense	<u>\$ (63,301,897)</u>	<u>\$ (61,543,853)</u>	<u>\$ (54,293,872)</u>	<u>\$ (37,118,192)</u>	<u>\$ (26,571,032)</u>
 Total component unit net expense	 <u>\$ (286,085)</u>	 <u>\$ (397,588)</u>	 <u>\$ (1,284,832)</u>	 <u>\$ (4,677,193)</u>	 <u>\$ (1,403,163)</u>
 Governmental activities:					
Taxes:					
Sales, use, and lodging	\$ 52,554,260	\$ 51,503,561	\$ 54,888,978	\$ 59,440,765	\$ 62,477,950
Property	8,250,740	8,293,562	8,463,085	8,702,226	8,790,307
Franchise	2,804,961	2,467,131	2,887,755	2,802,018	2,827,221
Highway users tax	2,291,572	2,106,327	2,299,573	2,825,138	2,858,385
Other taxes	2,110,926	1,510,032	1,276,461	1,384,561	1,672,907
Miscellaneous	-	-	-	-	-
Investment earnings (loss)	250,356	377,556	406,054	781,201	1,374,508
Gain (loss) on sale of capital assets	-	-	-	122,300	51,619
Transfers	(595,383)	(544,662)	(515,666)	(135,000)	(2,408,433)
Total governmental activities	<u>67,667,432</u>	<u>65,713,507</u>	<u>69,706,240</u>	<u>75,923,209</u>	<u>77,644,464</u>
 Business-type activities:					
Miscellaneous	-	-	-	-	-
Investment earnings (loss)	14,398	34,791	33,527	154,589	244,079
Gain (loss) on sale of capital assets	-	-	-	55,000	-
Transfers	595,383	544,662	515,666	135,000	2,408,433
Total business-type activities	<u>609,781</u>	<u>579,453</u>	<u>549,193</u>	<u>344,589</u>	<u>2,652,512</u>
Total primary government activities	<u>\$ 68,277,213</u>	<u>\$ 66,292,960</u>	<u>\$ 70,255,433</u>	<u>\$ 76,267,798</u>	<u>\$ 80,296,976</u>
 Component unit activities:					
Property taxes	1,593,828	1,565,227	1,561,422	1,715,022	1,666,797
Miscellaneous	-	-	-	-	-
Investment earnings (loss)	13,492	27,664	28,400	120,442	92,635
Gain (loss) on sale of capital assets	-	-	120,219	-	-
Total component unit activities	<u>\$ 1,607,320</u>	<u>\$ 1,592,891</u>	<u>\$ 1,710,041</u>	<u>\$ 1,835,464</u>	<u>\$ 1,759,432</u>
 <b>Change in net position</b>					
Governmental activities	\$ 4,527,585	\$ 4,528,965	\$ 13,493,805	\$ 36,972,352	\$ 44,650,405
Business-type activities	447,731	220,142	2,467,756	2,177,254	9,075,539
Total primary government	<u>\$ 4,975,316</u>	<u>\$ 4,749,107</u>	<u>\$ 15,961,561</u>	<u>\$ 39,149,606</u>	<u>\$ 53,725,944</u>
 Total component unit: Downtown Development Authority	 <u>\$ 1,321,235</u>	 <u>\$ 1,195,303</u>	 <u>\$ 425,209</u>	 <u>\$ (2,841,729)</u>	 <u>\$ (8,819,673)</u>

2020	2021	2022	2023	2024
\$ (37,528,659)	\$ (34,142,282)	\$ (49,285,332)	\$ (67,416,034)	\$ (93,147,351)
1,650,341	3,298,080	960,931	1,219,918	1,541,492
\$ (35,878,318)	\$ (30,844,202)	\$ (48,324,401)	\$ (66,196,116)	\$ (91,605,859)
\$ 566,854	\$ (2,084,708)	\$ (1,538,592)	\$ (202,467)	\$ (45,159)
\$ 69,816,987	\$ 86,896,977	\$ 94,487,680	\$ 96,789,831	\$ 104,498,536
9,765,889	9,896,721	10,655,947	10,676,596	13,504,308
2,954,098	3,381,450	4,301,605	4,007,194	3,846,683
2,481,729	2,455,447	2,715,694	2,537,616	2,960,040
1,065,339	1,144,964	1,413,663	2,041,072	1,461,256
-	3,423	67,890	80,274	68,131
1,142,764	(223,853)	(2,988,629)	6,821,051	9,546,405
(70,480)	1,787,997	252,052	-	978,731
(634,100)	(372,815)	(100,000)	(100,000)	100,000
86,522,226	104,970,311	110,805,902	122,853,634	136,964,090
-	119,352	209,576	185,570	271,028
138,377	(28,231)	(90,071)	421,450	397,764
-	(24,282)	9,250	-	63,437
634,100	372,815	100,000	100,000	(100,000)
772,477	439,654	228,755	707,020	632,229
\$ 87,294,703	\$ 105,409,965	\$ 111,034,657	\$ 123,560,654	\$ 137,596,319
1,790,978	1,754,526	1,802,471	1,951,932	2,523,175
-	70,200	960,659	32,910	41,070
179,039	471	(75,432)	137,766	184,427
-	-	-	-	-
\$ 1,970,017	\$ 1,825,197	\$ 2,687,698	\$ 2,122,608	\$ 2,748,672
\$ 48,993,567	\$ 70,828,029	\$ 61,520,570	\$ 55,437,600	\$ 43,816,739
2,422,818	3,737,734	1,189,686	1,926,938	2,173,721
\$ 51,416,385	\$ 74,565,763	\$ 62,710,256	\$ 57,364,538	\$ 45,990,460
\$ 566,854	\$ (259,511)	\$ 1,149,106	\$ 1,920,141	\$ 2,703,513

TABLE 3

City of Grand Junction  
**FUND BALANCES, GOVERNMENTAL FUNDS**  
 Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>General fund</b>					
Nonspendable	\$ 6,386,895	\$ 6,386,895	\$ 5,411,369	\$ 4,941,645	\$ 3,080,838
Restricted	3,806,415	3,806,415	3,412,553	3,412,553	3,191,422
Committed	-	-	-	-	-
Assigned	1,084,580	1,084,580	3,856	9,213,643	3,417,474
Unassigned	10,501,371	9,206,316	14,522,107	14,622,003	21,278,686
Total general fund	<u>21,779,261</u>	<u>20,484,206</u>	<u>23,349,885</u>	<u>32,189,844</u>	<u>30,968,420</u>
<b>All other governmental funds</b>					
Nonspendable, reported in:					
Special revenue funds	13,396	13,703	18,109	5,861	2,195
Permanent funds	1,372,221	1,392,430	1,414,304	1,435,189	1,483,666
Debt service funds	-	-	-	-	-
Capital projects funds	-	-	-	-	-
Restricted, reported in:					
Special revenue funds	2,709,359	2,709,359	2,923,717	3,010,648	2,731,720
Debt service funds	9,878,137	9,878,137	9,197,347	7,092,214	5,515,976
Capital projects funds	1,109,018	3,336,866	2,642,824	6,688,587	7,312,864
Committed, reported in:					
Special revenue funds	793,938	793,938	447,442	1,083,752	1,385,742
Capital projects funds	1,198,995	-	-	-	-
Assigned, reported in:					
Capital projects funds	-	-	-	-	-
Unassigned, reported in:					
Special revenue funds	-	-	-	-	-
Capital projects funds	-	-	-	-	-
Debt service funds	-	-	-	-	-
Total all other governmental funds	<u>17,075,064</u>	<u>18,124,433</u>	<u>16,643,743</u>	<u>19,316,251</u>	<u>18,432,163</u>
<b>Total governmental funds</b>	<u>\$ 38,854,325</u>	<u>\$ 38,608,639</u>	<u>\$ 39,993,628</u>	<u>\$ 51,506,095</u>	<u>\$ 49,400,583</u>

Source: Current and prior year's financial statements

2020	2021	2022	2023	2024
\$ 2,713,208	\$ 2,418,915	\$ 2,136,713	\$ 2,413,365	\$ 1,508,864
2,533,500	2,400,000	3,144,206	3,394,206	3,193,950
-	-	-	-	510,894
924,715	3,856	1,748,377	3,115,828	522,360
28,115,995	32,436,059	31,937,719	36,331,669	40,040,744
34,287,418	37,258,830	38,967,015	45,255,068	45,776,812
-	15,454	78,423	9,615	252,397
1,508,191	1,530,289	1,518,116	1,620,234	1,703,911
-	-	2,500	2,500	2,500
-	-	2,500	-	-
4,882,737	7,279,088	15,521,214	21,594,373	18,931,171
2,701,974	4,231,844	1,742,725	1,199,063	1,223,836
59,873,370	79,900,850	59,195,380	49,822,997	104,579,717
1,380,931	3,029,928	816,175	-	-
-	-	10,264,551	-	1,500,000
-	-	-	-	-
-	-	(147,054)	(6,752)	-
(4,105,111)	(33,297)	-	-	-
-	-	(72,689)	-	-
66,242,092	95,954,156	88,921,841	74,242,030	128,193,532
\$ 100,529,510	\$ 133,212,986	\$ 127,888,856	\$ 119,497,098	\$ 173,970,344

(continued)



TABLE 4

City of Grand Junction  
**CHANGE IN FUND BALANCES, GOVERNMENTAL FUNDS**  
 Last Ten Fiscal Years

	2015	2016	2017	2018	2019
<b>Revenues</b>					
Taxes	\$ 68,012,459	\$ 65,880,613	\$ 69,815,852	\$ 75,154,708	\$ 78,626,770
Licenses, fees, and permits	116,091	160,265	142,595	159,540	187,252
Intergovernmental	8,102,118	8,549,914	6,799,685	11,292,769	13,083,432
Charges for services	9,763,812	10,834,740	10,698,753	13,321,391	13,829,804
Fines and forfeitures	885,305	720,181	597,482	661,161	389,711
Special assessments	13,771	9,235	8,216	4,045	4,045
Investment earnings	221,580	321,987	341,673	684,078	1,215,071
Other income	1,277,516	1,419,482	2,346,323	58,495	104,189
Other contributions	530,015	1,717,927	707,517	1,566,312	1,235,147
Total revenues	<u>88,922,667</u>	<u>89,614,344</u>	<u>91,458,096</u>	<u>102,902,499</u>	<u>108,675,421</u>
<b>Expenditures</b>					
General government	12,625,502	12,776,431	12,145,455	13,836,451	18,383,501
Public safety	37,871,800	38,285,166	37,963,223	40,445,199	43,778,212
Public works	8,866,234	8,880,062	8,078,591	8,348,485	9,300,017
Parks and recreation	8,663,393	8,939,889	8,462,734	8,787,839	9,332,447
Urban development and housing	511,257	512,150	186,241	152,817	173,280
Debt service:					
Principal retirement	3,385,000	3,525,000	3,722,000	3,875,000	4,045,000
Interest and fiscal charges	4,025,922	3,890,097	3,720,535	3,540,335	2,868,763
Capital outlay	9,213,066	8,720,880	13,902,427	11,438,784	19,587,580
Total expenditures	<u>85,162,174</u>	<u>85,529,675</u>	<u>88,181,206</u>	<u>90,424,910</u>	<u>107,468,800</u>
<b>Other financing sources (uses)</b>					
Transfers in	9,387,527	9,657,508	13,354,777	15,420,839	18,522,326
Transfers out	(12,152,716)	(11,956,048)	(16,599,272)	(16,416,561)	(23,414,566)
Bonds issuance	-	-	-	-	-
Refunding bond premium	-	-	-	-	-
Payment to refunded bond escrow	-	-	-	-	-
Insurance recoveries	28,892	-	-	-	-
Sale of capital assets	564,940	17,649	9,094	61,001	51,619
Total other financing sources (uses)	<u>(2,171,357)</u>	<u>(2,280,891)</u>	<u>(3,235,401)</u>	<u>(934,721)</u>	<u>(4,840,621)</u>
Net change in fund balances	<u>\$ 908,041</u>	<u>\$ 1,300,487</u>	<u>\$ (161,184)</u>	<u>\$ 11,512,467</u>	<u>\$ (2,105,512)</u>
Debt service as a percentage of noncapital expenditures	9.8%	9.7%	10.0%	9.4%	7.9%

Source: Current and prior year's financial statements

2020	2021	2022	2023	2024
\$ 86,084,042	\$ 103,775,559	\$ 113,574,589	\$ 116,052,309	\$ 126,270,823
287,899	316,389	310,007	339,894	454,140
13,110,069	4,071,254	7,179,982	14,182,922	10,279,472
22,061,711	22,061,711	22,061,711	25,552,375	29,885,310
292,965	306,467	257,589	276,438	344,999
33,928	1,489	28,899	5,316	130,485
972,545	(197,980)	(2,702,616)	5,253,582	6,798,586
1,322,469	574,455	747,203	485,797	575,242
4,700,111	5,951,938	1,439,043	835,569	2,305,989
128,865,739	136,861,282	142,896,407	162,984,202	177,045,046
18,597,612	20,913,661	27,844,364	37,661,566	33,191,279
45,008,171	48,820,600	55,471,692	61,760,385	69,057,595
9,788,038	9,967,311	11,616,018	13,398,183	14,814,377
8,557,910	10,066,249	11,951,524	13,147,154	14,528,299
326,035	6,242,020	435,321	313,210	157,691
4,555,000	4,040,000	4,095,000	3,675,000	3,330,000
3,071,191	4,257,351	4,031,916	3,939,477	6,140,547
19,334,514	24,108,961	32,189,704	32,189,704	52,805,649
109,238,471	128,416,153	147,635,539	166,084,679	194,025,437
17,775,364	30,735,668	17,263,950	12,821,631	29,738,000
(22,137,189)	(32,862,435)	(19,452,344)	(15,454,508)	(33,369,823)
65,017,796	25,969,813	-	-	68,565,000
-	786,873	-	-	5,541,729
(14,655,888)	(5,540,000)	-	-	-
-	-	-	-	-
21,258	2,535,458	114,719	13,086	978,731
46,021,341	21,625,377	(2,073,675)	(2,619,791)	71,453,637
\$ 51,128,927	\$ 32,683,476	\$ (5,244,599)	\$ (8,471,289)	\$ 54,473,246
8.5%	8.0%	7.0%	5.7%	6.7%

TABLE 5

City of Grand Junction  
**SALES TAX REVENUE BY TYPE OF INDUSTRY <sup>1</sup>**  
 Last Ten Fiscal Years

Fiscal Year	Miscellaneous Retail	General Merchandise	Motor Vehicles	Construction Industry	Restaurants & Bars	Taxable Utilities
2015	8,374,648	6,444,453	6,957,027	5,678,347	5,470,778	2,565,699
2016	7,986,706	6,486,529	6,572,938	5,986,737	5,551,750	2,477,021
2017	8,011,309	6,875,701	7,291,422	6,797,090	5,841,735	2,767,594
2018	8,326,953	7,131,477	7,716,477	7,770,602	6,125,913	2,258,818
2019	8,596,998	7,144,708	8,260,166	8,054,630	6,376,277	2,079,571
2020	8,090,287	7,682,689	7,901,264	8,923,954	5,701,068	1,873,430
2021	12,263,954	10,888,308	11,154,840	12,870,813	8,826,600	2,405,378
2022	13,598,062	11,547,535	12,763,910	14,578,177	9,630,310	2,847,213
2023	\$ 19,139,001	15,442,787	11,834,888	11,340,275	9,950,635	2,978,355
2024	\$ 21,108,494	15,090,394	12,236,318	11,241,551	10,342,029	3,513,662

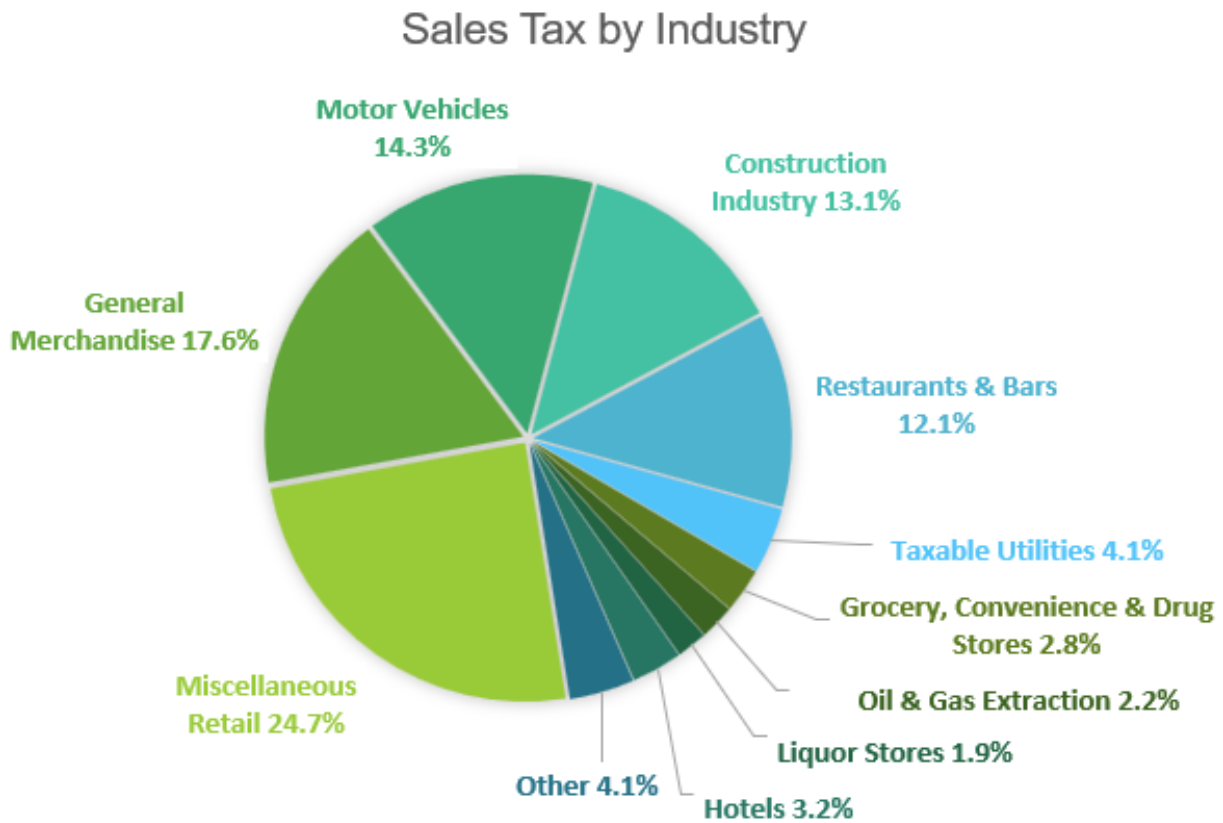
Notes:

<sup>1</sup> Excludes use tax and the City's share of Mesa County sales tax. Refer to Table 8 for total sales and use tax collections.

<sup>2</sup> Beginning with 2020, City Sales Tax includes an additional 0.5% First Responder Tax

<sup>3</sup> Beginning in July 2023, City Sales Tax includes an additional 0.14% to fund a recreation center at Matchett Park.

Source: City Finance Department: Sales Tax Reports



Grocery, Convenience & Drug Stores	Oil & Gas Extraction	Liquor Stores	Hotels	Other	Total Sales Tax	Total Direct Tax Rate <sup>2 3</sup>
1,960,658	652,693	1,089,131	1,346,842	2,293,187	42,833,463	2.75%
2,060,505	450,873	1,147,881	1,394,716	2,127,606	42,243,262	2.75%
2,232,717	742,649	1,199,186	1,449,259	1,794,876	45,003,538	2.75%
2,343,220	873,803	1,214,084	1,561,582	3,169,286	48,492,215	2.75%
2,467,808	690,380	1,188,086	1,613,525	2,811,694	49,283,843	2.75%
2,728,686	324,687	1,365,207	1,042,772	11,829,459	57,463,503	3.25%
3,746,087	594,189	1,578,839	2,128,781	4,550,294	71,008,083	3.25%
3,872,727	1,064,848	1,590,057	2,320,337	3,369,208	77,182,384	3.25%
2,321,140	1,878,782	1,668,738	2,768,132	3,499,111	\$ 82,821,844	3.39%
2,368,814	1,874,456	1,645,103	2,707,223	3,473,441	\$ 85,601,485	3.39%

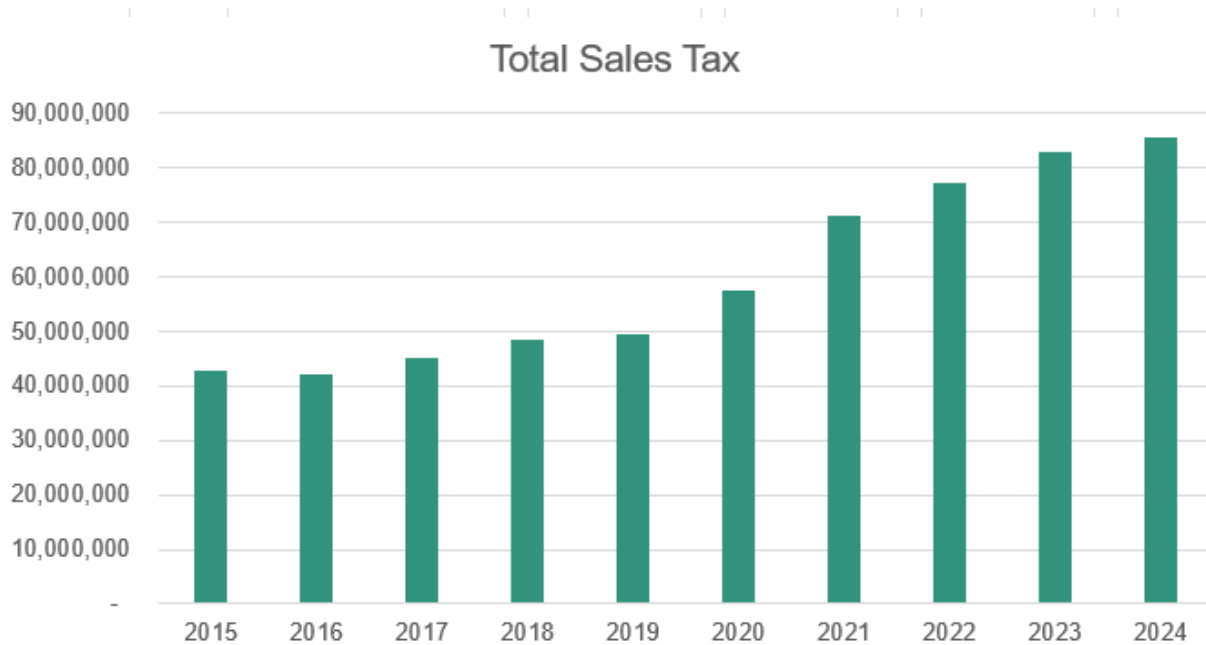


TABLE 6

City of Grand Junction  
**DIRECT AND OVERLAPPING SALES TAX RATES**  
 Last Ten Fiscal Years

Fiscal Year	City Direct Rate		Overlapping Rates		Total Overlapping Sales Tax Rate
	City of Grand Junction	Total Direct Sales Tax Rate	Mesa County	State of Colorado	
2015	2.75%	2.75%	2.00%	2.90%	7.65%
2016	2.75%	2.75%	2.00%	2.90%	7.65%
2017	2.75%	2.75%	2.00%	2.90%	7.65%
2018	2.75%	2.75%	2.37%	2.90%	8.02%
2019	2.75%	2.75%	2.37%	2.90%	8.02%
2020	3.25%	3.25%	2.37%	2.90%	8.52%
2021	3.25%	3.25%	2.37%	2.90%	8.52%
2022	3.25%	3.25%	2.37%	2.90%	8.52%
2023	*3.39%	3.39%	2.37%	2.90%	8.66%
2024	3.39%	3.39%	2.37%	2.90%	8.66%

Notes: The City's sales tax rate may be increased only by a majority vote of the City's residents.

\* On April 4, 2023, Measure 1A was approved by voters of Grand Junction to increase the sales and use tax rate from 3.25% to 3.39% with an effective rate of July 1, 2023.

Source: City Finance Department: Sales Tax Reports

TABLE 7

City of Grand Junction  
**PRINCIPAL SALES TAX PAYERS**  
 Current Year and Nine Years Prior

	2015	2024
Aggregate top ten filers <sup>1 2</sup>	\$ 10,302,782	\$ 21,721,738
Aggregate all other filers <sup>2</sup>	32,530,681	63,879,747
Total sales tax	<u>\$ 42,833,463</u>	<u>\$ 85,601,485</u>
Top ten filers as a percentage of total sales tax	24.05%	25.38%

<sup>1</sup> Colorado State Statutes and the City of Grand Junction Ordinances prohibit disclosure of individual sales tax returns. Therefore, the current year's top ten filers are listed in alphabetical order as follows: Amazon, Best-Buy, Home Depot, Lowes, Mesa County Motor Vehicle, Public Service Company, Sams Club, Target, Walmart, and Western Slope Auto.

<sup>2</sup> Excludes use tax and the City's share of Mesa County sales tax. Refer to Table 8 for total sales and use tax collections.

Source: City Finance Department: Sales Tax Reports

TABLE 8

City of Grand Junction  
**SALES AND USE TAX COLLECTIONS**  
Last Ten Fiscal Years

Fiscal Year	City Sales Tax <sup>2 4</sup>	City Use Tax	City Share of County Sales Tax	Lodging Tax <sup>1</sup>	Cannabis Tax <sup>3</sup>	Total
2015	42,833,463	2,026,919	6,325,229	1,368,649	-	52,554,260
2016	42,243,262	1,651,052	6,194,296	1,414,951	-	51,503,561
2017	45,003,538	1,820,136	6,599,984	1,465,320	-	54,888,978
2018	48,492,215	1,682,258	7,686,493	1,579,799	-	59,440,765
2019	49,283,843	1,547,376	8,287,196	3,359,536	-	62,477,951
2020	57,463,503	1,323,480	8,774,476	2,255,528	-	69,816,987
2021	71,008,083	1,658,382	10,413,265	3,817,247	-	86,896,977
2022	77,182,384	1,609,477	11,558,762	4,137,057	-	94,487,680
2023	78,016,200	2,253,231	11,714,756	4,805,644	166,164	\$ 96,955,995
2024	\$ 85,601,485	\$ 2,144,590	\$ 11,945,117	\$ 4,807,344	\$ 1,479,423	\$ 105,977,959

## Notes:

<sup>1</sup> Beginning with 2019, Lodging Tax includes an additional 3% Lodging Tax increase.

<sup>2</sup> Beginning with 2020, City Sales Tax includes an additional 0.5% First Responder Tax increase.

<sup>3</sup> In 2023, the City began collecting a special sales and use tax of 6% on retail marijuana sales.

<sup>4</sup> In 2023, voters approved Measure 1A to increase the sales and use tax rate by 0.14% to generate revenue for a recreation center at Matchett Park. This tax went into effect on July 1, 2023.

Source: City Finance Department: Sales Tax Reports

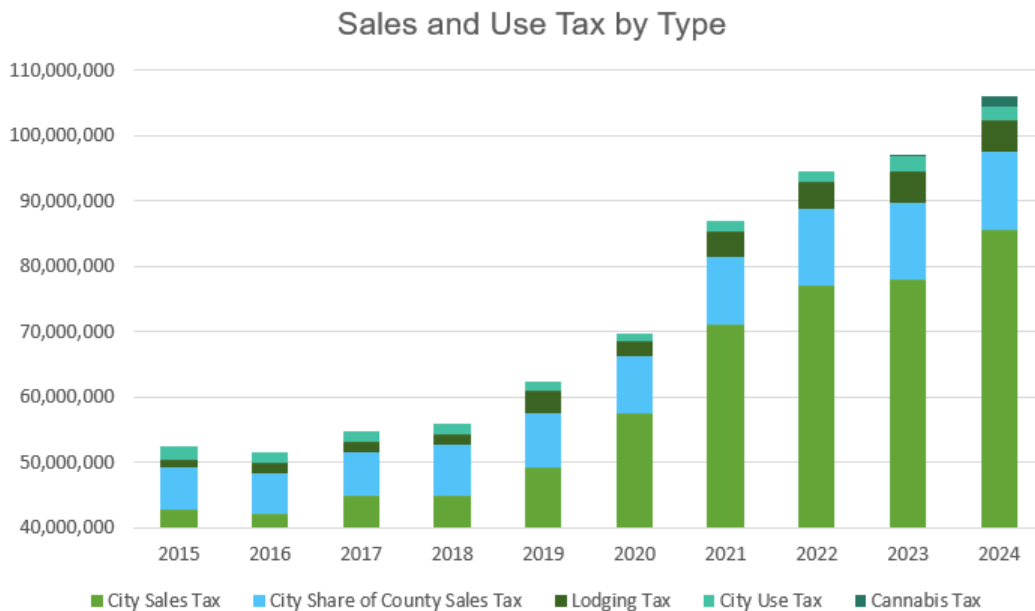


TABLE 9

City of Grand Junction  
**RATIO OF OUTSTANDING DEBT BY TYPE**  
**TO PERSONAL INCOME AND OUTSTANDING DEBT PER CAPITA<sup>1 2</sup>**  
 Last Ten Fiscal Years

Fiscal Year	Population <sup>1 2</sup>	Personal Income in Thousands <sup>1 4</sup>	Governmental Activities			Business-Type Activities		Total Primary Government	Ratio of Outstanding Debt to Personal Income <sup>1</sup>	Outstanding Debt Per Capita <sup>1</sup>
			Revenue Bonds <sup>5</sup>	Certificates of Participation	Lease Liability	Loan Payable <sup>5</sup>	Lease Liability			
2015	60,938	2,455,923	31,283,775	38,659,324		4,494,375		74,437,474	3.03%	1,222
2016	61,695	2,458,361	28,098,015	37,727,365		5,742,568		71,567,948	2.91%	1,160
2017	62,795	2,645,239	24,845,222	37,743,807		5,952,139		68,541,168	2.59%	1,092
2018	64,041	2,844,253	21,518,614	36,530,934		5,473,142		63,522,690	2.23%	992
2019	64,641	2,972,258	18,122,111	34,296,877		4,980,817		57,399,805	1.93%	888
2020	65,900	3,199,313	64,454,768	32,680,582		4,470,600		101,605,950	3.18%	1,542
2021	66,812	3,553,998	76,827,907	36,710,720		13,942,127		127,480,754	3.59%	1,908
2022	67,601	3,693,681	71,566,508	37,273,373	329,768	18,028,854	-	127,198,503	3.44%	1,882
2023	69,412	3,943,753	68,742,378	35,913,171	924,176	17,721,386	567,612	123,868,723	3.14%	1,785
2024	70,554 <sup>3</sup>	Not available	140,277,840	34,491,793	707,955	16,005,703	254,020	191,737,311	Not available	2,718

Notes: <sup>1</sup> Population and income data for prior years was updated in 2024 based on data available from DOLA (population) and the Bureau of Economic Analysis (per capita income). Prior year Debt to Personal Income and Outstanding Debt Per Capita were updated accordingly.

Sources:

<sup>2</sup> Colorado Department of Local Affairs (DOLA), State Demography Office

<sup>3</sup> Estimate, US Census Bureau

<sup>4</sup> Calculated, Bureau of Economic Analysis - Grand Junction MSA per capita income (current year data not available)

<sup>5</sup> City of Grand Junction Finance Department; current and prior year financial statements



TABLE 10

City of Grand Junction  
**RATIO OF NET GENERAL BONDED DEBT  
 TO PERSONAL INCOME AND NET BONDED DEBT PER CAPITA<sup>1 2</sup>**  
 Last Ten Fiscal Years

Fiscal Year	Population <sup>3 4</sup>	Personal Income in Thousands <sup>5</sup>	Revenue Bonded Debt	Debt Service Monies Available	Debt Payable from Enterprise Revenues	Net Bonded Debt	Ratio of Net Bonded Debt to Personal Income	Net Bonded Debt Per Capita
2015	60,938	2,455,923	31,283,775	9,860,226	-	21,423,549	0.87%	352
2016	61,695	2,458,361	28,098,015	11,189,404	-	16,908,611	0.69%	274
2017	62,795	2,645,239	24,845,222	9,170,370	-	15,674,852	0.59%	250
2018	64,041	2,844,253	21,518,614	7,055,725	-	14,462,889	0.51%	226
2019	64,641	2,972,258	18,122,111	5,106,179	-	13,015,932	0.44%	201
2020	65,900	3,199,313	64,454,768	2,668,942	-	61,785,826	1.93%	938
2021	66,812	3,553,998	76,827,907	3,235,474	-	73,592,433	2.07%	1,101
2022	67,583	3,693,681	71,566,508	2,798,518	-	68,767,990	1.86%	1,018
2023	68,405	3,943,753	68,742,378	1,199,063	-	67,543,315	1.71%	987
2024	70,554	Not available	175,477,588	116,334	-	175,361,254	Not available	2,485

Notes: <sup>1</sup> Details regarding the City's outstanding debt can be found in Note 7 of the financial statements.

<sup>2</sup> The general obligation bonds consist of Ridges Metropolitan District debt. These are excluded because they were paid with special property tax levies on property within these Districts only.

<sup>3</sup> Population and income data for prior years was updated in 2024 based on data available from DOLA (population) and the Bureau of Economic Analysis (per capita income).

Sources:

<sup>4</sup> Colorado Department of Local Affairs (DOLA), State Demography Office

<sup>5</sup> Calculated from Bureau of Economic Analysis - Grand Junction MSA per capita income (current year data not available) and DOLA population figures.

TABLE 11

City of Grand Junction  
**COMPUTATION OF LEGAL DEBT MARGIN**  
 December 31, 2024

Estimated actual value as determined by Assessor <sup>1</sup>	<u>\$ 12,615,908,490</u>
Debt limit - 3% of actual value	378,477,255
Legal debt margin	<u>\$ 378,477,255</u>

Fiscal year	Debt limit	Total net debt applicable to limit	Legal debt margin
2015	192,692,509	-	192,692,509
2016	194,822,147	-	194,822,147
2017	208,994,862	-	208,994,862
2018	212,782,479	-	212,782,479
2019	248,779,273	-	248,779,273
2020	254,101,669	-	254,101,669
2021	289,596,257	-	289,596,257
2022	297,174,841	-	297,174,841
2023	370,038,229	-	370,038,229
2024	378,477,255	-	378,477,255

Source: <sup>1</sup> Mesa County Assessor

TABLE 12

City of Grand Junction  
**COMPUTATION OF DIRECT AND OVERLAPPING DEBT <sup>1</sup>**  
 December 31, 2024

<u>Jurisdiction</u>	<u>Net Debt Outstanding</u>	<u>Percentage Applicable to the City of Grand Junction<sup>2</sup></u>	<u>Amount Applicable to the City of Grand Junction</u>
Direct:			
City of Grand Junction <sup>3</sup>	\$ 175,477,588	100%	\$ 175,477,588
Overlapping:			
Mesa County Valley School District No. 51 <sup>4</sup>	227,065,000	44%	99,344,810
Mesa County <sup>5</sup>	18,864,092	44%	8,253,362
			<u>107,598,172</u>
Total			<u><u>\$ 283,075,760</u></u>

Note:

<sup>1</sup> Computation of overlapping debt includes only the three major governmental units and excludes several special districts that partially overlap the City. For the purposes of GASB Statement 44, certificates of participation are included in the overlapping debt calculation. However, certificates of participation do not constitute a general obligation, other indebtedness, or multiple fiscal year financial obligations within the meaning of any constitutional or statutory debt limitation.

<sup>2</sup> The percentage of overlapping debt applicable to the City of Grand Junction is based on the population of Grand Junction and Mesa County.

Sources:

<sup>3</sup> City Finance Department

<sup>4</sup> Mesa County Valley School District No. 51 Finance Department

<sup>5</sup> Mesa County Financial Services Department

**TABLE 13**

City of Grand Junction  
**REVENUE BOND COVERAGE**  
**WATER BONDS**  
 Last Ten Fiscal Years

Fiscal Year	Gross Revenue	Direct Operating Expense	Net Revenue Available for Debt Service	Debt Service Requirements			
				Principal	Interest	Total	Coverage
2015	6,264,306	4,515,103	1,749,203	-	-	-	-
2016	7,043,756	5,208,137	1,835,619	-	-	-	-
2017	7,879,981	3,804,410	4,075,571	-	-	-	-
2018	8,524,929	4,686,913	3,838,016	-	-	-	-
2019	8,496,346	5,266,951	3,229,395	-	-	-	-
2020	9,664,738	5,542,534	4,122,204	-	-	-	-
2021	10,983,204	5,790,031	5,193,173	-	-	-	-
2022	10,164,171	6,555,059	3,609,112	-	-	-	-
2023	11,096,026	6,698,113	4,397,913	-	-	-	-
2024	11,871,102	7,822,648	4,048,454	-	-	-	-

Source: City Finance Department

TABLE 14

City of Grand Junction  
**DEMOGRAPHIC AND ECONOMIC STATISTICS<sup>1</sup>**  
 Last Ten Fiscal Years

Fiscal Year	City Population <sup>1 3</sup>	County Population <sup>1 3</sup>	Personal Income in Thousands	Per Capita Income <sup>5</sup>	School Enrollment <sup>2 4</sup>	Unemployment Rate <sup>1 6</sup>	
						Grand Junction MSA	State of Colorado
2015	60,938	148,774	2,455,923	40,302	21,742	5.2%	3.3%
2016	61,695	150,346	2,458,361	39,847	21,827	4.3%	2.7%
2017	62,795	152,148	2,645,239	42,125	22,105	3.7%	2.8%
2018	64,041	154,047	2,844,253	44,413	22,084	3.8%	3.1%
2019	64,641	155,109	2,972,258	45,981	22,082	3.4%	2.8%
2020	65,900	155,993	3,199,313	48,548	21,081	6.5%	6.4%
2021	66,812	157,432	3,553,998	53,194	21,315	4.3%	4.2%
2022	67,583	158,511	3,693,681	54,654	20,851	3.1%	3.0%
2023	68,405	159,637	3,943,753	57,653	20,208	3.5%	3.3%
2024	70,554 <sup>7</sup>	161,260 <sup>7</sup>	Not available	Not available	19,900	4.6%	4.6%

Notes: <sup>1</sup> Population, income and unemployment data for prior years was updated in 2024 based on data available from DOLA (population), the Bureau of Economic Analysis (per capita income), and the Bureau of Labor Statistics (unemployment).

<sup>2</sup> School enrollment is for Mesa County Valley School District No. 51, which includes the majority of Mesa County.

Sources:

<sup>3</sup> Colorado Department of Local Affairs (DOLA), State Demography Office

<sup>4</sup> Mesa County Valley School District No. 51 - District-wide enrollment

<sup>5</sup> Bureau of Economic Analysis - Grand Junction MSA per capita income (current year data not available)

<sup>6</sup> US Department of Labor, Bureau of Labor Statistics, Non-Seasonally Adjusted

<sup>7</sup> Estimate, US Census Bureau

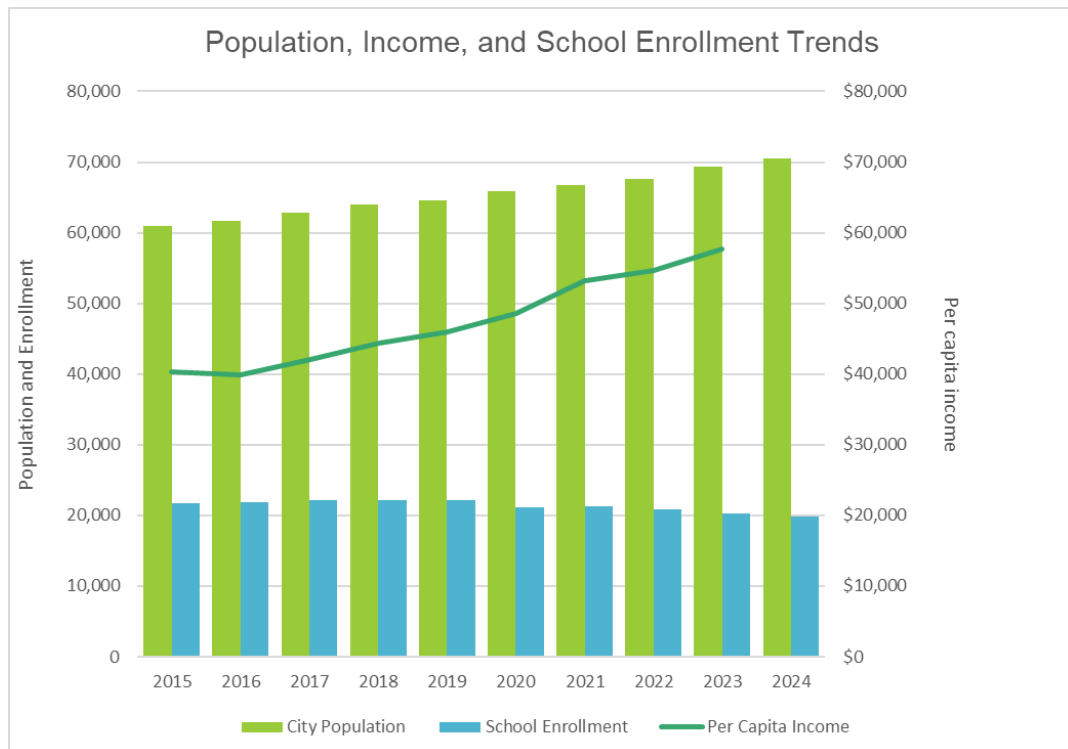


TABLE 15

City of Grand Junction  
**TOP 10 PRINCIPAL EMPLOYERS**  
 December 31, 2024  
 Current Year and Nine Years Ago

Employer	Type of Business	Number of Employees 2015 <sup>1</sup>	Percentage of Total 2015	Number of Employees 2024 <sup>1</sup>	Percentage of Total 2024
Mesa County Valley School District #51	Education	2,502	3.69%	3,465	4.51%
Intermountain Health St. Mary's Hospital	Healthcare	1,655	2.44%	2,846	3.71%
Colorado Mesa University	Education			1,173	1.53%
Community Hospital	Healthcare	800	1.18%	1,400	1.82%
Mesa County	Government	998	1.47%	1,271	1.65%
VA Western Colorado	Healthcare	650	0.96%	1,022	1.33%
City of Grand Junction	Government	640	0.94%	860	1.12%
Family Health West	Healthcare	n/a	n/a	616	0.80%
West Star Aviation	Aviation	n/a	n/a	559	0.73%
Hopewest	Healthcare	n/a	n/a	350	0.46%
Hilltop Community Resources	Healthcare	680	1.00%	n/a	n/a
GJRC (CODHS) <sup>3</sup>	Government	1,004	1.48%	n/a	n/a
City Market	Retail	648	0.96%	n/a	n/a
Star Tek USA	Services	700	1.03%	n/a	n/a
Other		57,488	84.83%	63,249	82.33%
Total of All Employees <sup>2</sup>		67,765		76,811	

## Sources:

<sup>1</sup> Grand Junction Economic Partnership (includes part-time and seasonal employees)

<sup>2</sup> Colorado Department of Labor and Employment (includes part-time and seasonal employees)

## Notes:

<sup>3</sup> Beginning in 2023, GJRC employees are reported in the Mesa County employment total.

TABLE 16

City of Grand Junction  
**MISCELLANEOUS STATISTICS**  
Last Ten Fiscal Years

Date of incorporation: July 19, 1882<sup>1</sup>  
 Date charter adopted: September 14, 1909<sup>1</sup>  
 Form of government: Council-Manager<sup>1</sup>

Employees by function (Full-time Equivalent):

Function <sup>5</sup>	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General government	132	117	109	104	120	113	151	168	184	200
Fire protection	108	109	112	125	125	145	147	156	173	178
Parks and recreation	63	61	59	56	48	45	51	59	66	73
Police protection:										
Sworn	114	110	109	138	118	124	116	112	116	119
Non-sworn	80	83	83	54	85	89	89	88	94	102
Engineering and Transportation:	131	127	123	55	55	53	50	56	63	69
Utilities				68	68	72	73	74	74	78
Total	628	607	595	600	619	641	677	713	770	819

Building permits: <sup>2</sup>	Year	# Issued	Value	Elections: <sup>1</sup>	Year	Number of Registered Voters	Number of Votes in last General Election	Percentage
	2015	1,024	158,448,472		2015	31,482	11,262	35.77%
	2016	1,828	161,204,970		2016	36,787	31,803	86.45%
	2017	2,016	176,475,994		2017	37,643	15,301	40.65%
	2018	2,275	153,102,208		2018	48,908	27,756	56.75%
	2019	2,269	171,479,210		2019	37,279	17,512	46.98%
	2020	2,257	186,677,305		2020	39,452	33,460	84.81%
	2021	2,548	213,348,905		2021	48,851	17,189	35.19%
	2022	2,957	222,277,319		2022	51,787	30,896	59.66%
	2023	2,907	\$ 148,062,317		2023	51,656	21,014	40.68%
	2024	3,372	\$ 221,225,329		2024	55,506	16,688	30.07%

Education:	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<u>Type</u>										
Mesa County Valley School District 51 enrollment: <sup>3</sup>										
Elementary	9,945	10,455	9,881	9,757	9,339	9,693	9,790	9,685	9,360	9,192
Middle	5,670	5,323	5,796	5,551	5,602	4,883	4,810	4,544	4,462	4,383
High	6,289	6,049	6,428	6,776	6,157	6,505	6,715	6,622	6,386	6,325
Colorado Mesa University enrollment: <sup>4</sup>	9,065	9,223	9,591	9,492	9,373	9,110	8,907	8,905	8,995	9,785

Sources:

- <sup>1</sup> City Clerk Department
- <sup>2</sup> Mesa County Building Department
- <sup>3</sup> Estimate, based on Mesa County Valley School District No. 51 - Enrollment Data
- <sup>4</sup> Colorado Mesa University
- <sup>5</sup> City Human Resources Department

TABLE 17

City of Grand Junction  
**CAPITAL ASSET STATISTICS BY FUNCTION**  
 Last Ten Fiscal Years

Function	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Police: <sup>2</sup>										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicular patrol units	41	36	37	36	36	35	37	36	51	50
Canine patrol units	2	2	2	2	2	3	3	3	2	2
Motorcycle patrol units	8	8	6	8	8	4	4	7	4	4
Bicycle patrol units	20	27	27	27	27	27	27	12	10	10
Fire stations <sup>3</sup>	5	5	5	5	5	6	6	7	7	8
Public works: <sup>1</sup>										
Area (sq. mi.)	39.62	39.59	39.80	39.99	39.99	42.14	42.22	42.36	42.50	42.51
Paved streets (centerline mi.)	370.68	372.14	373.70	376.10	376.10	379.80	386.37	386.16	391.64	389.00
Unpaved streets (centerline mi.)	3.62	3.59	3.59	3.59	3.59	3.59	3.84	3.70	5.85	5.85
Total streets (centerline mi.)	374.30	375.73	377.29	379.69	379.69	383.39	390.21	389.86	397.49	394.85
Parks and recreation: <sup>4</sup>										
Developed parks (acres)	367.23	699.44	699.44	699.44	699.44	751.50	751.50	743.74	743.74	743.74
Undeveloped parks (acres)	394.49	397.23	397.23	397.23	397.23	354.56	354.56	344.80	344.80	344.80
Total parks (acres)	761.72	1,096.67	1,096.67	1,096.67	1,096.67	1,106.06	1,106.06	1,088.54	1,088.54	1,088.54
Swimming pools	2	2	2	2	2	2	2	2	2	2
Waterslides	2	2	2	2	2	2	2	2	2	2
Outdoor Courts:										
Pickleball	4	4	4	4	4	12	14	14	26	26
Tennis	22	22	22	22	22	17	17	17	17	17
Basketball (lighted)	2	2	2	2	2	2	2	2	2	2
Basketball (unlighted)	10	10	10	10	10	10	10	10	10	10
Shelters	21	21	21	21	21	24	25	25	26	26
Stadiums:										
Baseball (lighted)	1	1	1	1	1	1	1	1	1	1
Baseball (unlighted)	1	1	1	1	1	1	1	1	1	1
Football/track (lighted)	1	1	1	1	1	1	1	1	1	1
Fields:										
Softball (lighted)	6	6	6	6	6	6	6	6	6	6
Softball (unlighted)	2	2	2	2	2	2	2	2	2	2
Multi-purpose (lighted)	1	1	1	1	1	1	1	1	1	1
Multi-purpose (unlighted)	12	12	12	12	12	12	12	12	12	12
Golf courses	2	2	2	2	2	2	2	2	2	2
Golf courses (acres)	156	156	156	156	156	209	209	209	209	209
Amphitheater	-	-	1	1	1	1	1	1	1	1
Auditorium	1	1	1	1	1	1	1	1	1	1
Senior recreation center	1	1	1	1	1	1	1	1	1	1
Riverfront trail (mi.)	21.47	21.47	21.47	21.47	21.47	21.47	21.47	21.47	21.47	21.47
Skateparks	2	2	2	2	2	2	2	2	2	2
Activity center	1	1	1	1	1	1	1	1	1	1
Splash pad	1	1	1	1	1	1	1	1	1	2
Dog parks	1	1	1	1	1	2	2	2	2	2
Bike parks	-	-	-	-	-	1	1	1	1	1
Utilities: <sup>1</sup>										
Storm sewer (mi.)	160.99	197.00	203.64	210.25	210.25	237.50	239.76	246.39	361.74	368.72
Sanitary sewer (miles)	538.73	558.00	561.93	522.15	522.15	532.50	536.88	543.06	574.91	581.10

Sources:

<sup>1</sup> City Administration GIS Department<sup>3</sup> City Fire Department<sup>2</sup> City Police Department<sup>4</sup> City Parks and Recreation Department





# **SINGLE AUDIT**





**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING  
STANDARDS***

To the City Council  
City of Grand Junction, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of City of Grand Junction, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise City of Grand Junction's basic financial statements, and have issued our report thereon dated June 23, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Grand Junction's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Grand Junction's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Grand Junction's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

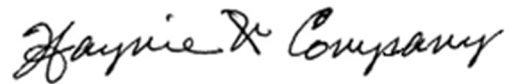
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Grand Junction's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Haynie & Company". The script is cursive and fluid, with the ampersand being a simple loop.

Littleton, Colorado  
June 23, 2025



1221 W. Mineral Avenue, Suite 202  
Littleton, CO 80120

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303-795-3356

[www.HaynieCPAs.com](http://www.HaynieCPAs.com)

## **INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the City Council  
City of Grand Junction

### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the City of Grand Junction's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of City of Grand Junction's major federal programs for the year ended December 31, 2024. City of Grand Junction's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Grand Junction complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

#### **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Grand Junction and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Grand Junction's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City of Grand Junction's federal programs.

#### **Auditors' Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Grand Junction's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance



when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Grand Junction's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Grand Junction's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City of Grand Junction's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Grand Junction's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

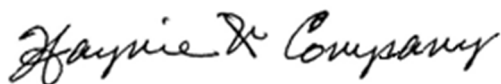
#### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Littleton, Colorado  
June 23, 2025

City of Grand Junction  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
For the year ended December 31, 2024

Federal Grantor/Pass Through Grantor/Program Title	Assistance Listing Number	Award Amount	2024 Amount of Award Expended	2024 Amount Passed to Sub-Recipients
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<b>Natural Resources Conservation Service</b>				
Urban Agriculture and Innovative Production	10.935	89,600	68,312	-
Total U.S. Department of Agriculture		89,600	68,312	-
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
<b>Office of Community Planning and Development</b>				
CDBG Entitlement Grants Cluster				
Community Development Block Grants	14.218	1,749,055	504,093	139,477
Total CDBG Entitlement Grants Cluster		1,749,055	504,093	139,477
Total U.S. Department of Housing and Urban Development		1,749,055	504,093	139,477
<b>U.S. DEPARTMENT OF THE INTERIOR</b>				
<b>Bureau of Land Management</b>				
BLM Fuels Management Community Fire Assistance Program	15.228	56,250	54,758	-
<b>Mineral Leasing Act</b>				
<i>Passed Through the State of Colorado, Dept. of Local Affairs</i>				
Energy & Mineral Impact Assistance Program (EIAF)	15.437	400,000	344,820	-
		456,250	399,578	-
<b>U.S. DEPARTMENT OF JUSTICE</b>				
<b>Office of Justice Programs</b>				
Bulletproof Vest Partnership (BVP) Program	16.607	52,619	35,120	-
Edward Byrne Memorial Justice Assistance Grant (JAG) Program	16.738	40,518	40,518	20,259
Asset Forfeiture Program	16.922	83,118	83,118	
<i>Passed Through Mesa County of Colorado</i>				
Edward Byrne Memorial Justice Assistance Grant (JAG) Program	16.738	23,462	23,462	
Total U.S. Department of Justice		199,717	182,218	20,259
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>				
<b>National Priority Safety Programs</b>				
Highway Safety Cluster				
<i>Passed Through the State of Colorado, Dept. of Transportation (CDOT)</i>				
The Colorado Highway Safety Office - Click It Or Ticket Program	20.616	5,500	5,500	-
Total Highway Safety Cluster		5,500	5,500	-
Total U.S. Department of Transportation		5,500	5,500	-
<b>U.S. DEPARTMENT OF THE TREASURY</b>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	10,484,608	2,002,157	-
<i>Passed Through the State of Colorado, Dept. of Natural Resources</i>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	15.514	19,102	18,345	-
<i>Passed Through the State of Colorado, Office of Economic Development &amp; International Trade (OEDIT)</i>				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	3,200,000	157,345	-
Total U.S. Department of the Treasury		13,703,710	2,177,847	-
<b>EXECUTIVE OFFICE OF THE PRESIDENT</b>				
<i>Passed Through Mesa County, Colorado:</i>				
High Intensity Drug Trafficking Areas (HIDTA) Program	95.001	60,326	60,326	-
Total Executive Office of the President		60,326	60,326	-
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>				
<b>FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)</b>				
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	5,916,309	2,178,661	-
Total U.S. Department of Homeland Security		5,916,309	2,178,661	-
Total Federal Award Expenditures			<u>\$ 5,576,535</u>	<u>\$ 159,736</u>

The accompanying notes are an integral part of this schedule.



City of Grand Junction  
**NOTES TO SCHEDULE OF EXPENDITURES OF  
FEDERAL AWARDS**  
December 31, 2024

**NOTE A – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Grand Junction under programs of the federal government for the year ended December 31, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Grand Junction, it is not intended to and does not present the financial position, changes in net assets, or cash flows the City of Grand Junction.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The City has not elected to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

# City of Grand Junction

## Supplemental Information

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### Schedule of Findings and Questioned Costs for the Year Ended December 31, 2024

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#### 1. Summary of Auditor's Results

Type of report issued on the financial statements:	Unmodified
Material weaknesses in financial reporting internal control noted:	None
Significant deficiency(s) identified that are not considered to be material weaknesses in financial reporting:	None reported
Material noncompliance noted:	None
Material weaknesses in internal control over major programs:	None
Significant deficiency(s) identified that are not considered to be material weaknesses over major programs:	None reported
Type of report issued on compliance for major programs:	Unmodified
Audit findings required to be reported:	None
The following programs are considered to be major:	
<b>Coronavirus State and Local Fiscal Recovery Funds – ALN 21.027</b>	
Dollar threshold used to distinguish Type A and Type B programs:	\$750,000
Risk type qualification:	Low-Risk

#### 2. Findings relating to the financial statements which are required to be reported in accordance with Government Auditing Standards.

None

#### 3. Findings and questioned costs for Federal Awards

None

#### 4. Summary Schedule of Prior Audit Findings

None







# **OTHER SUPPLEMENTAL INFORMATION**

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: COLORADO YEAR ENDING (mm/yy): 12/24
This Information From The Records Of: City of Grand Junction	Prepared By: City of Grand Junction Finance Department

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES****III. EXPENDITURES FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway expenditures:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	\$ 19,916,068.00
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	\$ 3,677,264.00
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	\$ (5,038.00)
2. General fund appropriations	\$ 20,814,068.83	b. Snow and ice removal	\$ -
3. Other local imposts (from page 2)	\$ 5,065,490.17	c. Other	\$ -
4. Miscellaneous local receipts (from page 2)	\$ 483,678.00	d. Total (a. through c.)	\$ (5,038.00)
5. Transfers from toll facilities		4. General administration & miscellaneous	\$ -
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	\$ -
a. Bonds - Original Issues		6. Total (1 through 5)	\$ 23,588,294.00
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	\$ -	a. Interest	\$ 1,807,292.00
7. Total (1 through 6)	\$ 26,363,237.00	b. Redemption	\$ 2,040,000.00
<b>B. Private Contributions</b>		c. Total (a. + b.)	\$ 3,847,292.00
<b>C. Receipts from State government</b> (from page 2)	\$ 757,164.00	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	\$ 315,185.00	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	\$ 27,435,586.00	b. Redemption	
		c. Total (a. + b.)	\$ -
		3. Total (1.c + 2.c)	\$ 3,847,292.00
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total expenditures (A.6 + B.3 + C + D)</b>	\$ 27,435,586.00

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				\$ -
1. Bonds (Refunding Portion)	\$ 48,860,000.00	\$ -	\$ 2,040,000.00	\$ 46,820,000.00
<b>B. Notes (Total)</b>				\$ -

**V. LOCAL ROAD AND STREET FUND BALANCE (RECEIPTS AND DISBURSEMENTS ONLY)**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
		\$ 27,435,586.00	\$ 27,435,586.00		\$ -

Notes and Comments:

<b>LOCAL HIGHWAY FINANCE REPORT</b>		STATE: <b>COLORADO</b> YEAR ENDING (mm/yy): <b>12/24</b>	
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II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assesments	\$ 130,472.00	a. Interest on investments	\$ 483,678.00
b. Other local imposts:		b. Traffic Fines & Penalties	\$ -
1. Sales Taxes	\$ -	c. Parking Garage Fees	\$ -
2. Infrastructure & Impact Fees	\$ 3,010,576.00	d. Parking Meter Fees	\$ -
3. Liens	\$ -	e. Sale of Surplus Property	\$ -
4. Licenses	\$ 36,060.00	f. Charges for Services	\$ -
5. Specific Ownership &/or Other	\$ 1,888,382.17	g. Other Misc. Receipts	\$ -
6. Total (1. through 5.)	\$ 4,935,018.17	h. Other	\$ -
c. Total (a. + b.)	\$ 5,065,490.17	i. Total (a. through h.)	\$ 483,678.00
(Carry forward to page 1)		(Carry forward to page 1)	
ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes (from Item I.C.5.)		1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	\$ -
a. State bond proceeds		b. FEMA	\$ -
b. Project Match		c. HUD	\$ 315,185.00
c. Motor Vehicle Registrations	\$ 247,352.00	d. Federal Transit Administration	\$ -
d. DOLA Grant		e. U.S. Corps of Engineers	\$ -
e. Other	\$ 509,812.00	f. Other Federal ARPA	\$ -
f. Total (a. through e.)	\$ 757,164.00	g. Total (a. through f.)	\$ 315,185.00
4. Total (1. + 2. + 3.f)	\$ 757,164.00	3. Total (1. + 2.g)	\$ 315,185.00
(Carry forward to page 1)		(Carry forward to page 1)	

III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		\$ 2,595,233.00	\$ 2,595,233.00
b. Engineering Costs	\$ 474,414.00	\$ 666,046.00	\$ 1,140,460.00
c. Construction:			
(1). New Facilities		\$ 10,745,931.00	\$ 10,745,931.00
(2). Capacity Improvements		\$ 1,102,479.00	\$ 1,102,479.00
(3). System Preservation		\$ 3,084,186.00	\$ 3,084,186.00
(4). System Enhancement And Operation	\$ 21,356.00	\$ 1,226,423.00	\$ 1,247,779.00
(5). Total Construction (1)+(2)+(3)+(4)	\$ 21,356.00	\$ 16,159,019.00	\$ 16,180,375.00
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4)	\$ 495,770.00	\$ 19,420,298.00	\$ 19,916,068.00
(Carry forward to page 1)			
<b>Notes and Comments:</b>			



